

TRACKING THE IMPACT OF SJC INITIATIVES  
ON PARTICIPATING SITE JAIL POPULATIONS  
2015 - 2021



Supported by the John D. and Catherine T. MacArthur Foundation

*The JFA Institute*

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In 2015, the John D. and Catherine T. MacArthur Foundation (MacArthur) launched an initiative to tackle one of America’s greatest social problems—overincarceration in local jurisdictions. Through the Safety and Justice Challenge (SJC), MacArthur supports cities and counties across the country to safely reduce the use and misuse of jails. Between 2015 and 2020, MacArthur invested over \$234 million in this initiative to provide financial and technical support to local jurisdictions’ efforts to rethink justice systems and implement data-driven strategies to safely reduce jail populations. In 2015, a total of eighteen sites were funded as implementation sites<sup>1</sup>, allowing collection of five years of follow-up data to see what impact the SJC has had on reducing jail populations.

This brief presents a tracking of the performance data of these jail populations, including original jail population projections, observed jail populations, jail population reduction targets, and incarceration rates.

Three-year jail population reduction targets were established for each SJC site as part of the grant awards. These targets ranged from 13% – 34% with an average of 22%. Originally, targeted reductions excluded people who were incarcerated from other jurisdictions under contracts to house such people (e.g., federal court detainees, ICE detainees, etc.). However, in this report, these contract populations have been included so that comparisons to overall US jail population trends which include contract populations may be applied. Pennington is the only site where contract beds are still excluded.

## THE US & ALL SJC SITES JAIL POPULATIONS 2010-2021

Prior to funding, unlike the overall U.S. jail population, the SJC sites were already showing slightly declining jail populations. It was projected at the time of SJC funding that absent any new policy initiatives by the SJC sites, their jail populations would either remain at their current levels or continue to slightly decline.

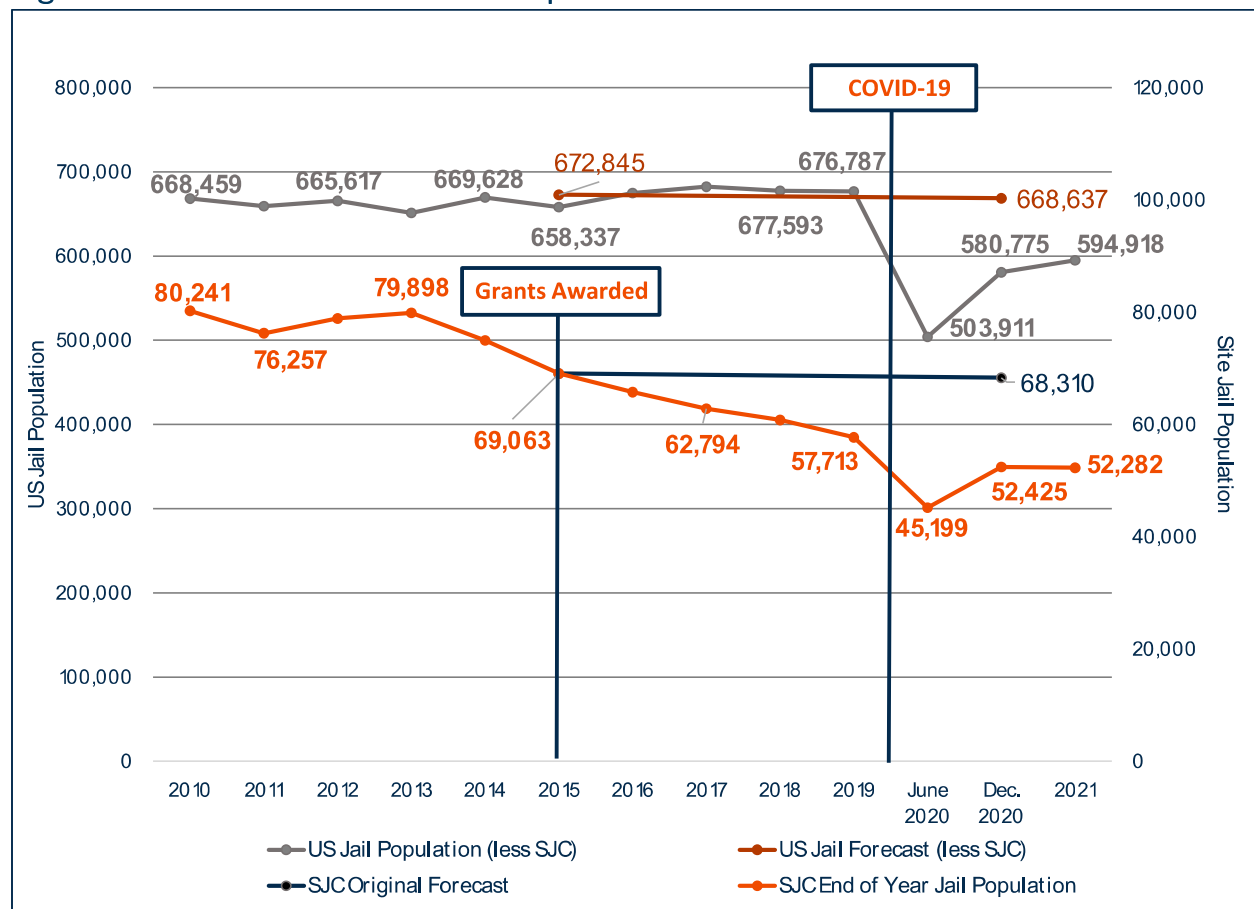
After SJC funding, the SJC sites demonstrated significant reductions in their jail populations while the total US jail population remained stagnant. If one removes the SJC site data from the US jail population figures, the U.S. (or non-SJC jail population) shows a slight average annual increase prior to 2020. (Figure 1).

A significant impact on SJC and other jail populations was the COVID-19 pandemic which resulted in a sharp drop in both SJC and non-SJC jail populations. This decline was triggered by reductions in crime and arrests that produced significant declines in jail admissions (Figure 2).

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<sup>1</sup> SJC sites: Ada, Charleston, Cook, Harris, Los Angeles, Lucas, Mecklenburg, Milwaukee, Multnomah, Orleans, New York City, Palm Beach, Pennington, Philadelphia, Pima, Shelby, Spokane, St. Louis.

Figure 1. US and All SJC Sites Jail Populations 2010-2021<sup>2,3,4,5,6</sup>



SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

- Without the influences of SJC and COVID-19, the total US jail populations was projected to remain stable at just under ¾ of a million inmates, demonstrating little to no change from a decade earlier, which in fact it did.
- With SJC reforms and the effects of the pandemic, SJC site jail populations were 44% lower in June 2020 than their populations levels a decade earlier and 30% lower since 2015 (grant award).

<sup>2</sup> US jail populations for 2010-2019 are for mid-year (June 30) as reported by The Bureau of Justice Statistics in "Jail Inmates in 2020 Statistical Tables" (Dec 2021)

<sup>3</sup> US jail population for Dec 2020 is "Late 2020" as reported by The Vera Institute of Justice in "People in Jail and Prison in 2020" (January 2021). This data will be updated upon release of an official count by BJS.

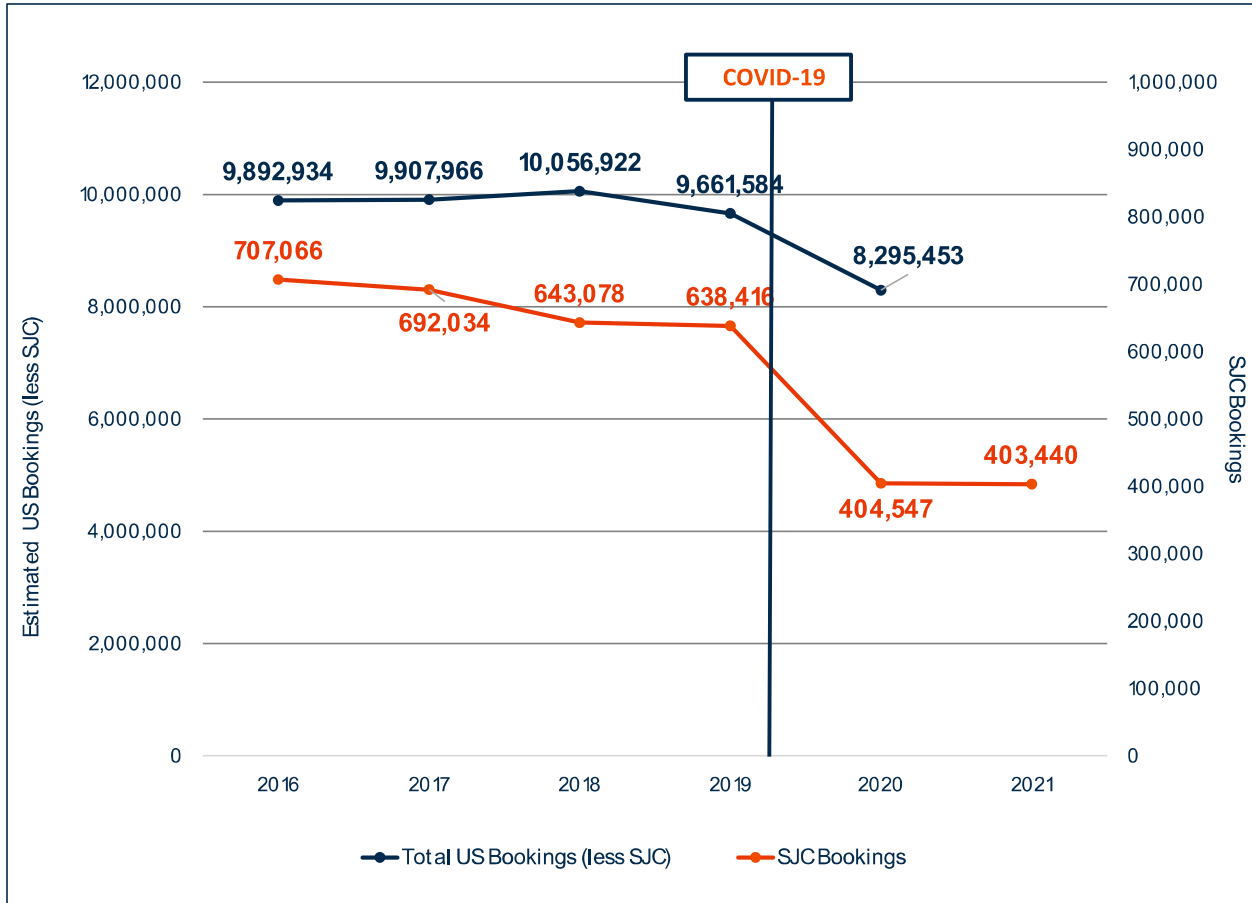
<sup>4</sup> US jail population for 2021 is "Spring 2021" as reported by The Vera Institute of Justice in "People in Jail and Prison Spring 2021" (June 2021). This data will be updated upon release of an official count by BJS.

<sup>5</sup> The 2021 reported SJC site jail populations are for November 2021.

<sup>6</sup> SJC end of month jail populations include contract beds except for Pennington County.

- Immediate COVID-19 related declines from the inception of pandemic restrictions to June 2020 were greater for the non-SJC sites than for the SJC jail sites (-26% vs. -22%). Both declines were driven by decreases in bookings to jail (Figure 2).
- Post COVID-19, non-SJC jail population totals rebounded 15% in 6 months (by Dec 2020) while the subset of SJC sites have similarly rebounded 16%.

Figure 2. US and All SJC Sites Jail Admissions 2010-2021<sup>7,8</sup>



SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

### TRACKING ALL SJC SITES JAIL POPULATIONS 2010-2021

- Prior to the SJC award, sites had historically seen a 14% reduction in their jail populations between 2010 and 2015 but were projected to reduce their jail populations

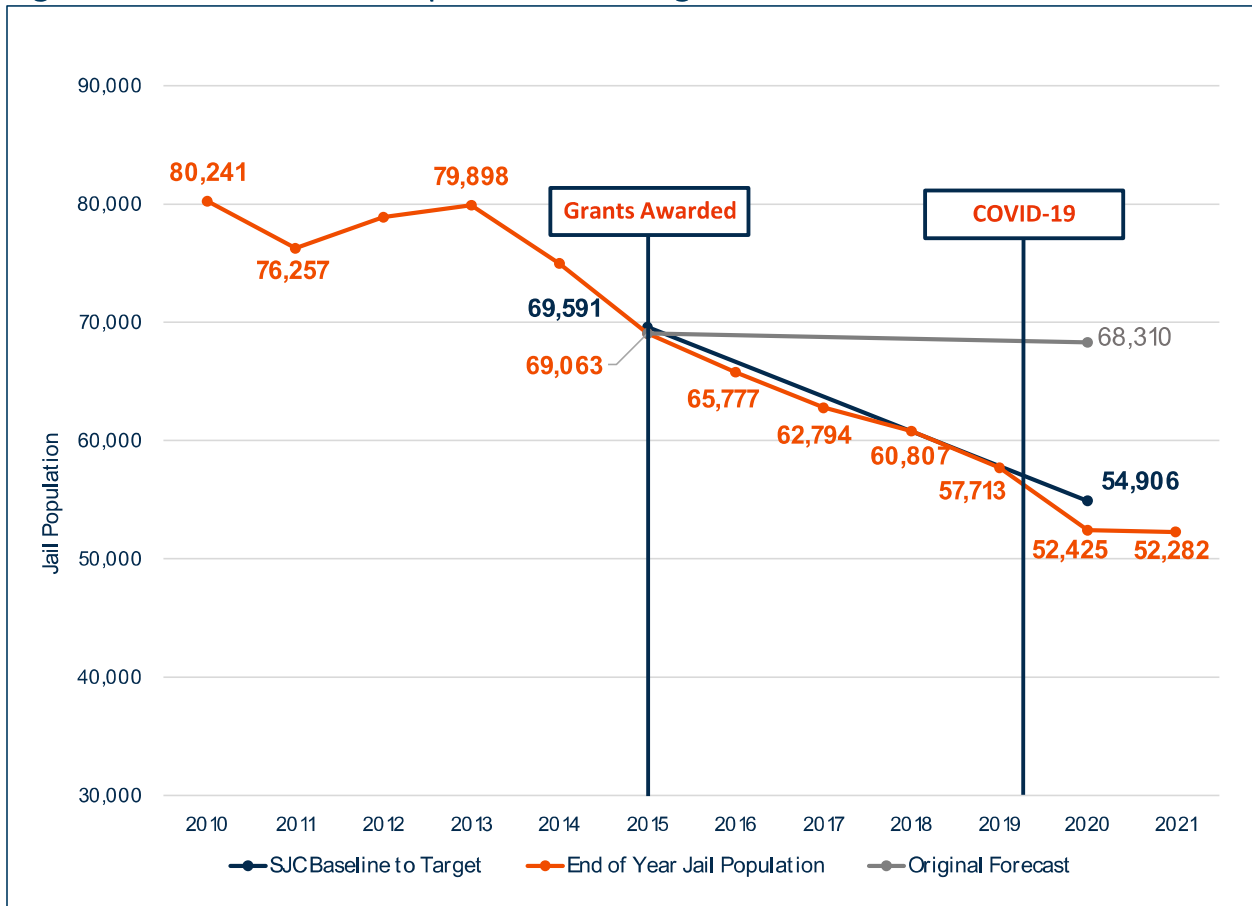
<sup>7</sup> US jail populations for 2010-2019 are for mid-year (June 30) as reported by The Bureau of Justice Statistics in "Jail Inmates in 2020 Statistical Tables" (Dec 2021)

<sup>8</sup> SJC Site Booking details are from SJC monthly data tracking reports.

by only an additional 3% between 2015 and 2020 assuming no change in their current criminal justice system policies.

- At the time of the SJC awards in 2015, SJC sites proposed an average 22% reduction in jail populations over the next 5 years. By December 2020, SJC sites exceeded this goal with an overall 24% reduction which collectively reduced their average daily jail populations by over 17,000 people (Figure 3).

Figure 3. All SJC Sites Jail Population Tracking 2010-2021



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

## SJC SITES JAIL INCARCERATION RATES 2015 VERSUS 2020

- The SJC attracted sites that, pre-SJC funding, had lower incarceration rates whether measured by population size, amount of serious crime, number of arrests, or the average of all three measures (Table 1).

**Table 1. 2015 SJC versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score**

2015 Jail Index Measure	SJC Sites	Total US*	% Difference
Per 100,000 Residents	181	224	-19%
Per 1,000 Arrests	62	65	-5%
Per 1,000 Crimes	39	78	-50%
Total Index Score**	94	122	-23%

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

- By the end of 2020, the differentials between the SJC sites and the U.S. in the per capita, per arrest and overall index score had significantly increased (Table 2 and Figure 4).
- However, the incarcerations rates per 1,000 crimes and per 1,000 arrests for the SJC sites remained essentially unchanged, meaning that the SJC reductions were not just a function of lowering the volume of crime and arrests.
- If the rest of the nation's non-SJC sites had achieved the same lower per capita incarceration rate, the nation's jail population would have declined by over 200,000 people.

**Table 2. 2020 SJC versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score**

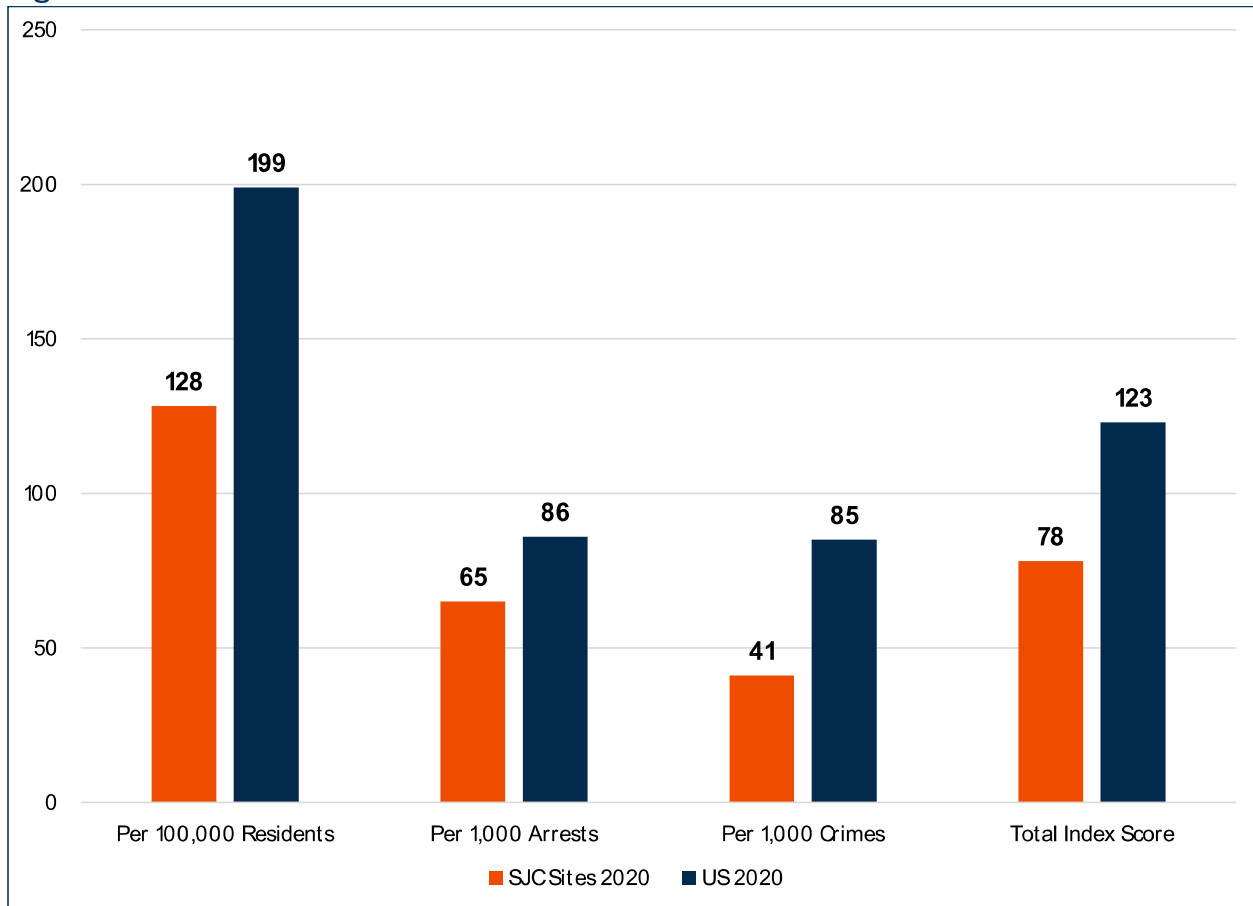
2020 Jail Index Measure	SJC Sites	Total US*	% Difference
Per 100,000 Residents	128	199	-36%
Per 1,000 Arrests	65	86	-24%
Per 1,000 Crimes	41	85	-52%
Total Index Score**	78	123	-37%

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure 4. SJC Sites versus US Jail Incarceration Index 2020

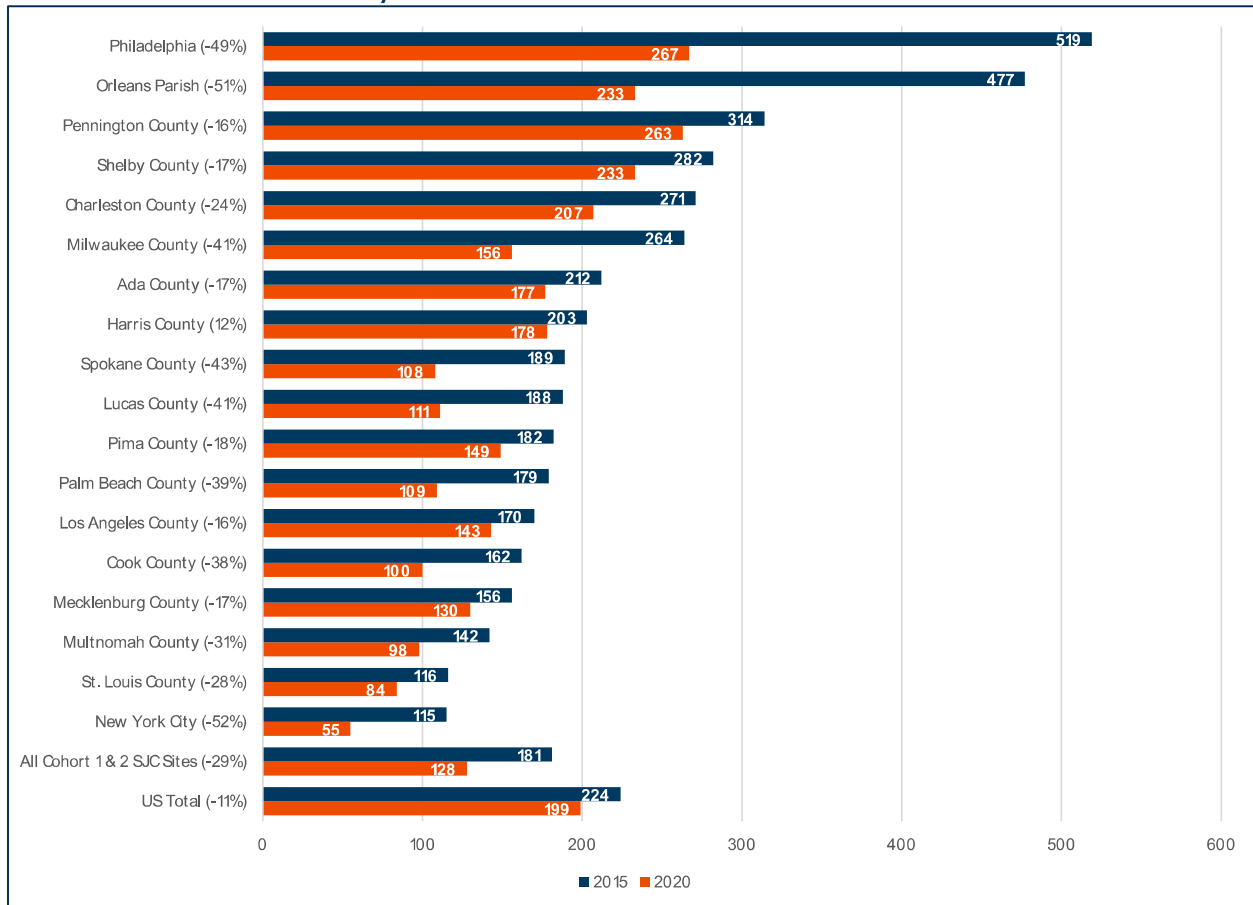


NOTE: LUCAS, MULTNOMAH, ORLEANS, AND SPOKANE EXCLUDED FROM SJC CALCULATION DUE TO CHANGES IN REPORTING OF CRIMES AND ARRESTS BETWEEN 2015 AND 2020.

### INCARCERATION RATES AND POPULATION REDUCTIONS BY SJC SITE

- While there was overall success in meeting targeted jail population reductions and rates of incarceration, there was variation in the level of success for the SJC sites.
- In terms of incarceration rates per 100,000 populations, all sites outpaced overall US averages and lowered their rates with reductions ranging from 13% to 52%. The overall US jail incarceration rate declined 11% for the same period.
- Three sites (Orleans Parish, New York City, and Philadelphia) reduced their 2015 incarceration rates by nearly 50% or more (Figure 5). Even with these reductions, Orleans and Philadelphia still have incarceration rates above the national average.

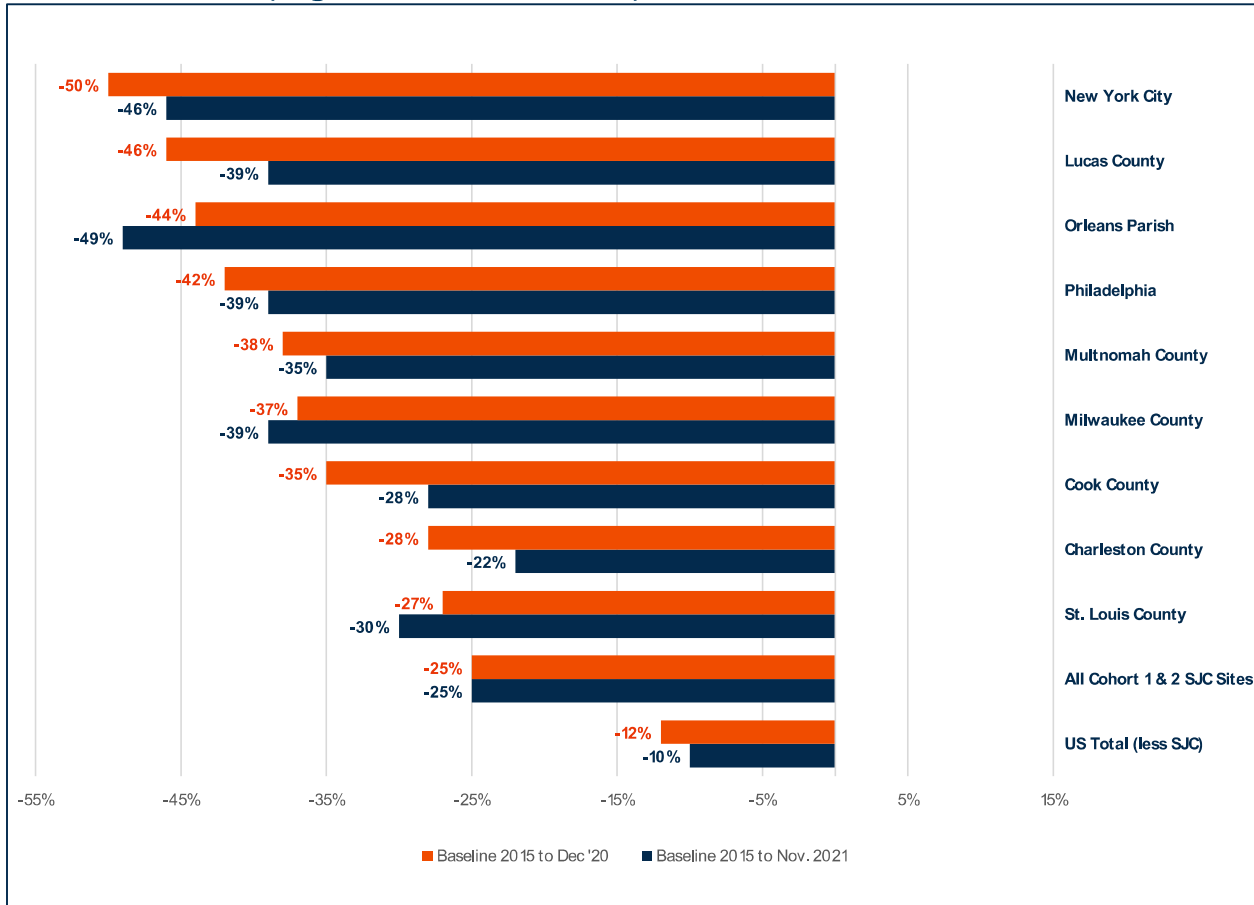
**Figure 5. SJC Sites Incarceration Rates per 100,000 Population 2015 vs. 2020 Ranked by 2015 Incarceration Rate**



- In terms of absolute jail population reductions, by December 2020, there were just four SJC sites that failed to lower their jail populations by at least 12%, the US reduction for the same period (Figures 6 and 7).
- By November 2021, most sites retained their COVID-19 decreases and kept below their SJC target even while experiencing rebounds in their jail populations.
- By November 2021 two sites, Pennington and Mecklenburg had rebounded substantially, with increases above their 2015 baseline. Two other sites, Ada and Harris never achieved any sizeable reductions (Figure 7).

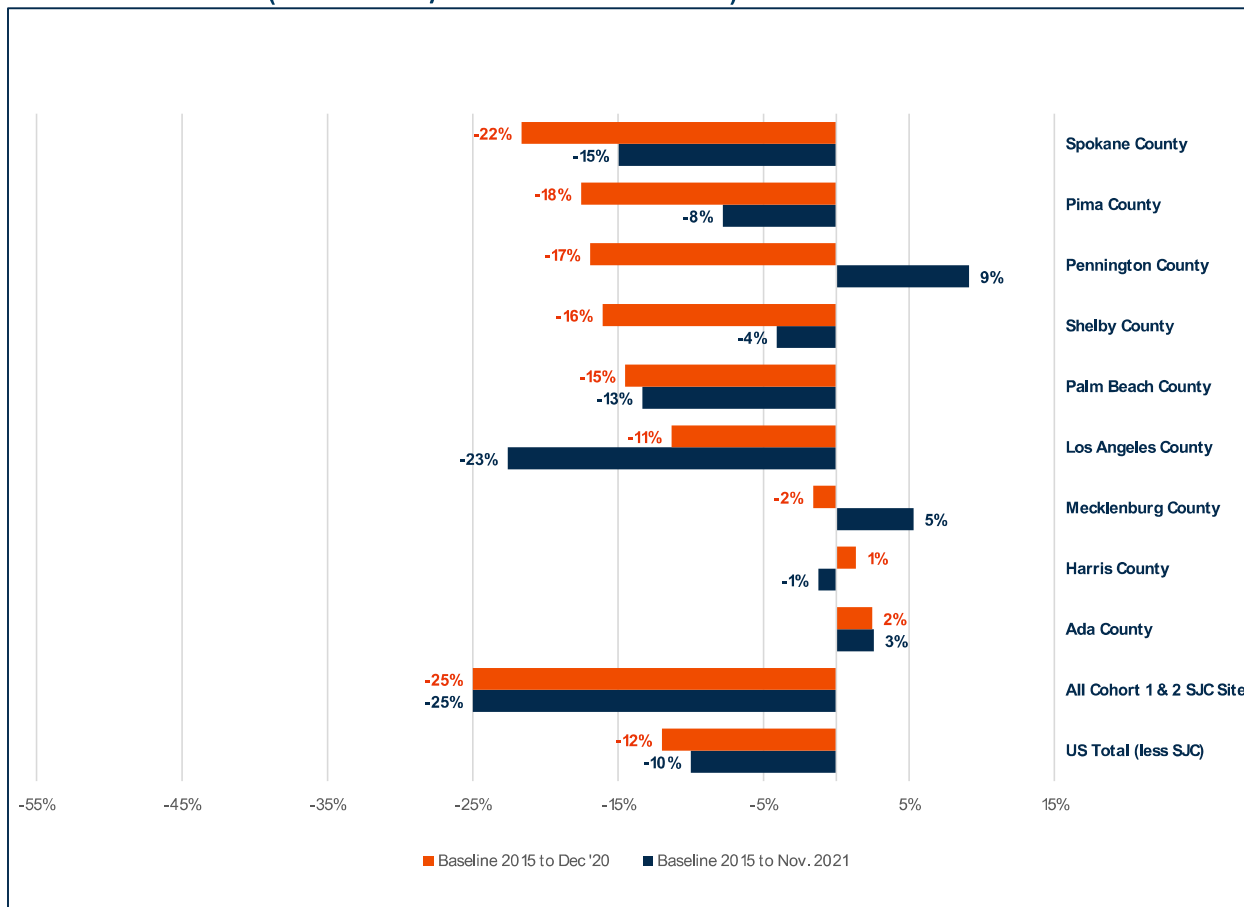


Figure 6. Percent Change in Jail Population, Baseline 2015 to December 2020 & November 2021 (Highest Reduction Sites)<sup>9</sup>



<sup>9</sup> SJC 2015 baseline population is calculated as the average of six months of end of month jail populations for November 2015 to April 2016.

Figure 7. Percent Change in Jail Population, Baseline 2015 to December 2020 & November 2021 (Moderate/No Reduction Sites)<sup>10</sup>



## SUMMARY

Only recently has the national jail population declined, largely due to the COVID-19 pandemic which caused reductions in reported crime, arrests, and jail admissions. Even considering the effects of the pandemic, most SJC sites continue to out-perform non-SJC jurisdictions. Between 2015 and 2020, on a number of measures of jail incarceration, the SJC sites outperformed the national jail trends in terms of reductions and public safety measures.

As the COVID-19 pandemic wanes, the SJC initiative has shown that jail population reduction can be maintained. SJC jurisdictions overall are sustaining COVID-19 pandemic reductions by mitigating the rebound with policies and practices ingrained through SJC initiatives and collaboration.

<sup>10</sup> SJC 2015 baseline population is calculated as the average of six months of end of month jail populations for November 2015 to April 2016.

## Sources

DATA	SOURCE
SJC Jail Populations	Safety and Justice Challenge Exchange
SJC sites Jail Population	Safety and Justice Challenge Exchange
SJC sites Jail Population Projections	The JFA Institute
US Resident Population	Census.gov
US Jail Population Data	<p>2010-2019: Bureau of Justice Statistics, Jail Inmates 2020 (Dec 2021)</p> <p>June 2020: Bureau of Justice Statistics, The Impact of COVID-19 on the Local Jail Population January-June 2020 (Mar 2021)</p> <p>Dec. 2020: The Vera Institute of Justice, "People in Jail and Prison Fall 2020" (January 2021)</p> <p>2021: The Vera Institute of Justice, "People in Jail and Prison Spring 2021" (June 2021)</p>
US Crime Data	FBI Crime Data Explorer, Arrests by Offense
US Arrest Data	FBI Crime Data Explorer, Summary Reporting System (SRS) Estimated Crimes 1979-2020

This report was created with support from the John D. and Catherine T. MacArthur Foundation as part of the Safety and Justice Challenge which seeks to reduce over-incarceration by changing the way America thinks about and uses jails. Core to the challenge is a competition designed to support efforts to improve local criminal justice systems across the country that are working to reduce over-reliance on jails, with a particular focus on addressing disproportionate impact on low-income individuals and communities of color.

More information is available at [www.SafetyandJusticeChallenge.org](http://www.SafetyandJusticeChallenge.org)



Supported by the John D. and Catherine T. MacArthur Foundation

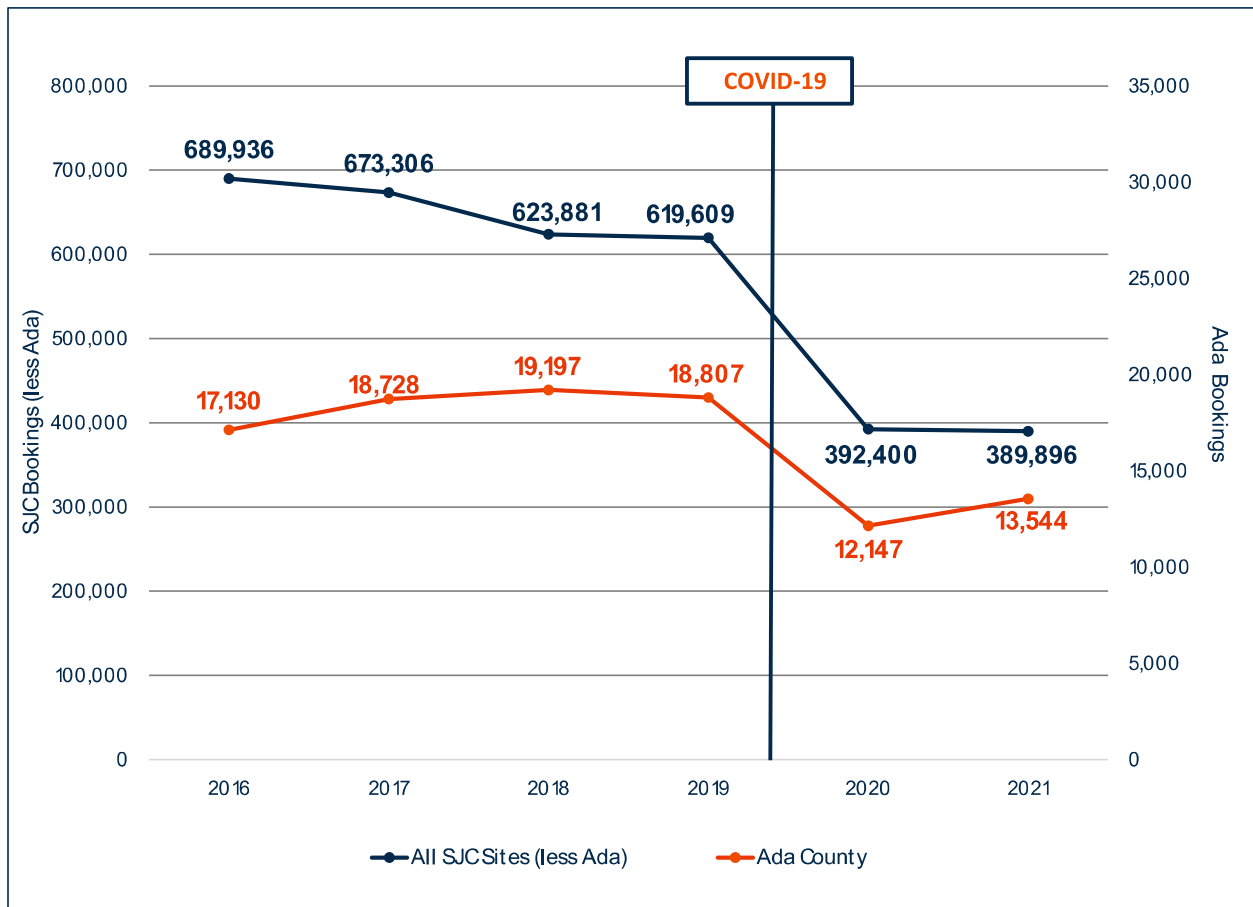
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## APPENDIX OF PARTICIPATING SITE DATA

### ADA COUNTY

Figure I. Ada County and All SJC Sites Jail Admissions 2010-2021<sup>11</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>11</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Ada County Jail Population Tracking 2010-2021

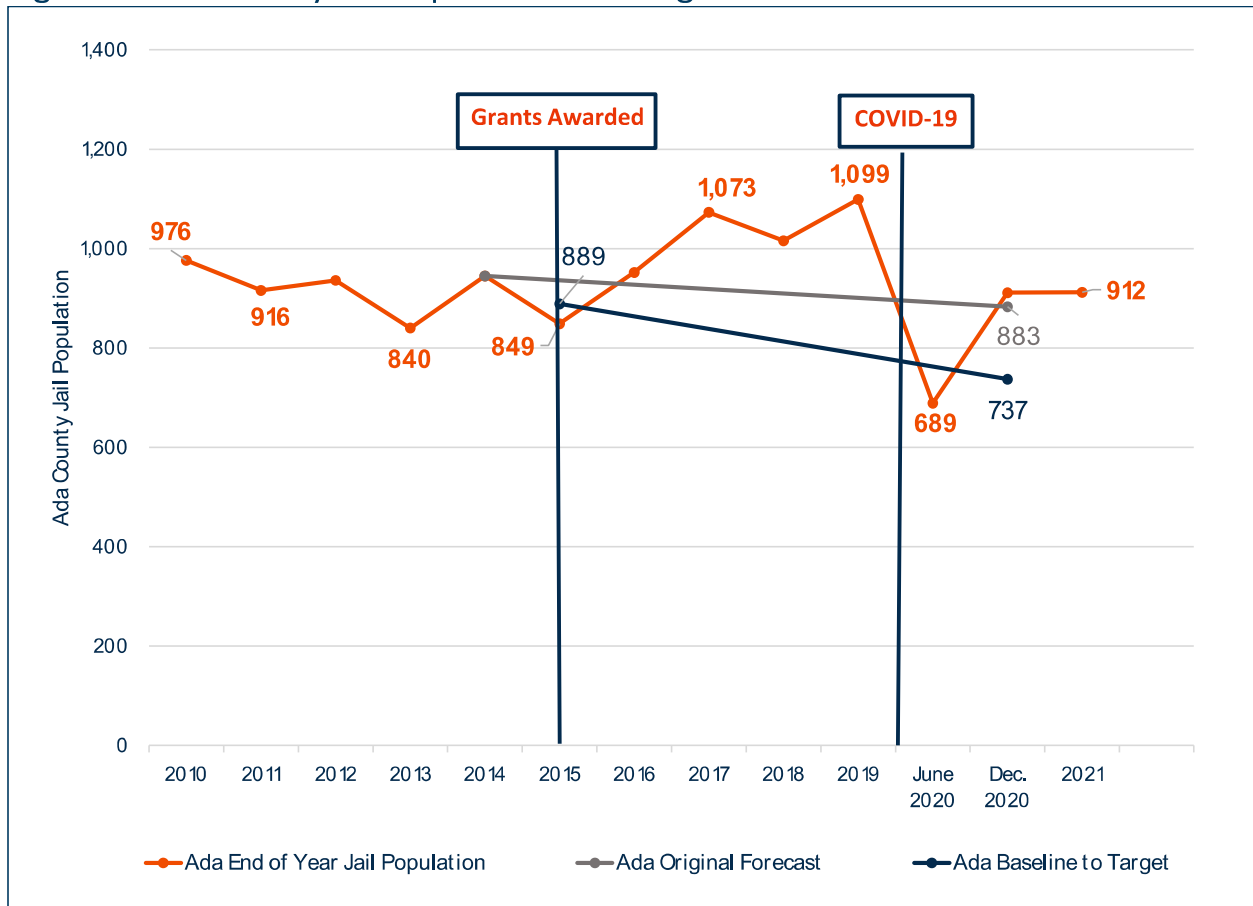


Table I. 2015 SJC & Ada versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Ada
Per 100,000 Residents	181	224	212
Per 1,000 Arrests	62	65	61
Per 1,000 Crimes	39	78	43
Total Index Score**	94	122	105

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

**Table II. 2020 SJC & Ada versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score**

2020 Jail Index Measure	SJC Sites	Total US*	Ada
Per 100,000 Residents	128	199	177
Per 1,000 Arrests	65	86	84
Per 1,000 Crimes	41	85	43
Total Index Score**	78	123	101

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

**Figure III. Ada County Jail Incarceration Index 2015 versus 2020**

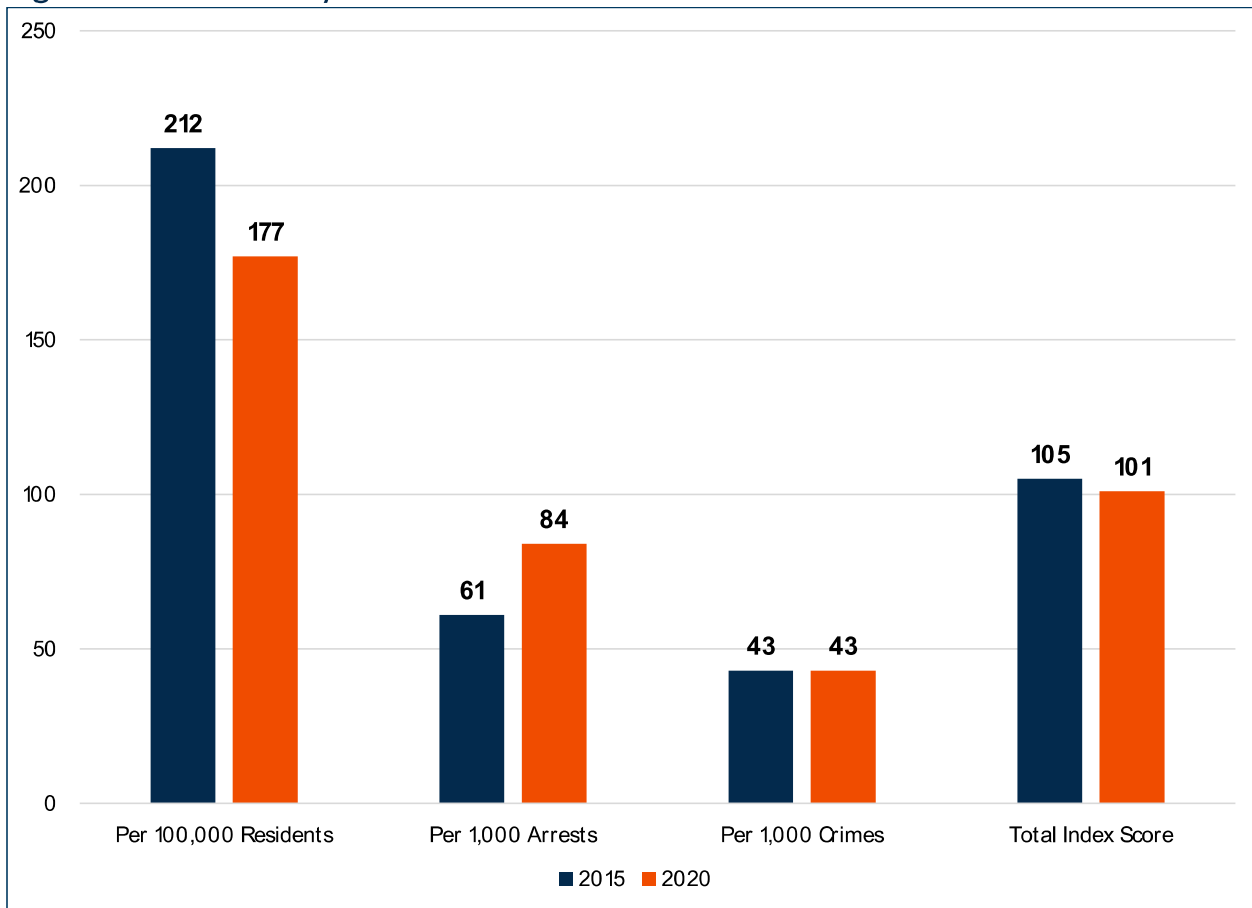
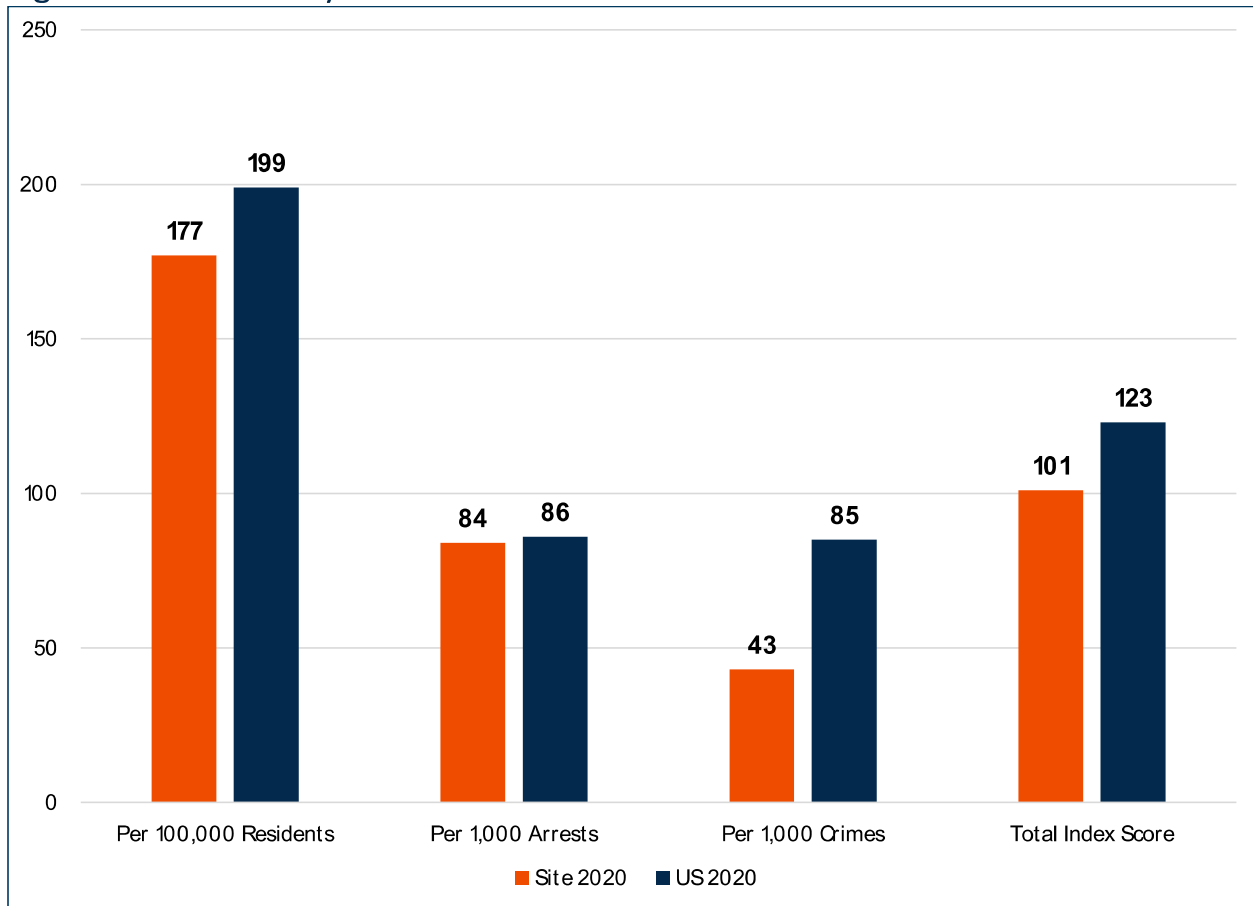


Figure IV. Ada County versus US Jail Incarceration Index 2020



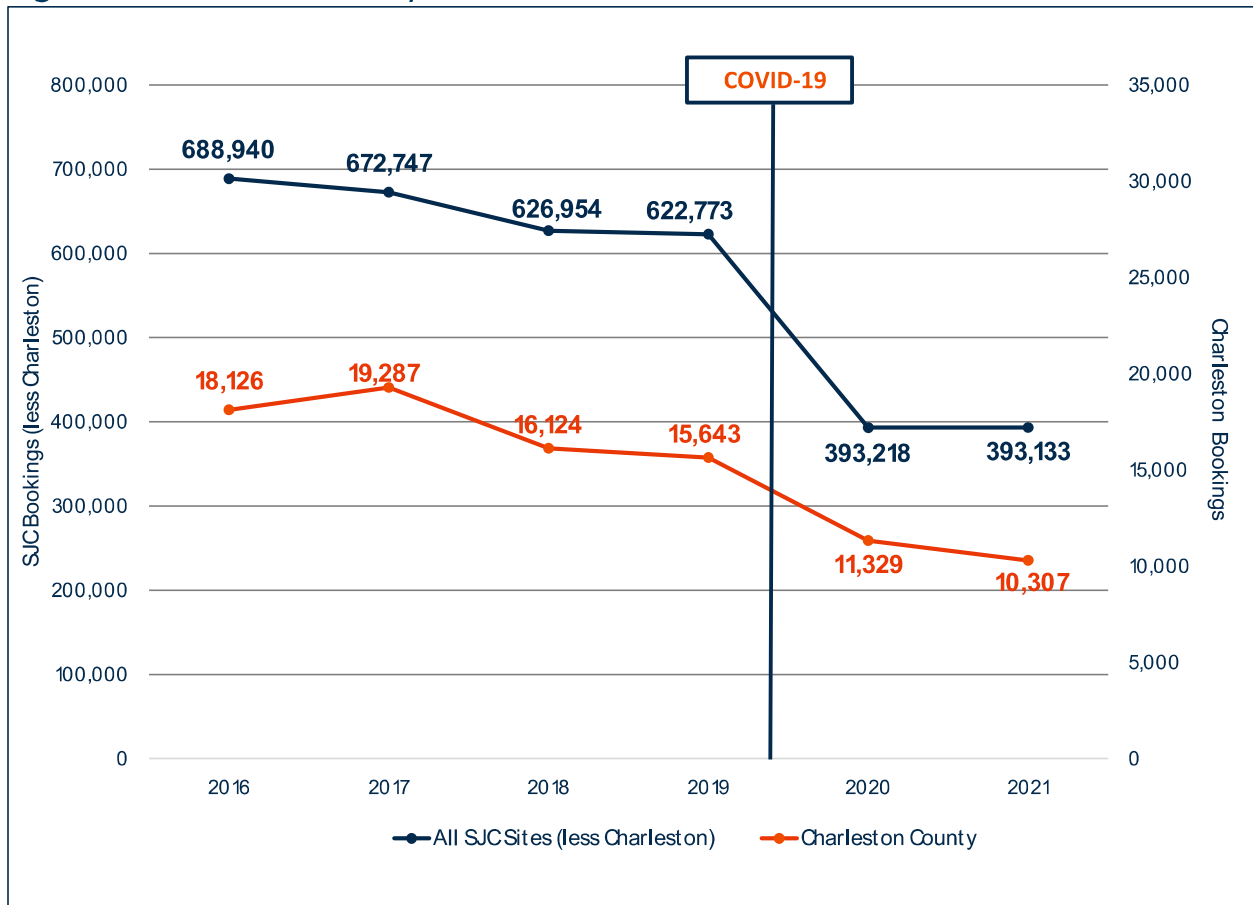
Sources

Ada County Jail Population	Safety and Justice Challenge Exchange
Ada County Jail Population Projections	The JFA Institute
Ada County Arrests	Idaho State Police Uniform Crime Reporting ( <a href="https://nibrs.isp.idaho.gov">https://nibrs.isp.idaho.gov</a> )
Ada County Reported Crimes	Idaho State Police Uniform Crime Reporting <a href="https://nibrs.isp.idaho.gov">https://nibrs.isp.idaho.gov</a>



## CHARLESTON COUNTY

Figure I. Charleston County and All SJC Sites Jail Admissions 2016-2021<sup>12</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>12</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Charleston County Jail Population Tracking 2010-2021

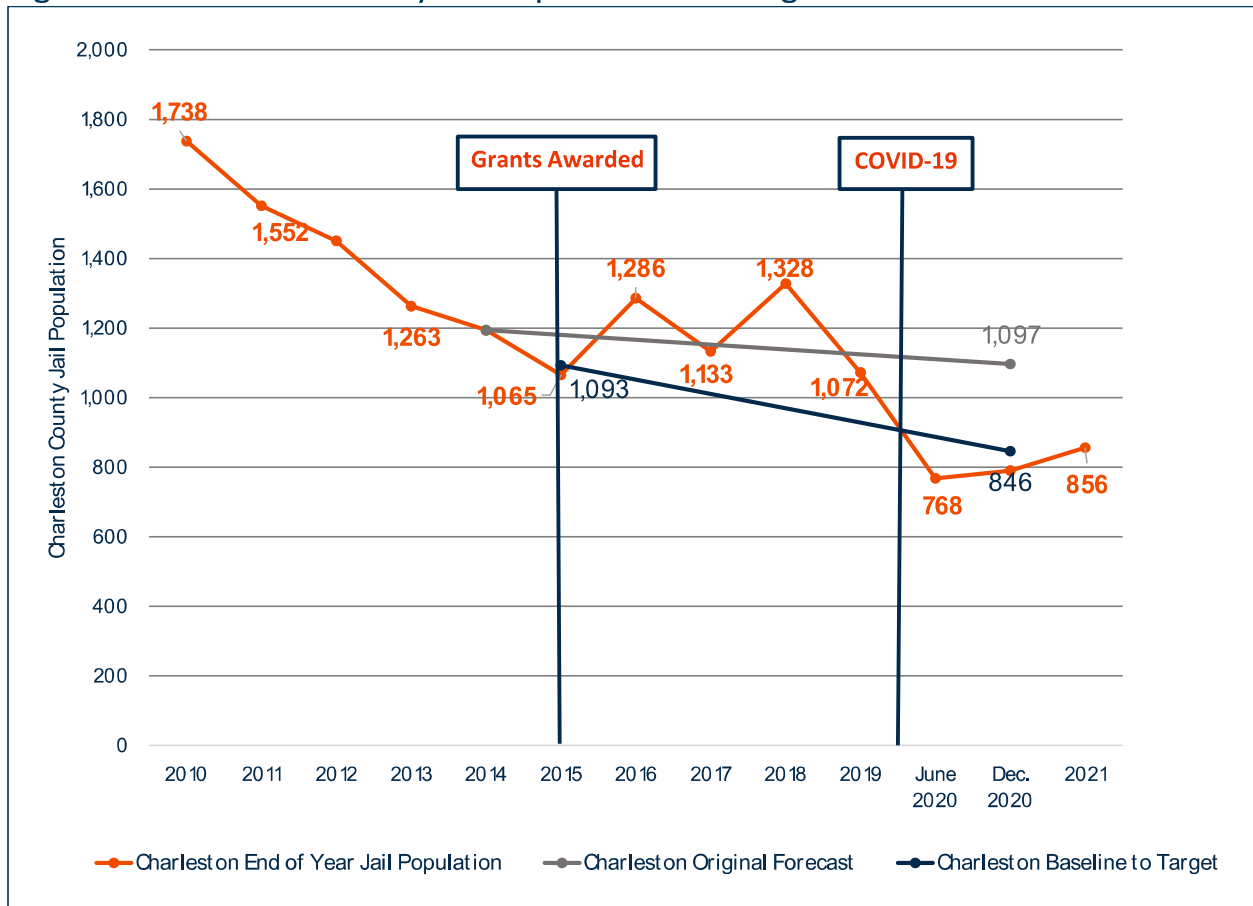


Table I. 2015 SJC & Charleston versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Charleston
Per 100,000 Residents	181	224	271
Per 1,000 Arrests	62	65	49
Per 1,000 Crimes	39	78	60
Total Index Score**	94	122	127

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Charleston versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Charleston
Per 100,000 Residents	128	199	207
Per 1,000 Arrests	65	86	68
Per 1,000 Crimes	41	85	57
Total Index Score**	78	123	111

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Charleston County Jail Incarceration Index 2015 versus 2020

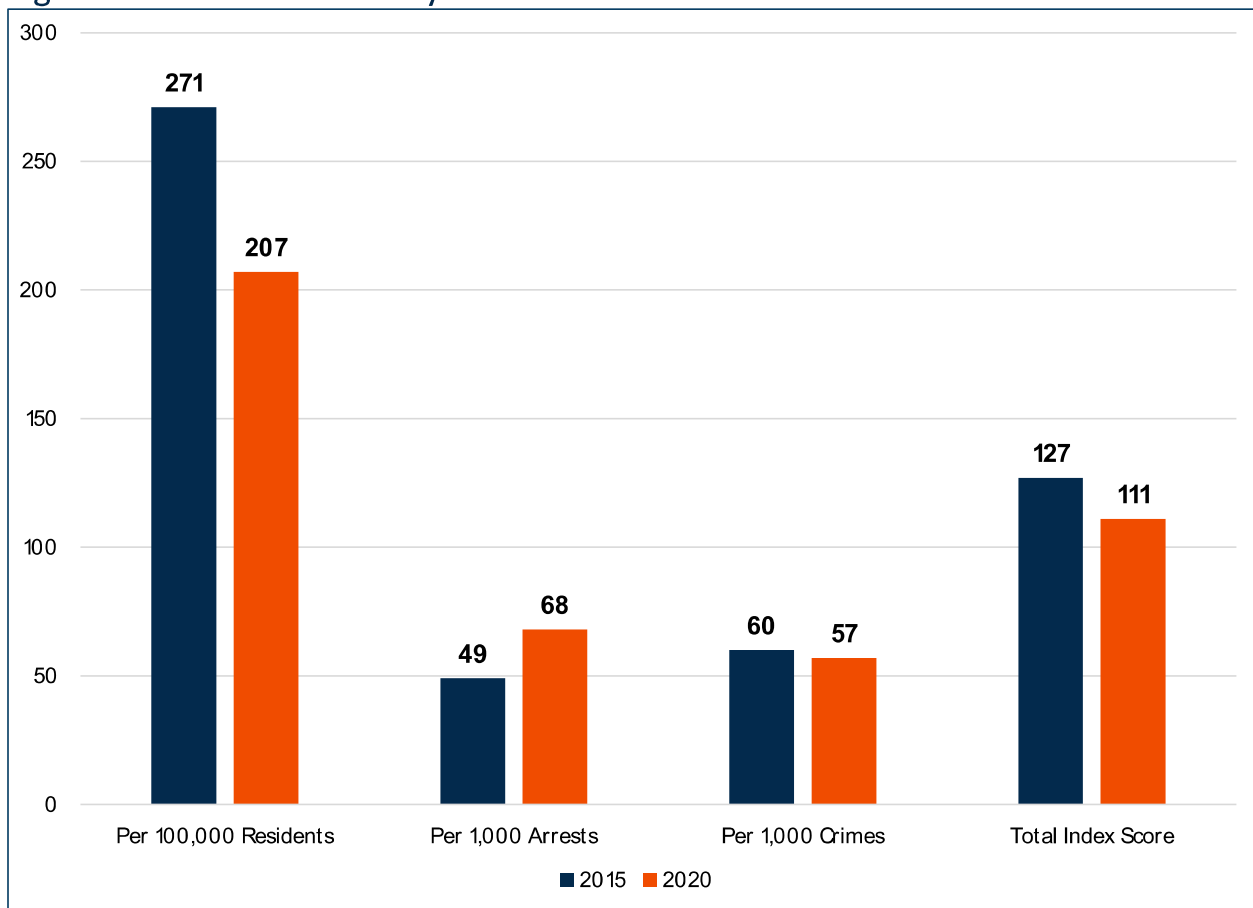
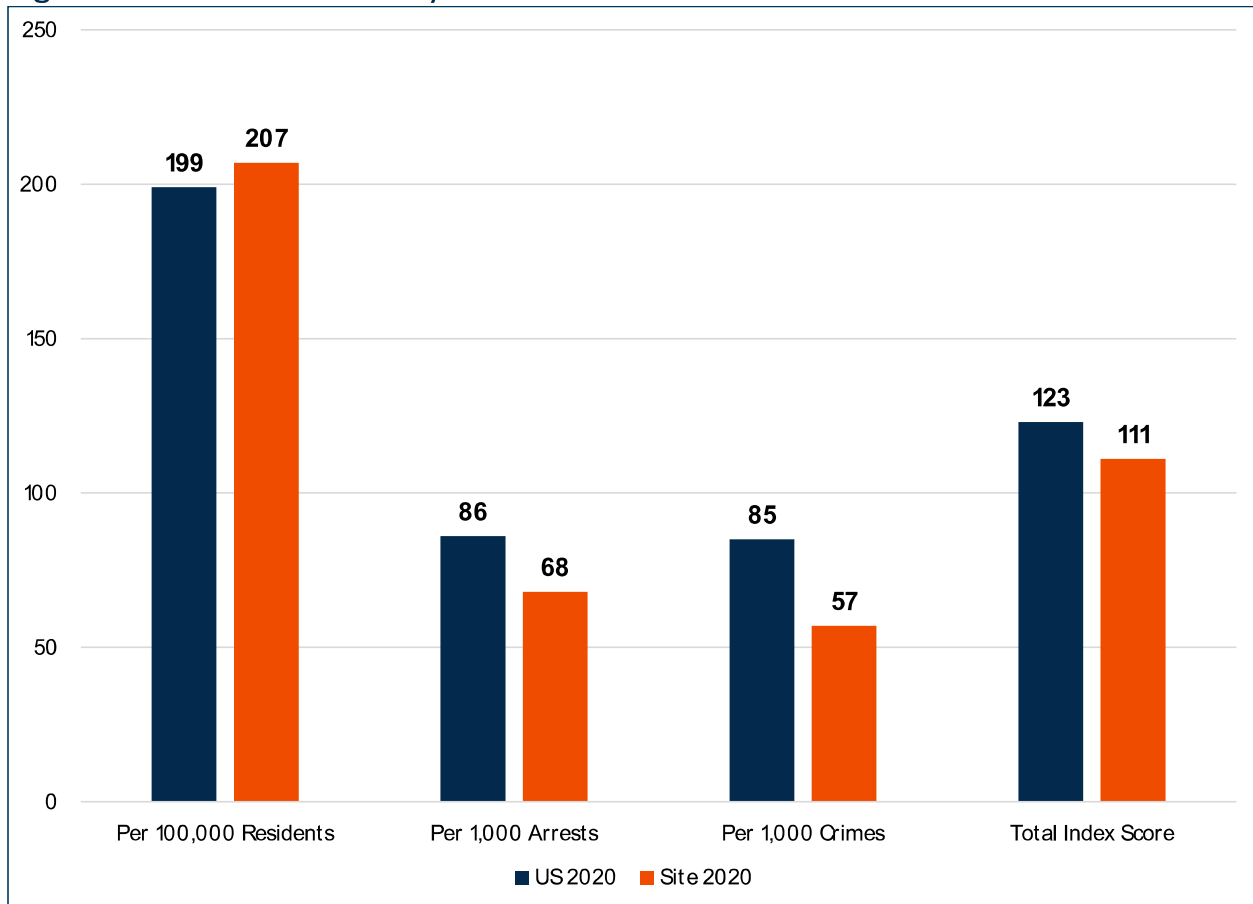


Figure IV. Charleston County versus US Jail Incarceration Index 2020

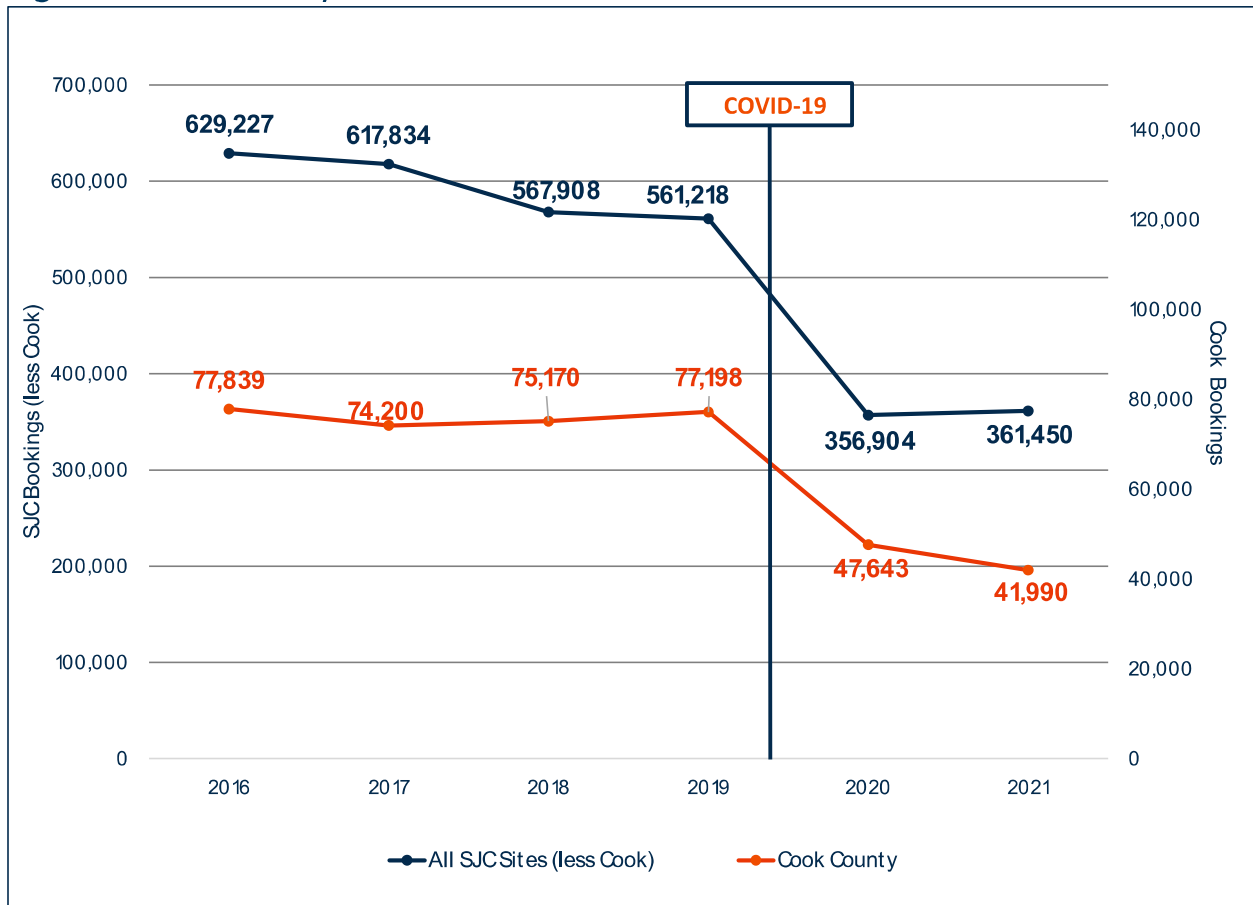


Sources

Charleston County Jail Population	Safety and Justice Challenge Exchange
Charleston County Jail Population Projections	The JFA Institute
Charleston County Arrests	South Carolina State Law Enforcement Division, Crime in South Carolina Book <a href="https://www.sled.sc.gov/crimestatistics.html">https://www.sled.sc.gov/crimestatistics.html</a>
Charleston County Reported Crimes	South Carolina State Law Enforcement Division, Crime in South Carolina Book <a href="https://www.sled.sc.gov/crimestatistics.html">https://www.sled.sc.gov/crimestatistics.html</a>

## COOK COUNTY

Figure I. Cook County and All SJC Sites Jail Admissions 2016-2021<sup>13</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>13</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Cook County Jail Population Tracking 2010-2021

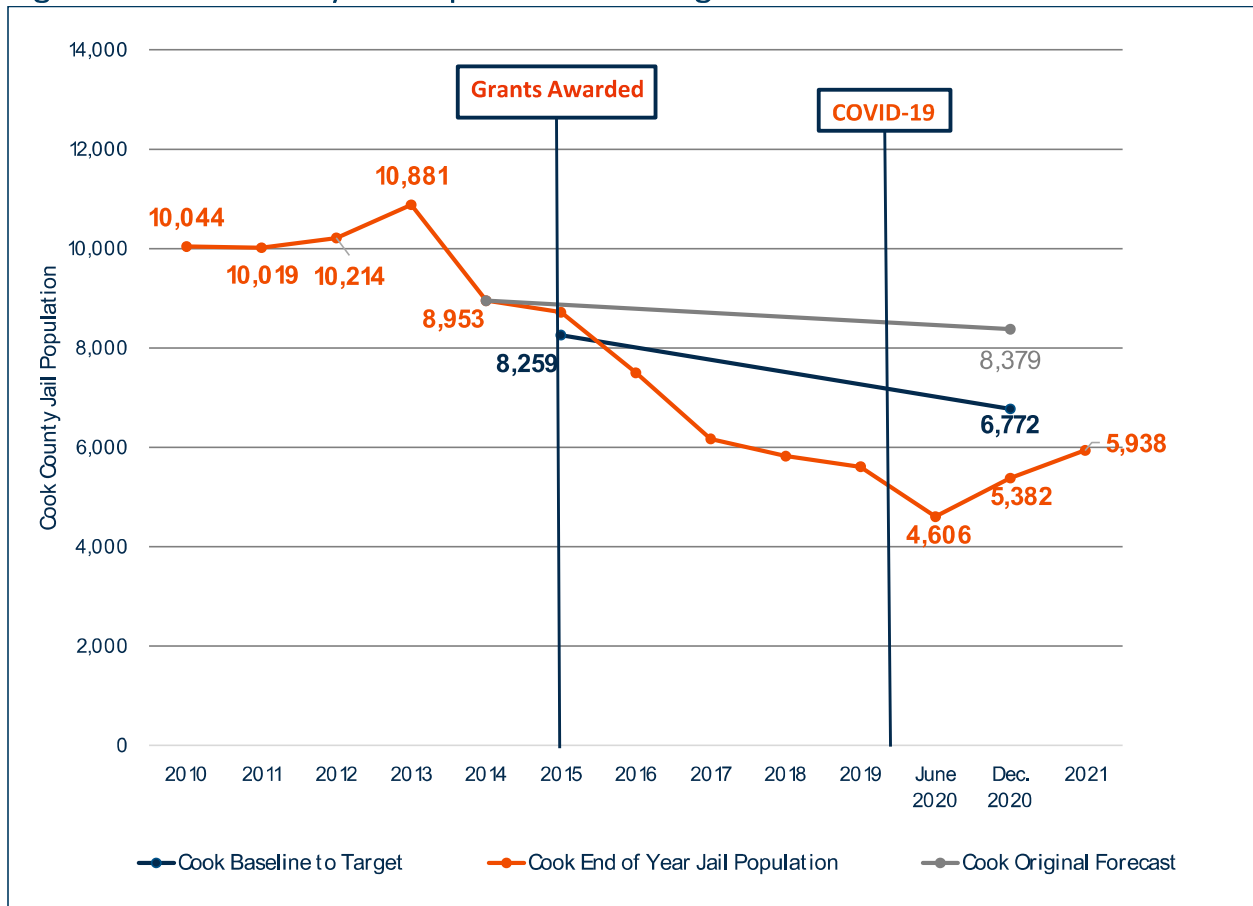


Table I. 2015 SJC & Cook versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Cook
Per 100,000 Residents	181	224	162
Per 1,000 Arrests	62	65	116
Per 1,000 Crimes	39	78	33
Total Index Score**	94	122	104

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Cook versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

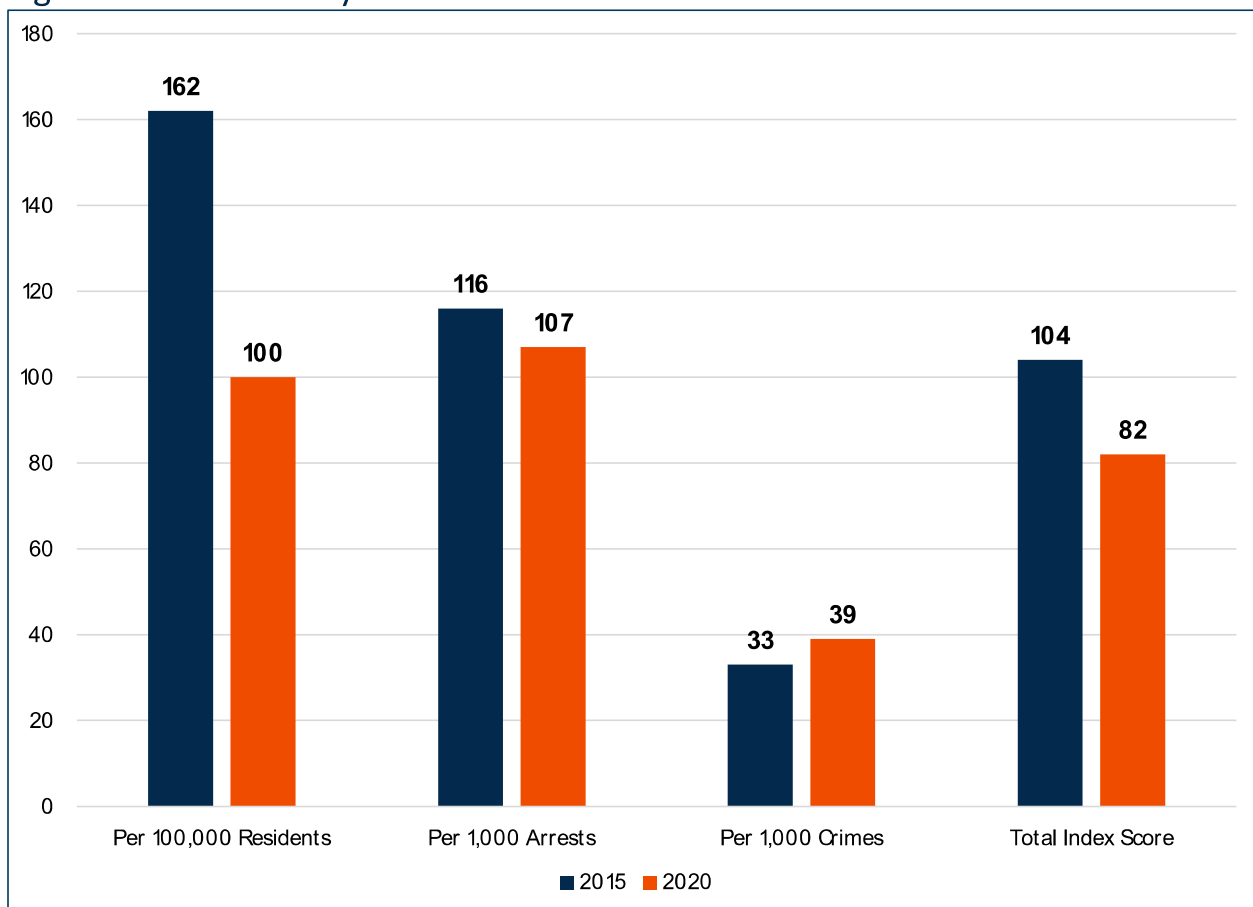
2020 Jail Index Measure	SJC Sites	Total US*	Cook
Per 100,000 Residents	128	199	100
Per 1,000 Arrests	65	86	107 <sup>14</sup>
Per 1,000 Crimes	41	85	39
Total Index Score**	78	123	82

\* Includes SJC sites

\*\* The average of the three individual indices

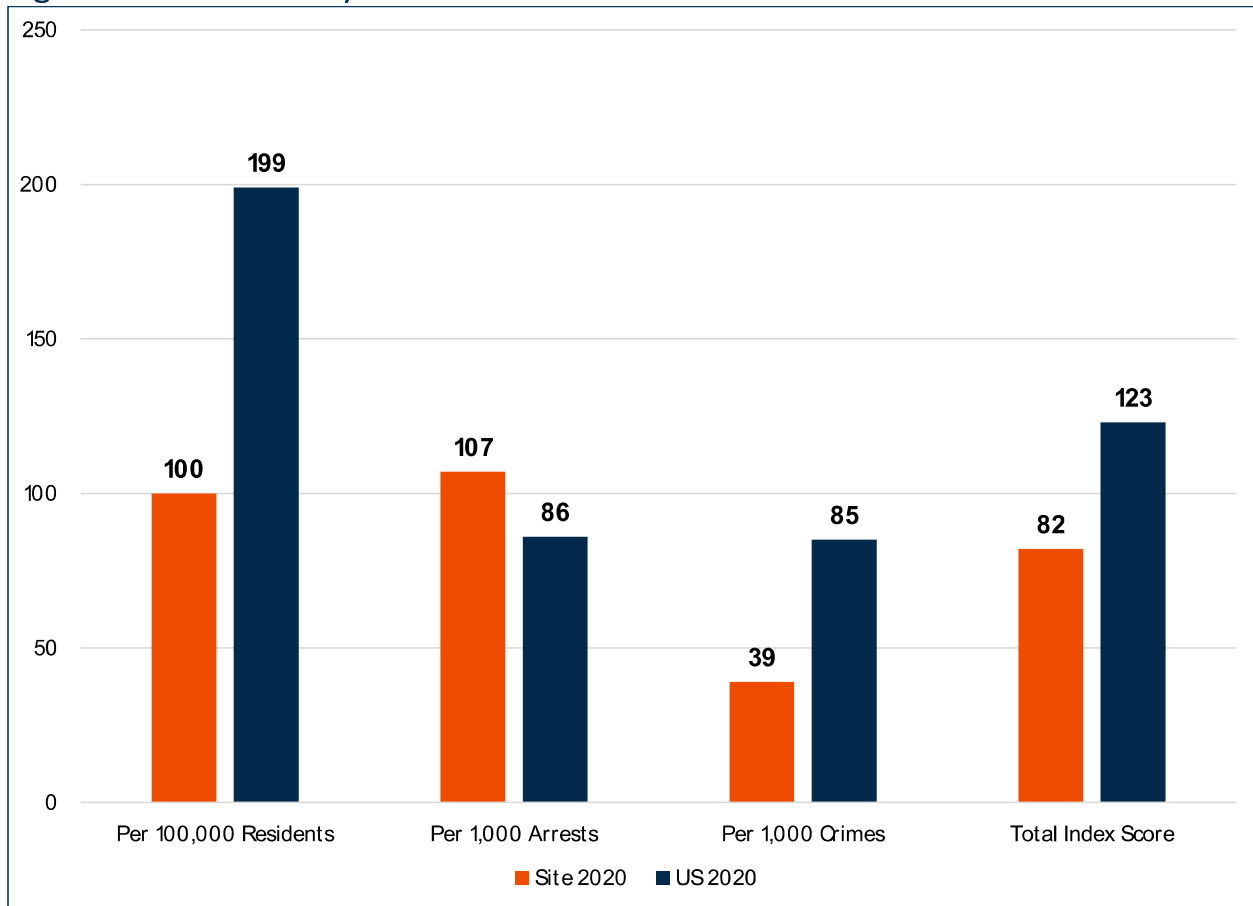
Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Cook County Jail Incarceration Index 2015 versus 2020



<sup>14</sup> Arrests are UCR and drug only for 2019.

Figure IV. Cook County versus US Jail Incarceration Index 2020



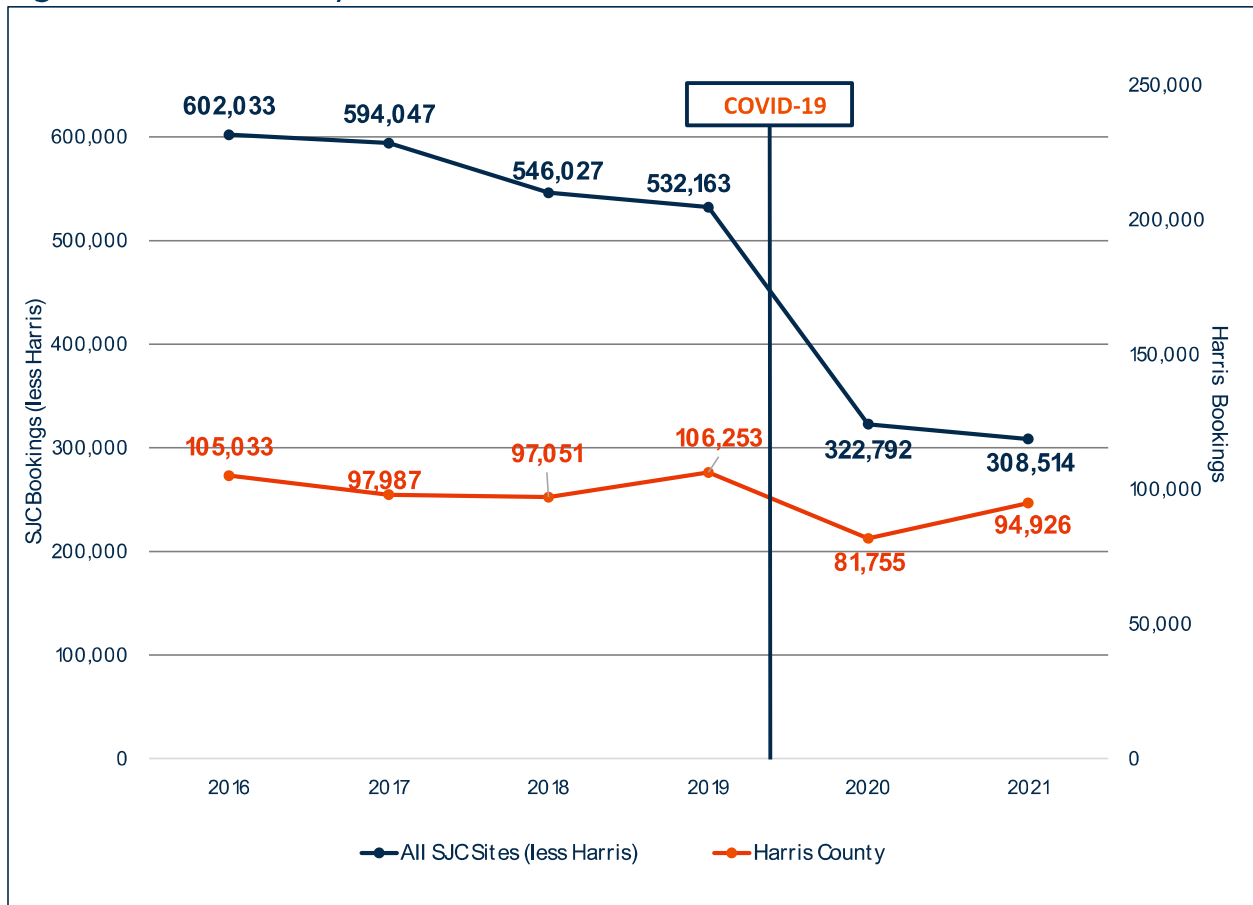
## Sources

Cook County Jail Population	Safety and Justice Challenge Exchange
Cook County Jail Population Projections	The JFA Institute
Cook County Arrests	Illinois Criminal Justice Data Authority <a href="https://icjia.illinois.gov/researchhub/datasets/">https://icjia.illinois.gov/researchhub/datasets/</a>
Cook County Reported Crimes	Illinois Criminal Justice Data Authority <a href="https://icjia.illinois.gov/researchhub/datasets/">https://icjia.illinois.gov/researchhub/datasets/</a>



## HARRIS COUNTY

Figure I. Harris County and All SJC Sites Jail Admissions 2016-2021<sup>15</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>15</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Harris County Jail Population Tracking 2010-2021

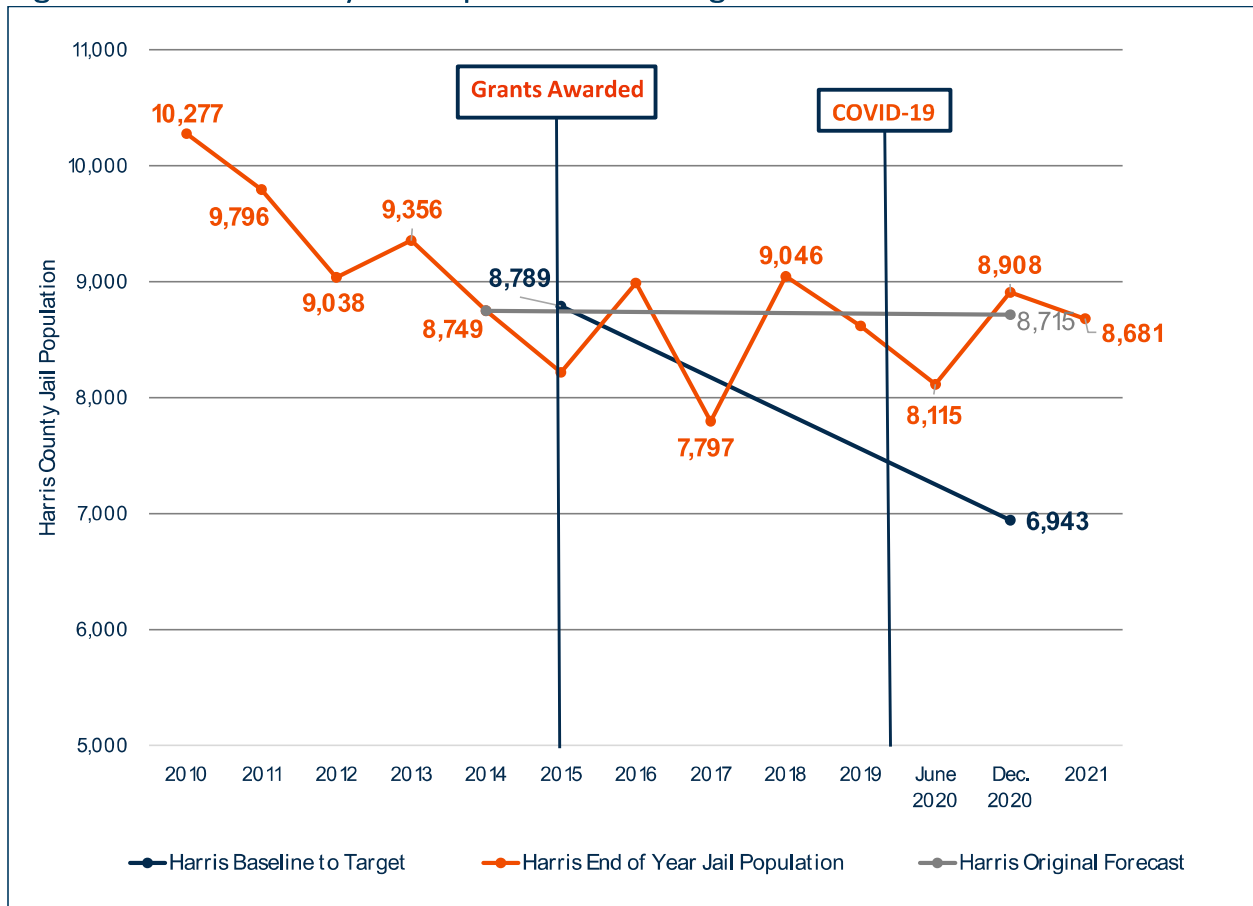


Table I. 2015 SJC & Harris versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Harris
Per 100,000 Residents	181	224	203
Per 1,000 Arrests	62	65	80
Per 1,000 Crimes	39	78	43
Total Index Score**	94	122	109

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Harris versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Harris
Per 100,000 Residents	128	199	178
Per 1,000 Arrests <sup>16</sup>	65	86	91
Per 1,000 Crimes	41	85	43
Total Index Score**	78	123	104

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Harris County Jail Incarceration Index 2015 versus 2020

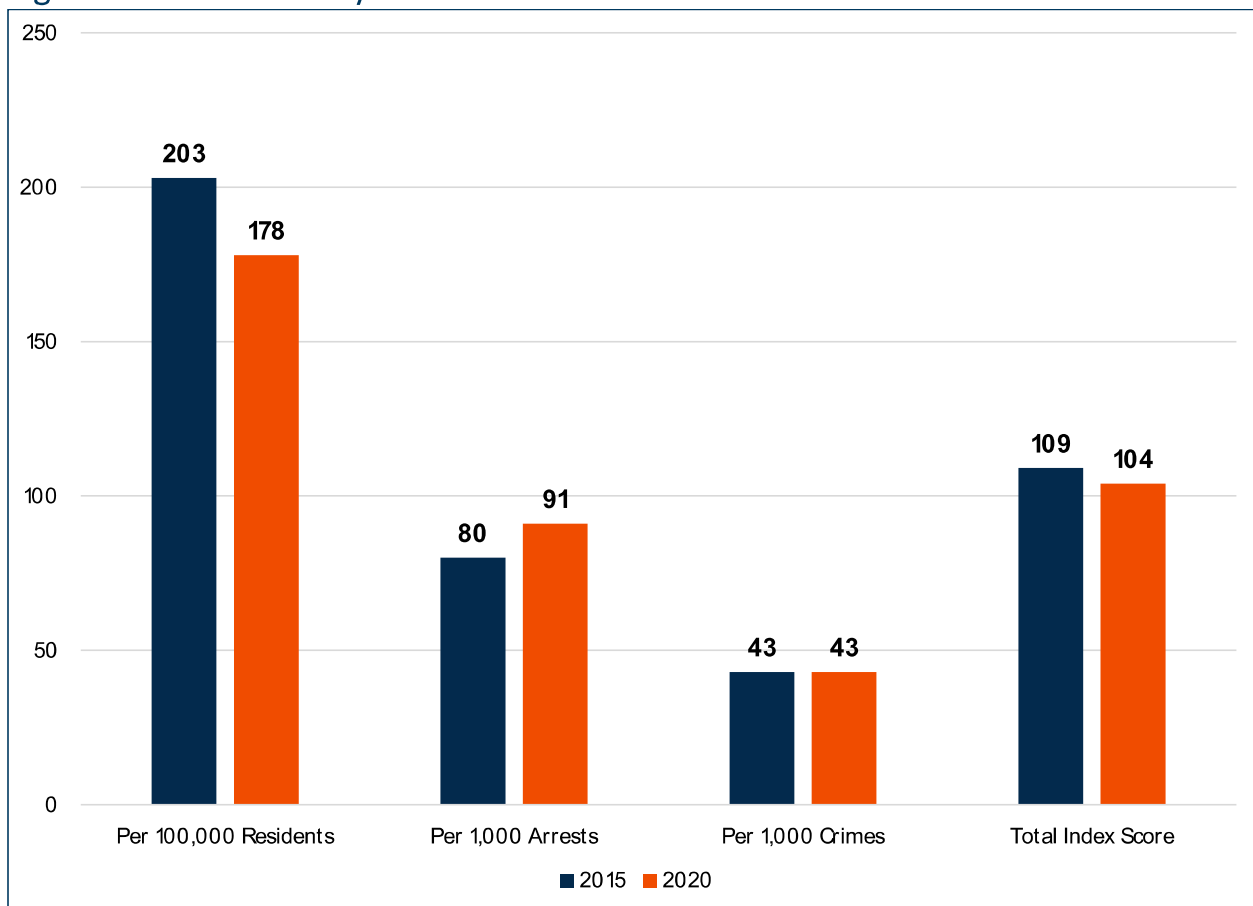
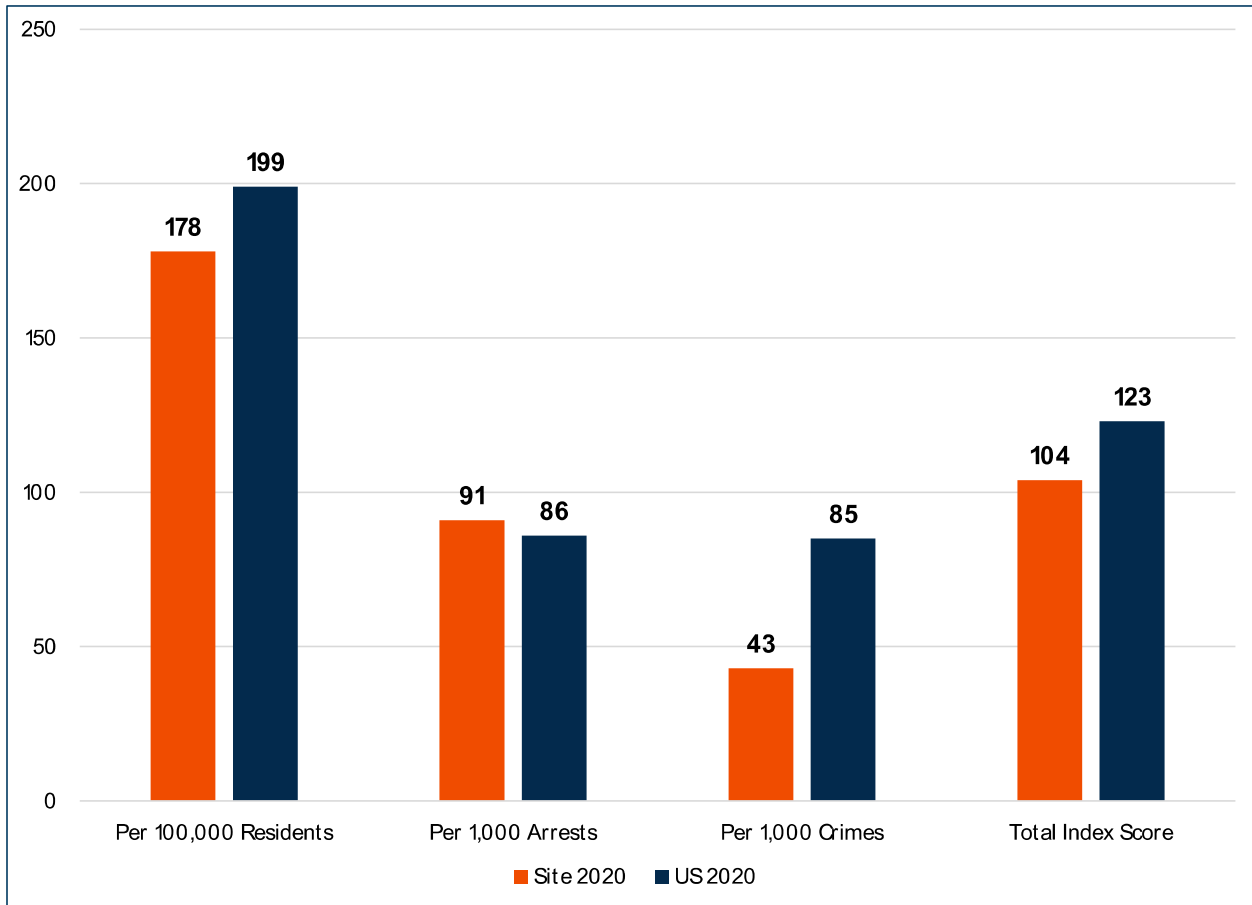


Figure IV. Harris County versus US Jail Incarceration Index 2020

<sup>16</sup> Arrests are for 2019.

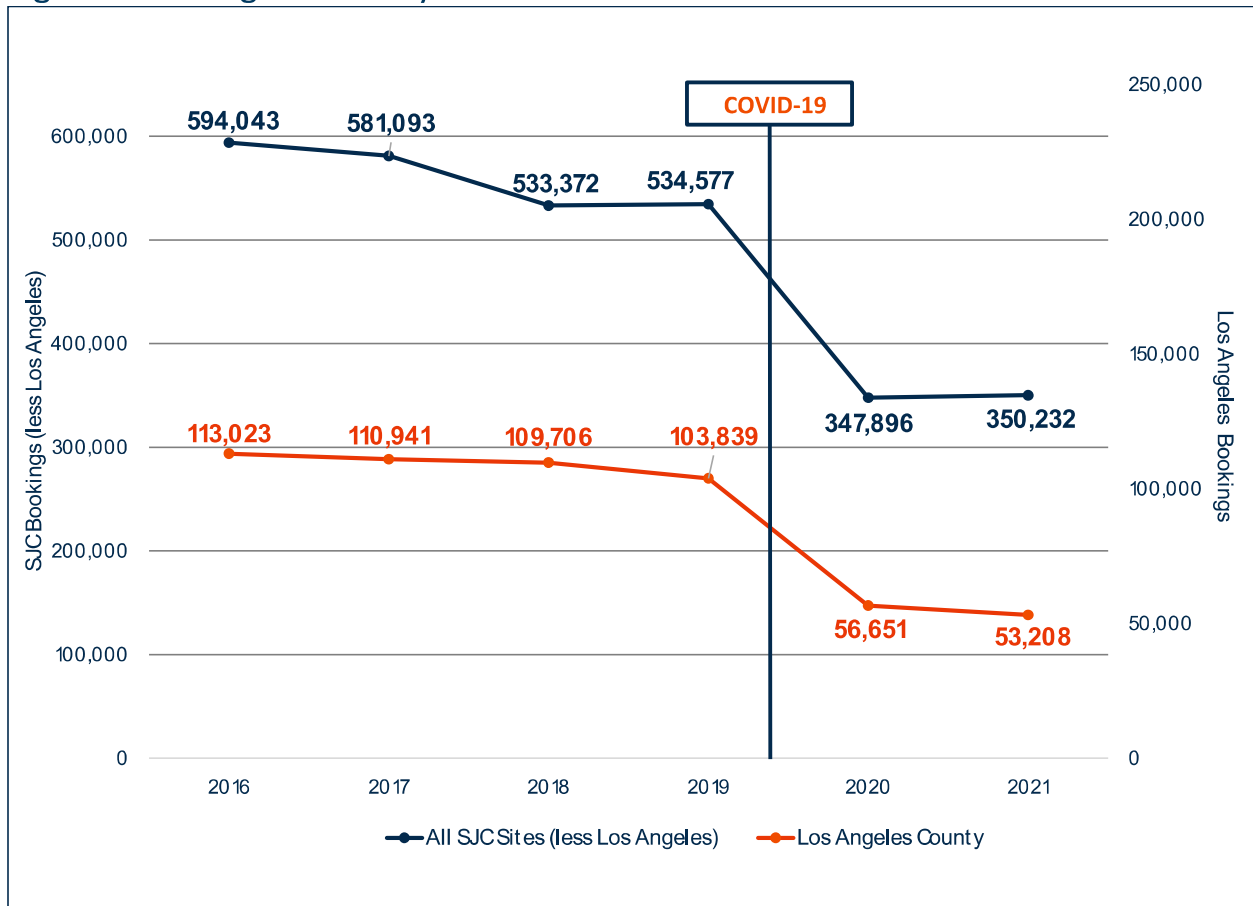


### Sources

Harris County Jail Population	Safety and Justice Challenge Exchange
Harris County Jail Population Projections	The JFA Institute
Harris County Arrests	Texas Department of Public Safety, Crime Reports and Statistical Information ( <a href="https://www.dps.texas.gov/section/crime-records/crime-records-reports-and-statistical-information">https://www.dps.texas.gov/section/crime-records/crime-records-reports-and-statistical-information</a> )
Harris County Reported Crimes	Texas Department of Public Safety, Crime Reports and Statistical Information ( <a href="https://www.dps.texas.gov/section/crime-records/crime-records-reports-and-statistical-information">https://www.dps.texas.gov/section/crime-records/crime-records-reports-and-statistical-information</a> )

## LOS ANGELES COUNTY

Figure I. Los Angeles County and All SJC Sites Jail Admissions 2016-2021<sup>17</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>17</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Los Angeles County Jail Population Tracking 2010-2021

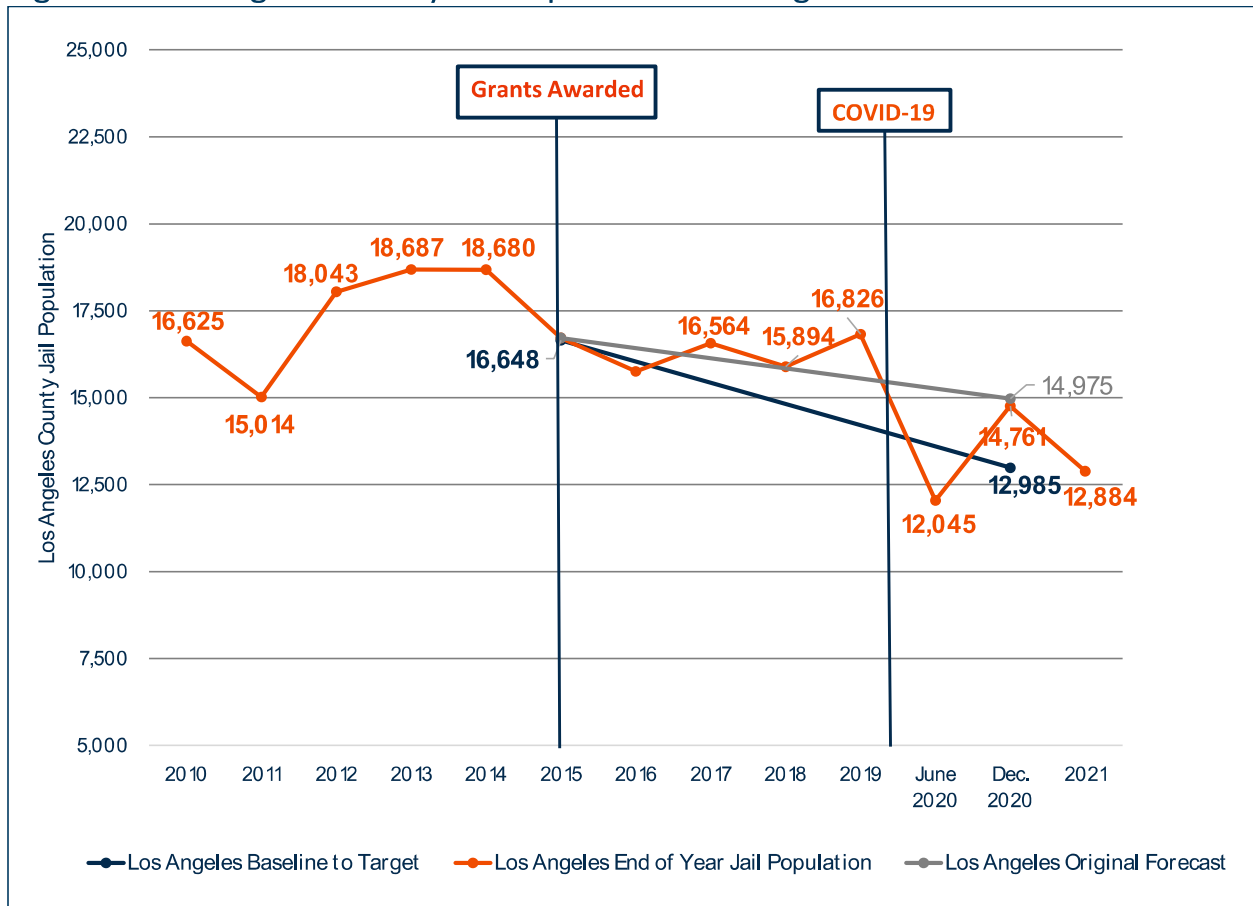


Table I. 2015 SJC & Los Angeles County versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Los Angeles
Per 100,000 Residents	181	224	170
Per 1,000 Arrests	62	65	65
Per 1,000 Crimes	39	78	49
Total Index Score**	94	122	94

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Los Angeles County versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Los Angeles
Per 100,000 Residents	128	199	143
Per 1,000 Arrests	65	86	74
Per 1,000 Crimes	41	85	52
Total Index Score**	78	123	90

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Los Angeles County Jail Incarceration Index 2015 versus 2020

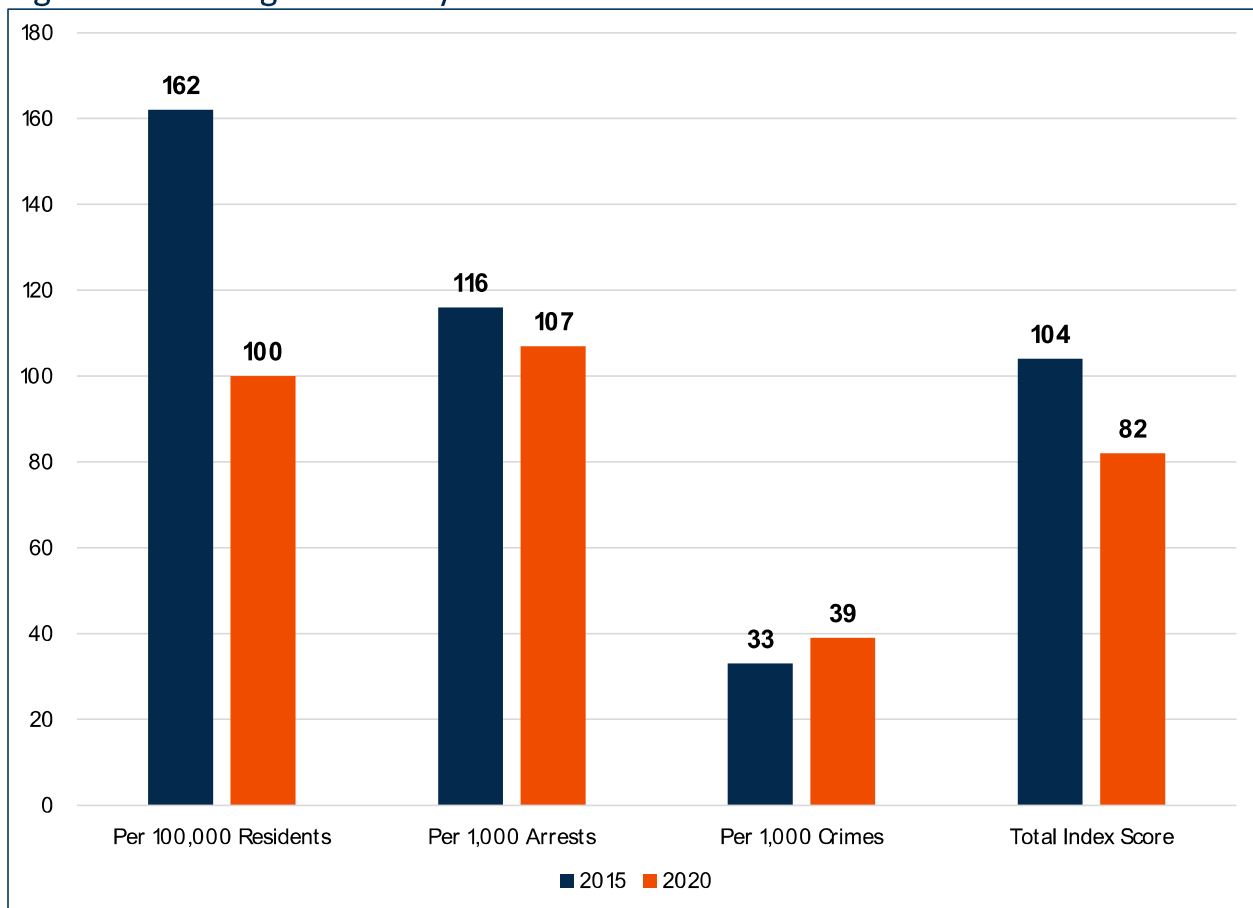
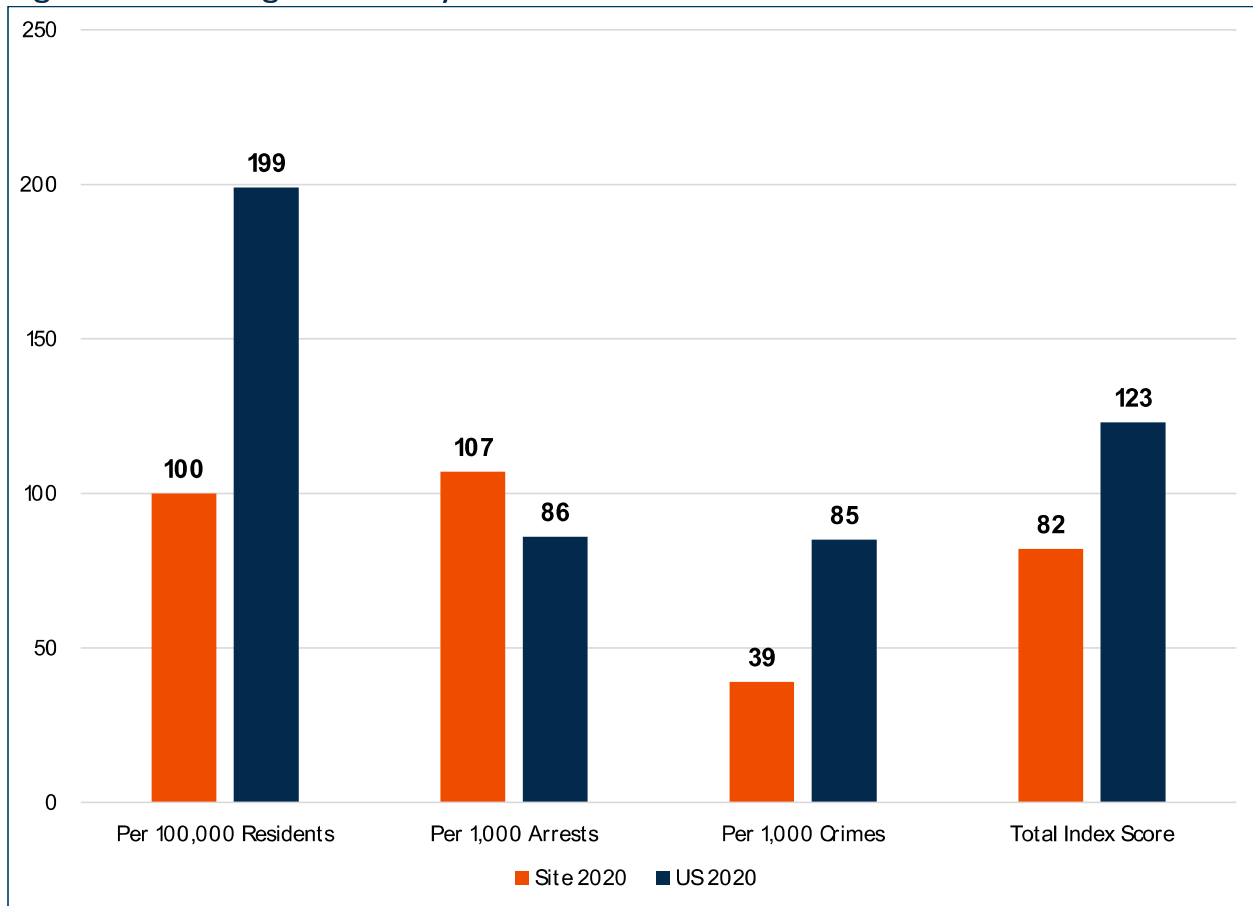


Figure IV. Los Angeles County versus US Jail Incarceration Index 2020



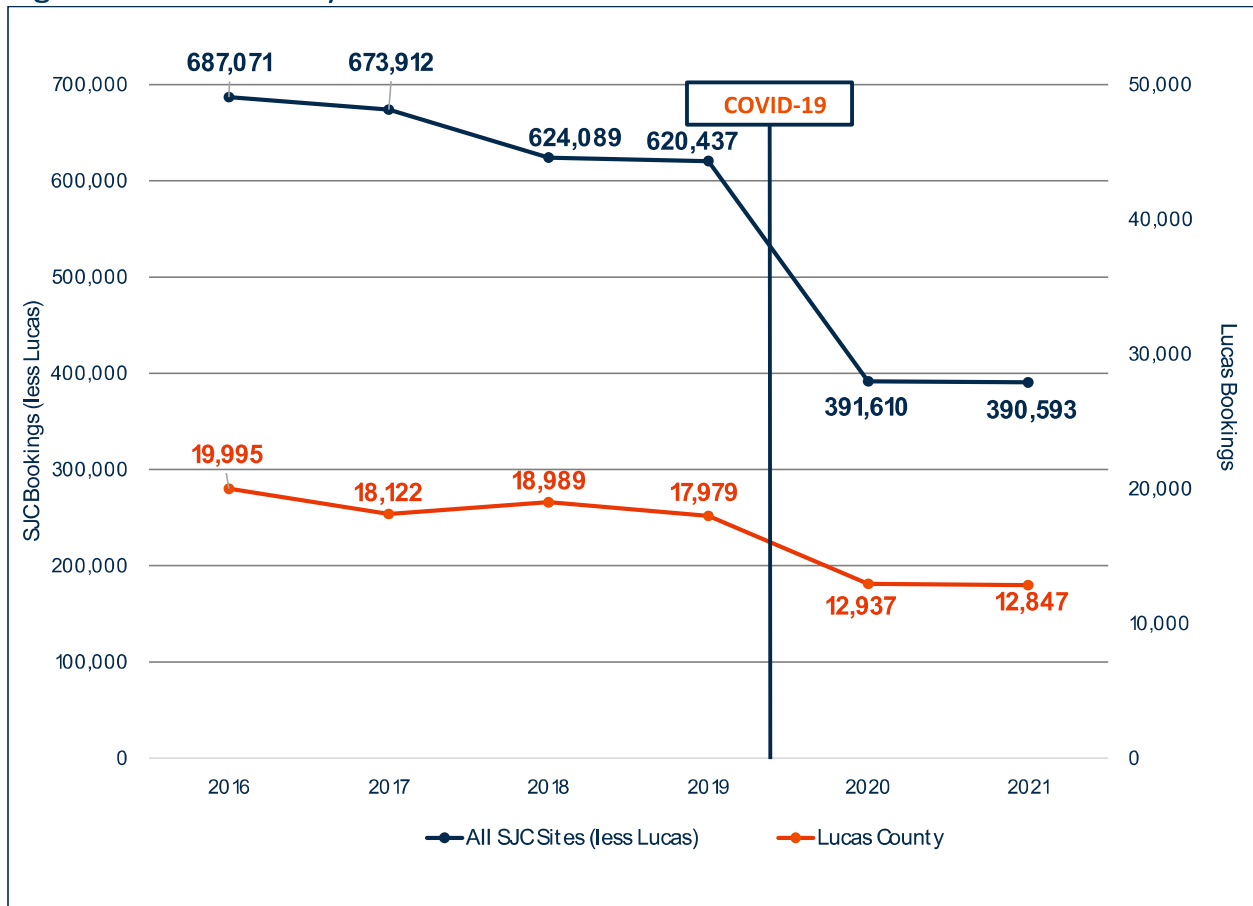
Sources

Los Angeles County Jail Population	Safety and Justice Challenge Exchange
Los Angeles County Jail Population Projections	The JFA Institute
Los Angeles County Arrests	State of California Department of Justice, Office of the Attorney General <a href="https://openjustice.doj.ca.gov/exploration/crime-statistics">https://openjustice.doj.ca.gov/exploration/crime-statistics</a>
Los Angeles County Reported Crimes	State of California Department of Justice, Office of the Attorney General <a href="https://openjustice.doj.ca.gov/exploration/crime-statistics">https://openjustice.doj.ca.gov/exploration/crime-statistics</a>

LUCAS COUNTY



Figure I. Lucas County and All SJC Sites Jail Admissions 2016-2021<sup>18</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>18</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Lucas County Jail Population Tracking 2010-2021

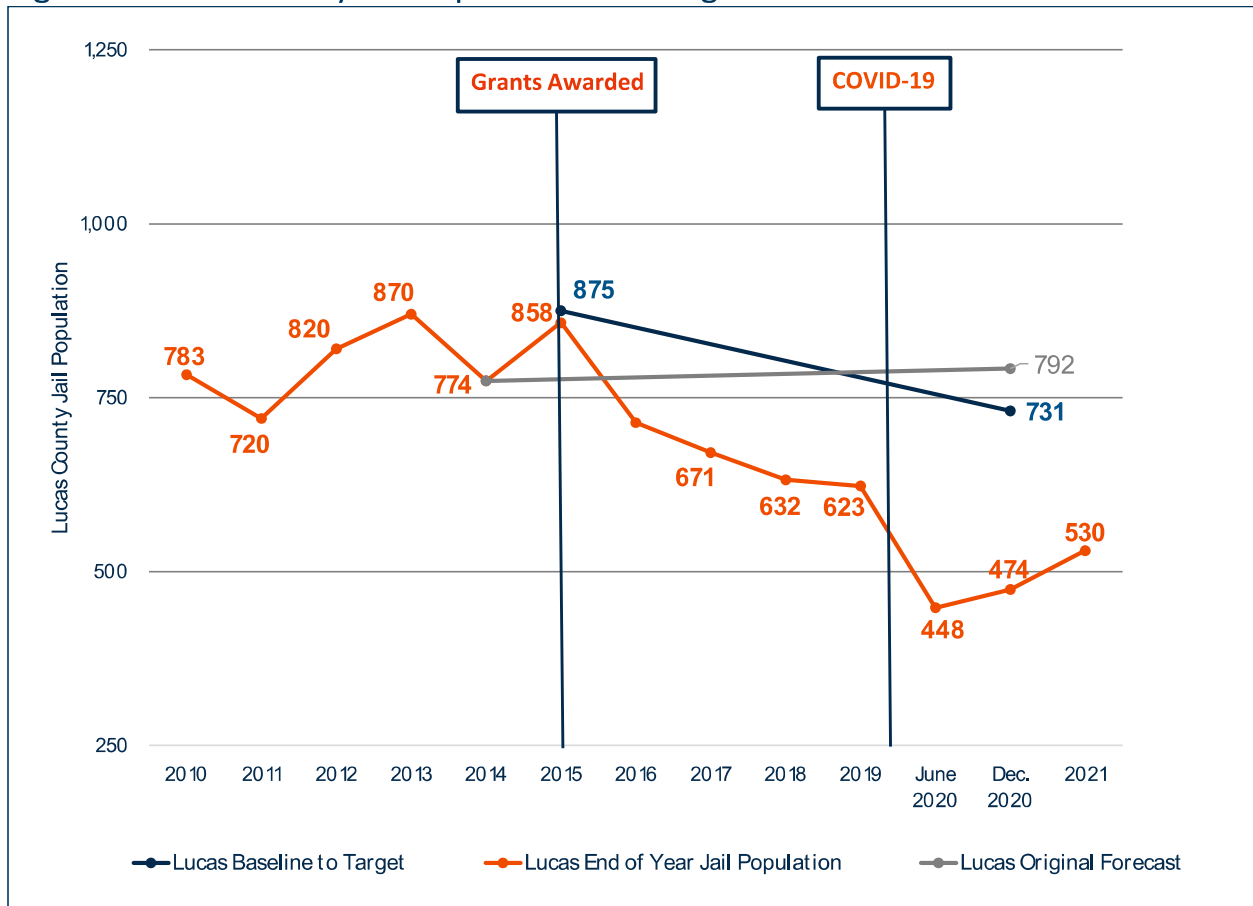


Table I. 2015 SJC & Lucas versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Lucas
Per 100,000 Residents	181	224	188
Per 1,000 Arrests	62	65	N/A <sup>19</sup>
Per 1,000 Crimes	39	78	27
Total Index Score**	94	122	N/A

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

<sup>19</sup> Rate per 1,000 arrests could not be calculated due to lack of available data. As a result, Total Index Score could not be calculated.

Table II. 2020 SJC & Lucas versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Lucas
Per 100,000 Residents	128	199	111
Per 1,000 Arrests	65	86	N/A
Per 1,000 Crimes	41	85	32
Total Index Score**	78	123	N/A

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Lucas County Jail Incarceration Index 2015 versus 2020

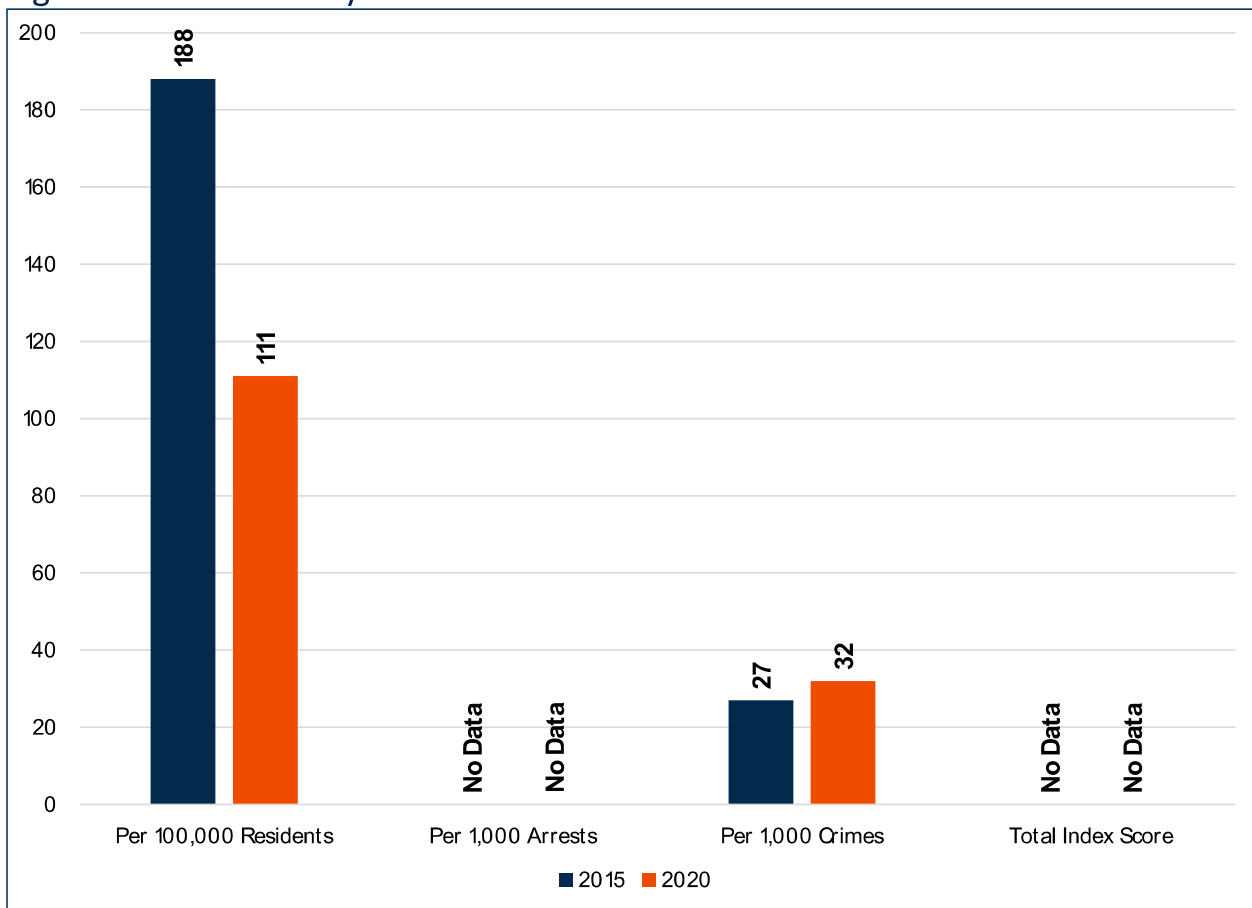
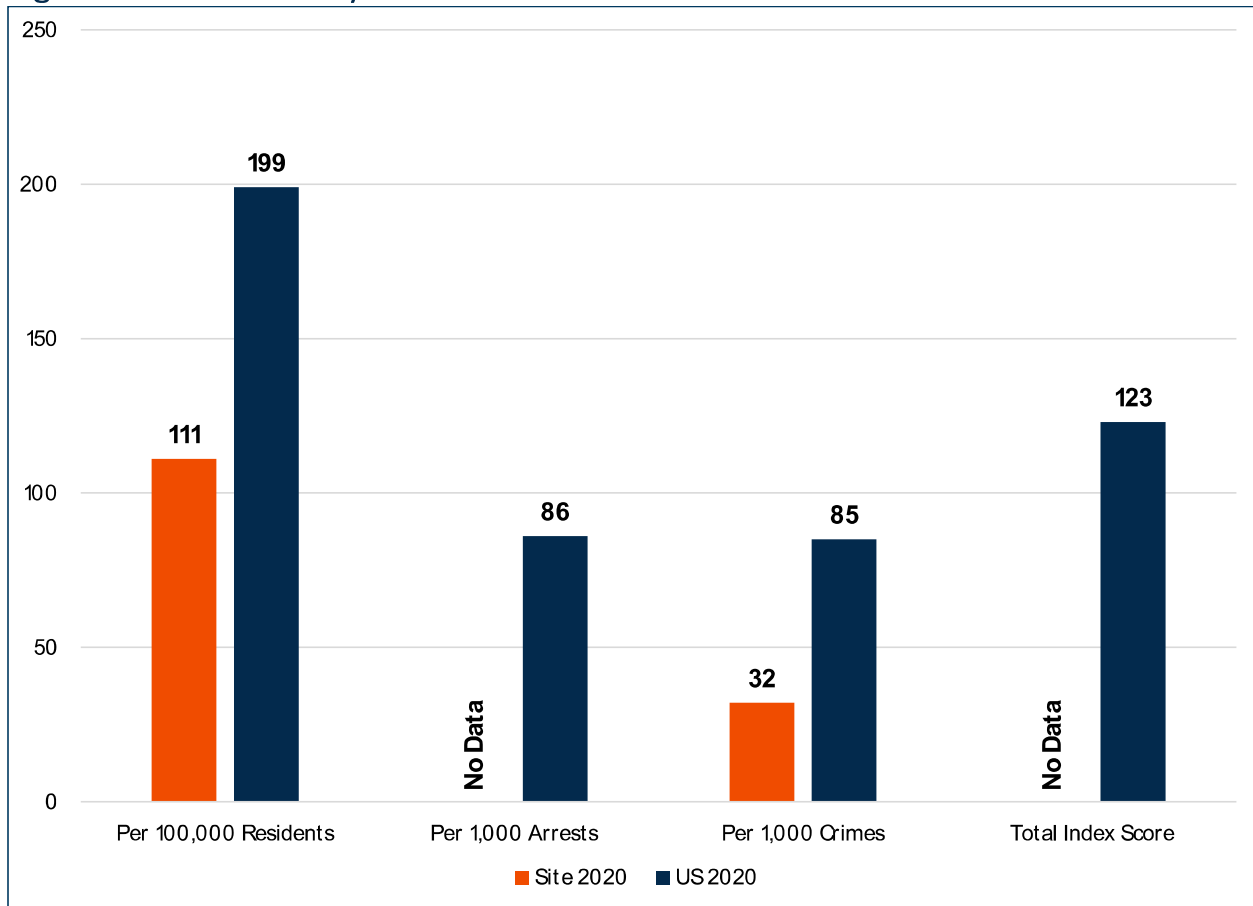


Figure IV. Lucas County versus US Jail Incarceration Index 2020

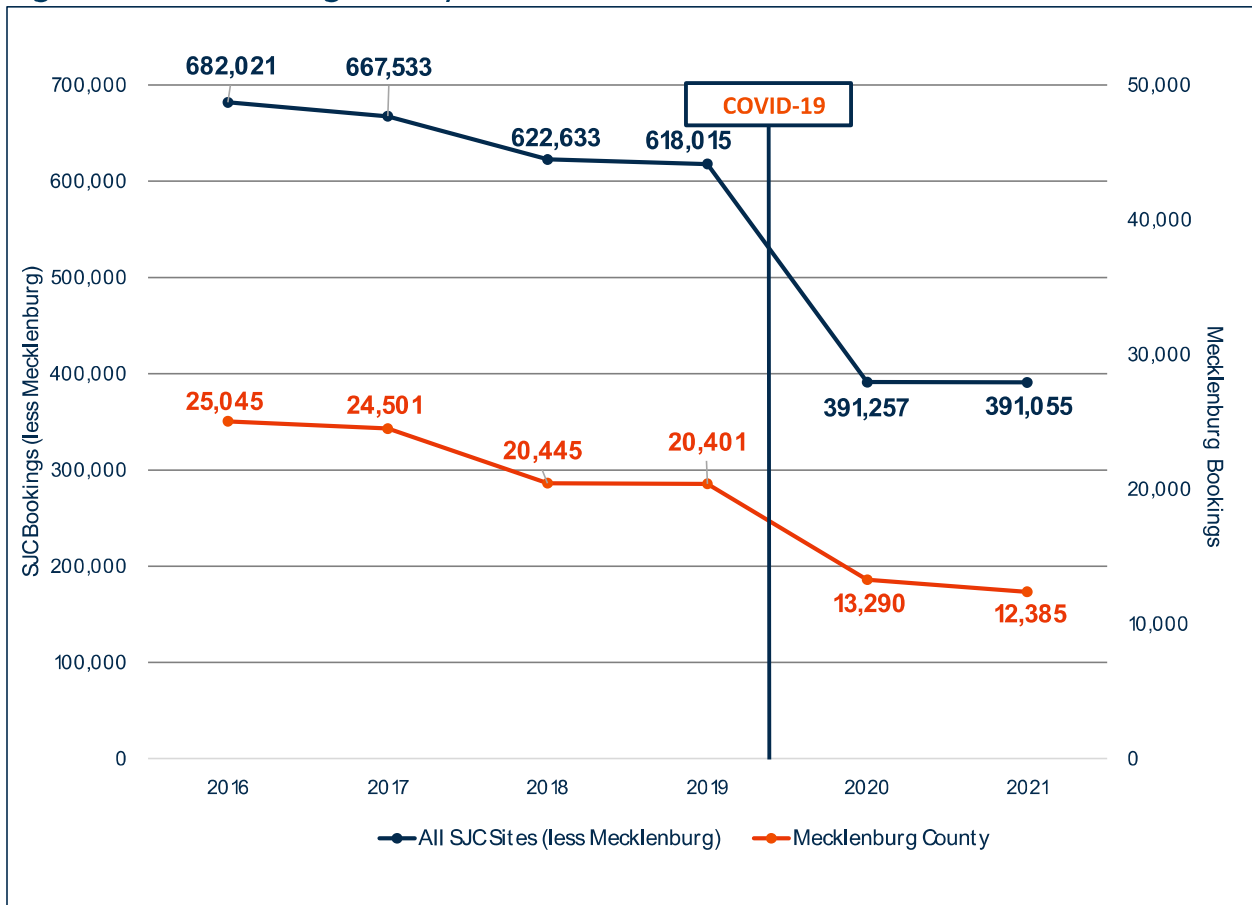


Sources

Lucas County Jail Population	Safety and Justice Challenge Exchange
Lucas County Jail Population Projections	The JFA Institute
Lucas County Arrests	Not available
Lucas County Reported Crimes	Ohio Office of Criminal Justice Services, Ohio Incident Based Reporting System (OIBRS) ( <a href="https://dpsioibrspext.azurewebsites.net">https://dpsioibrspext.azurewebsites.net</a> )

## MECKLENBURG COUNTY

Figure I. Mecklenburg County and All SJC Sites Jail Admissions 2016-2021<sup>20</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>20</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Mecklenburg County Jail Population Tracking 2010-2021

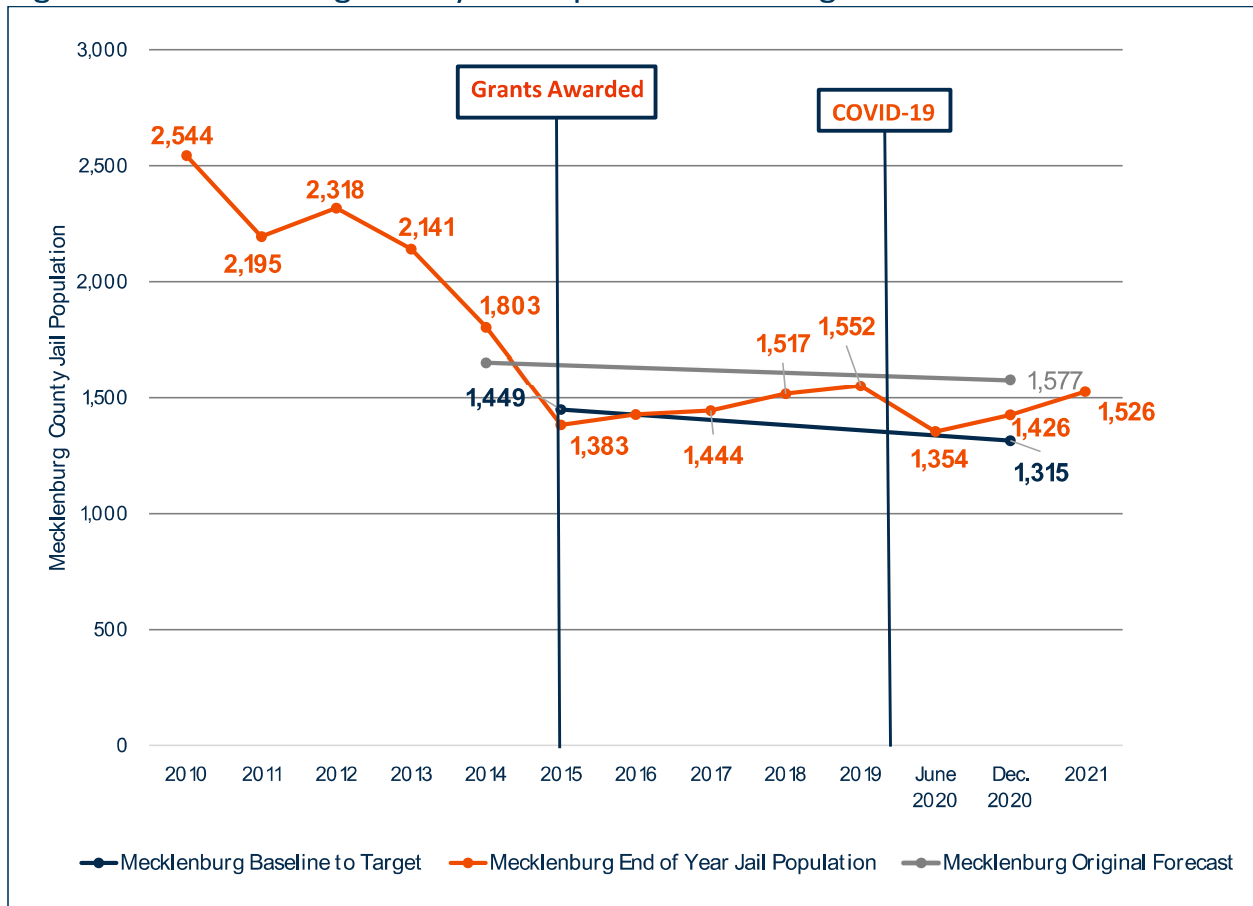


Table I. 2015 SJC & Mecklenburg versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Mecklenburg
Per 100,000 Residents	181	224	156
Per 1,000 Arrests	62	65	58 <sup>21</sup>
Per 1,000 Crimes	39	78	37
Total Index Score**	94	122	84

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

<sup>21</sup> Arrests are Charlotte Metro Police Department only.

Table II. 2020 SJC & Mecklenburg versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Mecklenburg
Per 100,000 Residents	128	199	130
Per 1,000 Arrests	65	86	101 <sup>8</sup>
Per 1,000 Crimes	41	85	37
Total Index Score**	78	123	89

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Mecklenburg County Jail Incarceration Index 2015 versus 2020

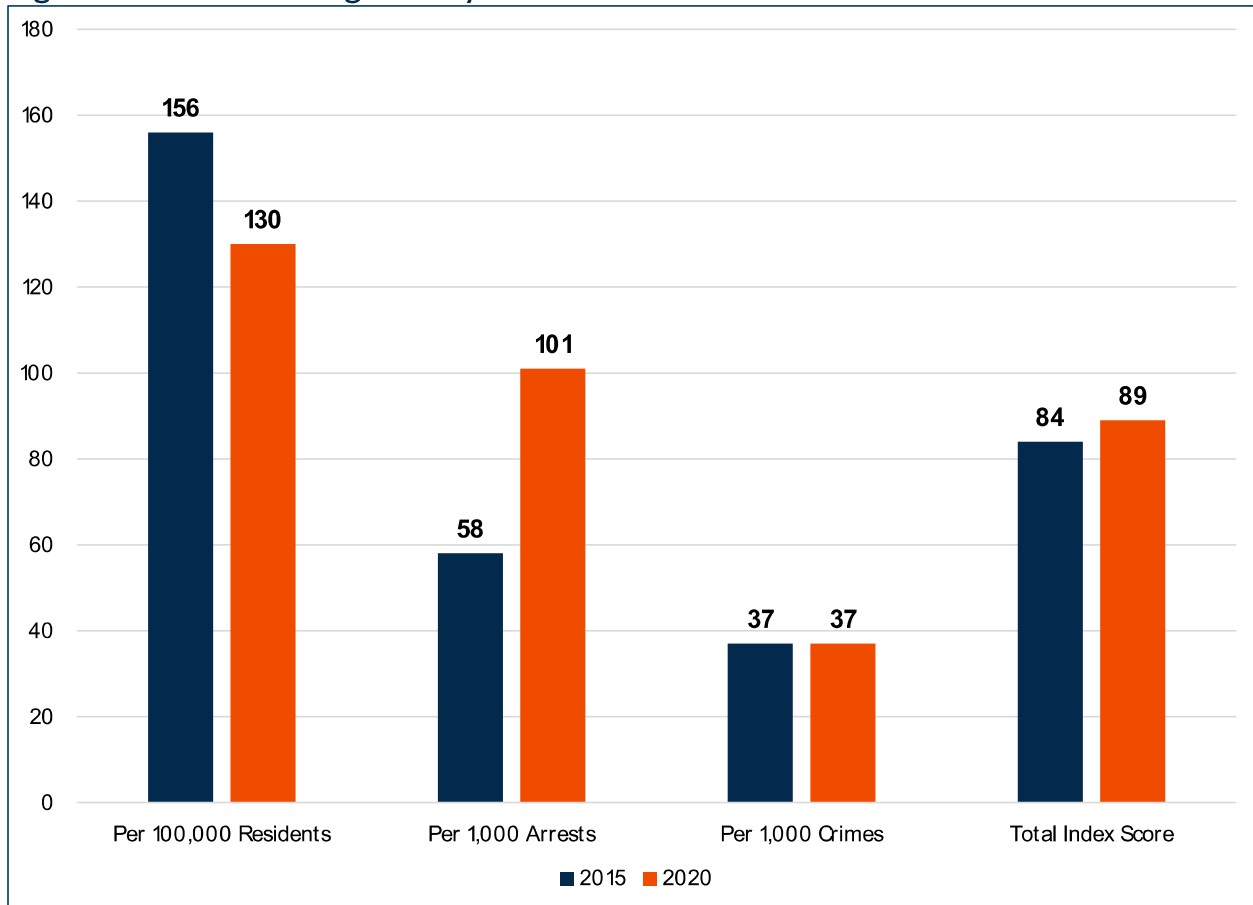
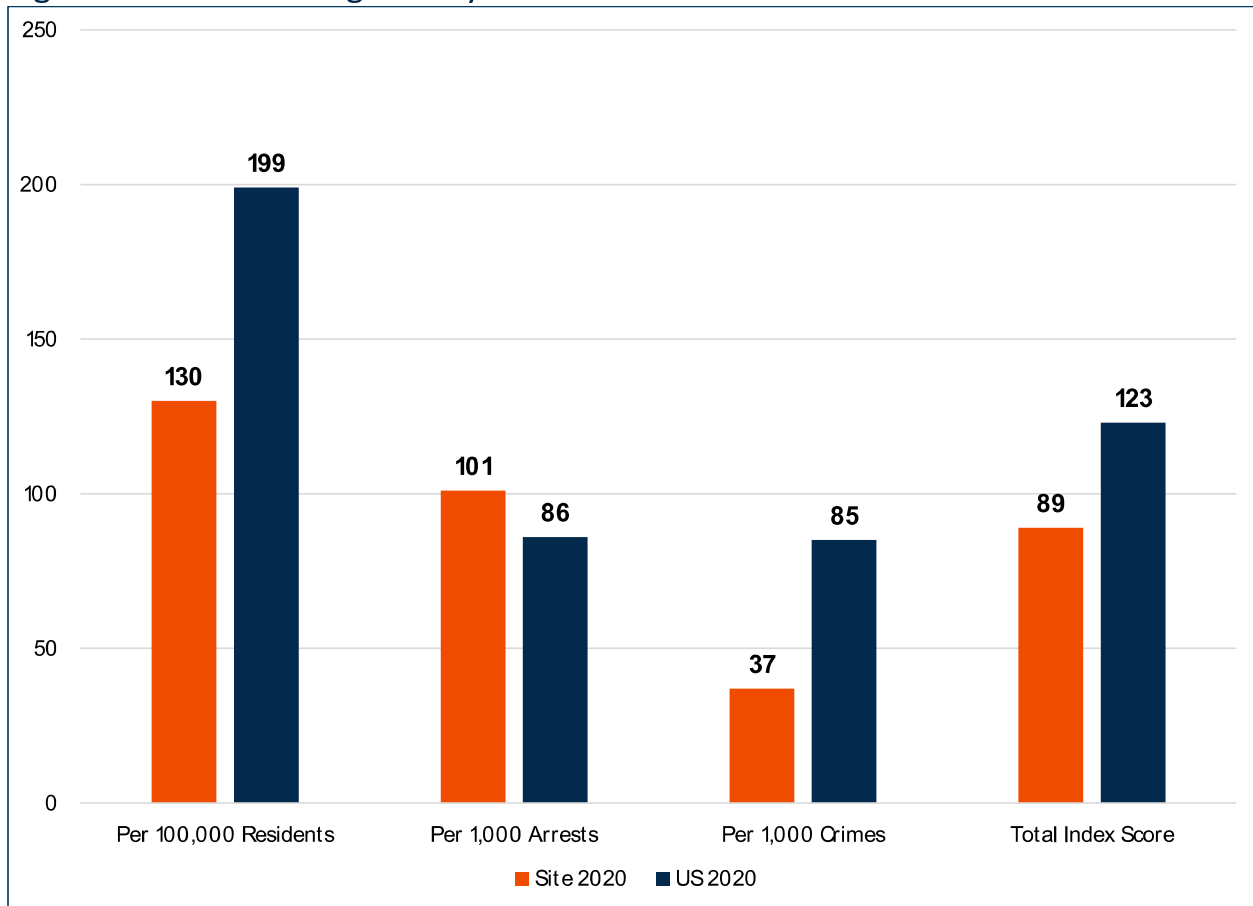


Figure IV. Mecklenburg County versus US Jail Incarceration Index 2020



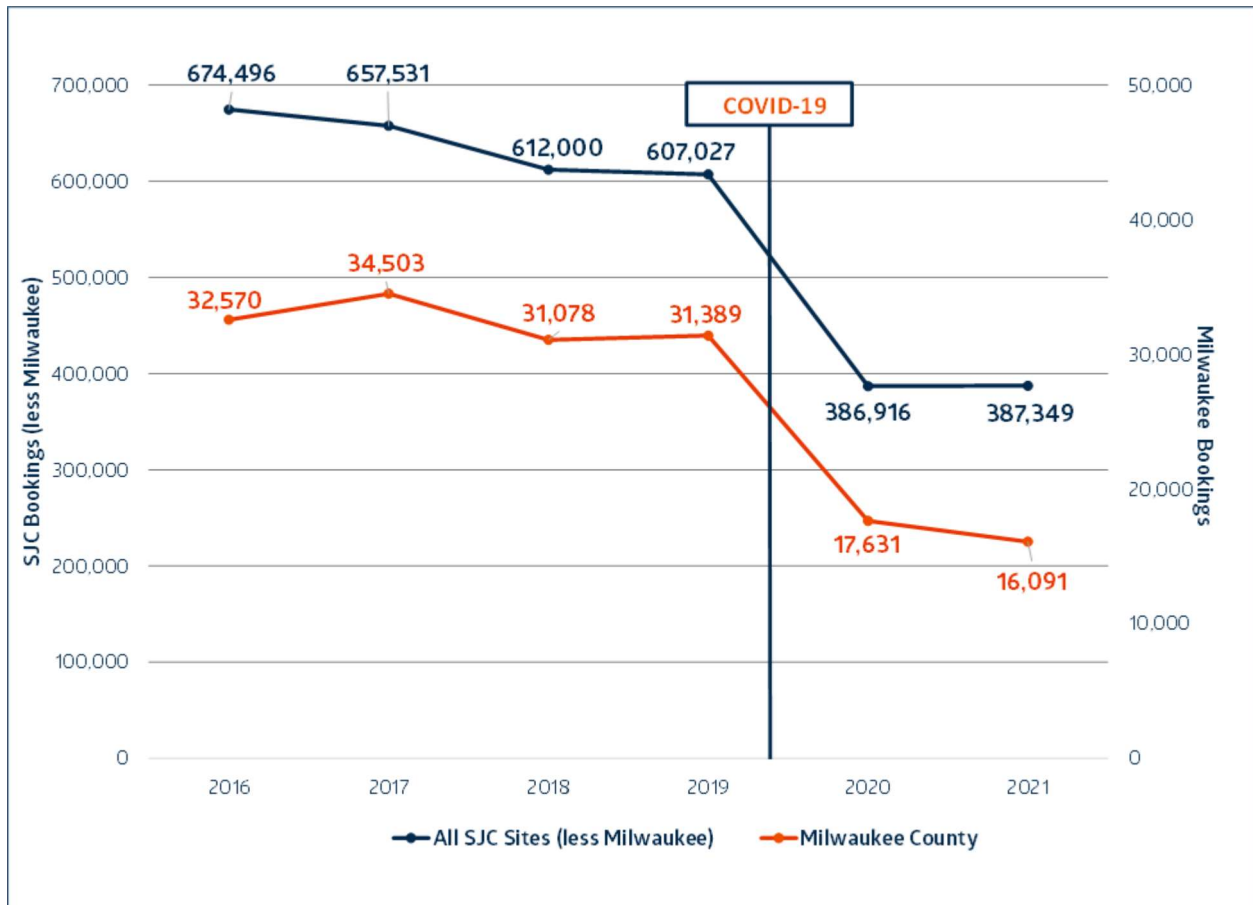
Sources

Mecklenburg County Jail Population	Safety and Justice Challenge Exchange
Mecklenburg County Jail Population Projections	The JFA Institute
Mecklenburg County Arrests	Charlotte-Mecklenburg Police Department Year-End Statistical Reports ( <a href="https://charlottenc.gov/CMPD/Safety/Documents/CrimeStats">https://charlottenc.gov/CMPD/Safety/Documents/CrimeStats</a> )
Mecklenburg County Reported Crimes	North Carolina State Bureau of Investigation (Crime in North Carolina Reports ( <a href="https://www.ncsbi.gov">https://www.ncsbi.gov</a> ))



## MILWAUKEE COUNTY

Figure I. Milwaukee County and All SJC Sites Jail Admissions 2016-2021<sup>22,23,24</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>22</sup> SJC Site Booking details are from SJC monthly data tracking reports.

<sup>23</sup> 2016 is an estimate based on the last eight months of the year.

<sup>24</sup> 2018 is an estimate based on the last eleven months of the year. September is assumed to be the same as August.

Figure II. Milwaukee County Jail Population Tracking 2010-2021

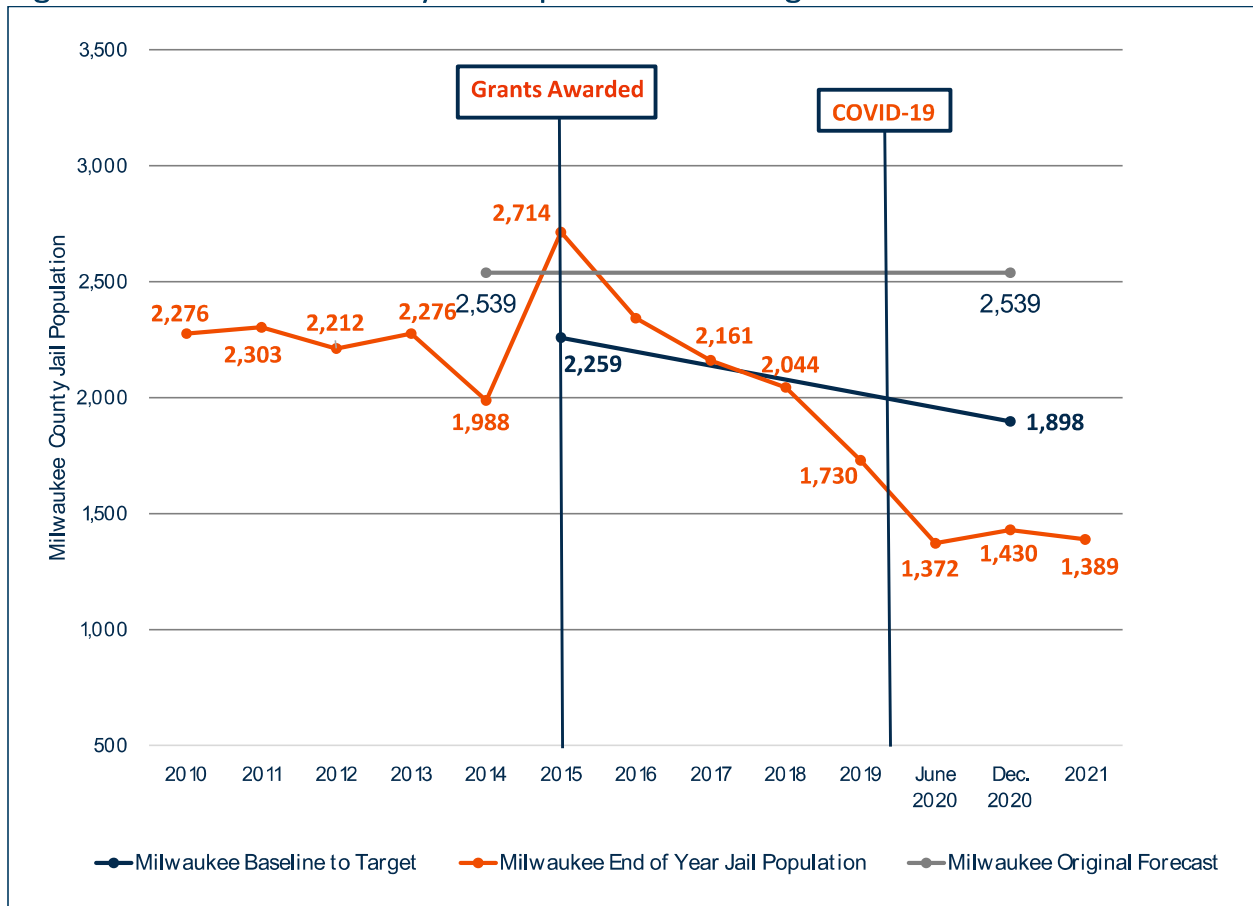


Table I. 2015 SJC & Milwaukee versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Milwaukee
Per 100,000 Residents	181	224	264
Per 1,000 Arrests	62	65	69
Per 1,000 Crimes	39	78	27
Total Index Score**	94	122	120

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Milwaukee versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Milwaukee
Per 100,000 Residents	128	199	156
Per 1,000 Arrests	65	86	59
Per 1,000 Crimes	41	85	33
Total Index Score**	78	123	83

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Milwaukee County Jail Incarceration Index 2015 versus 2020

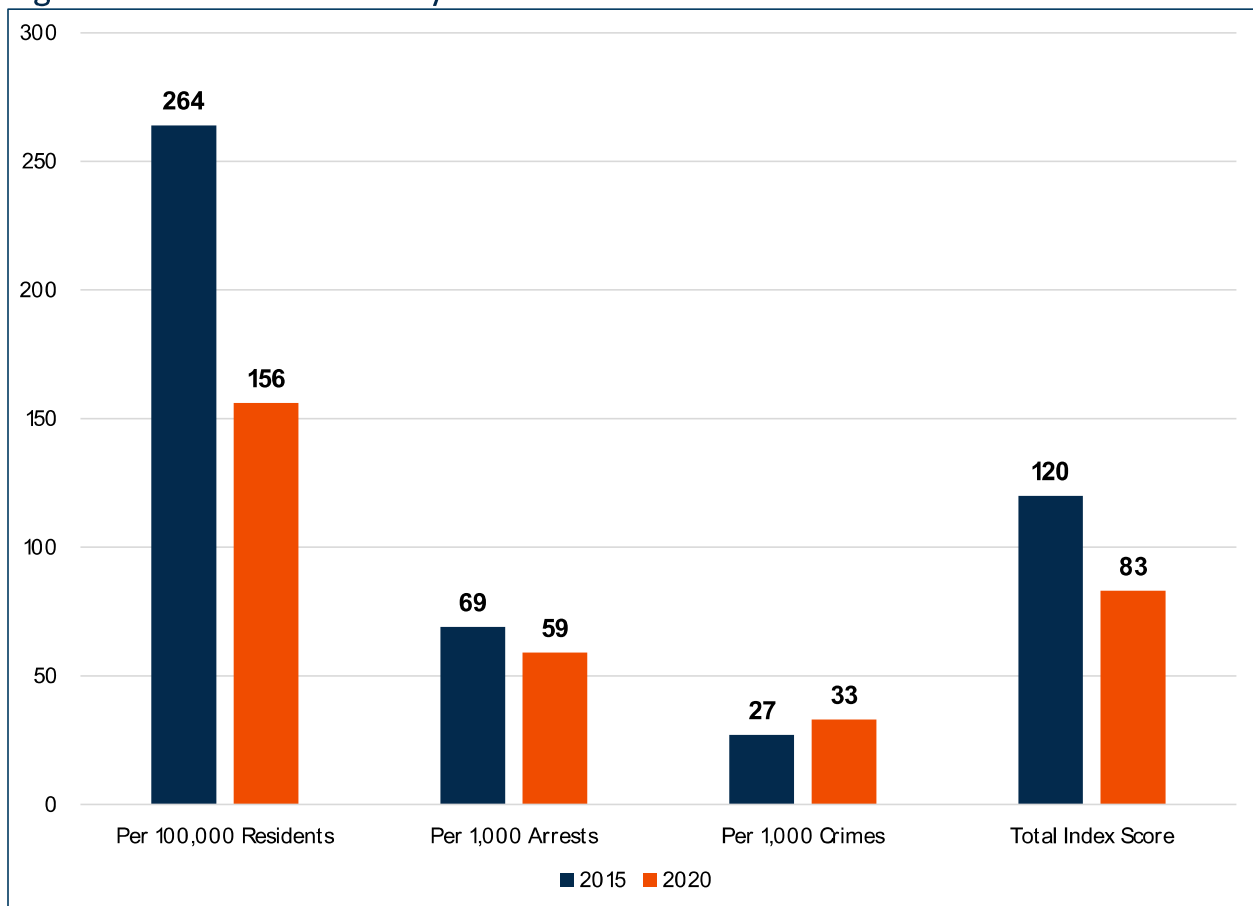
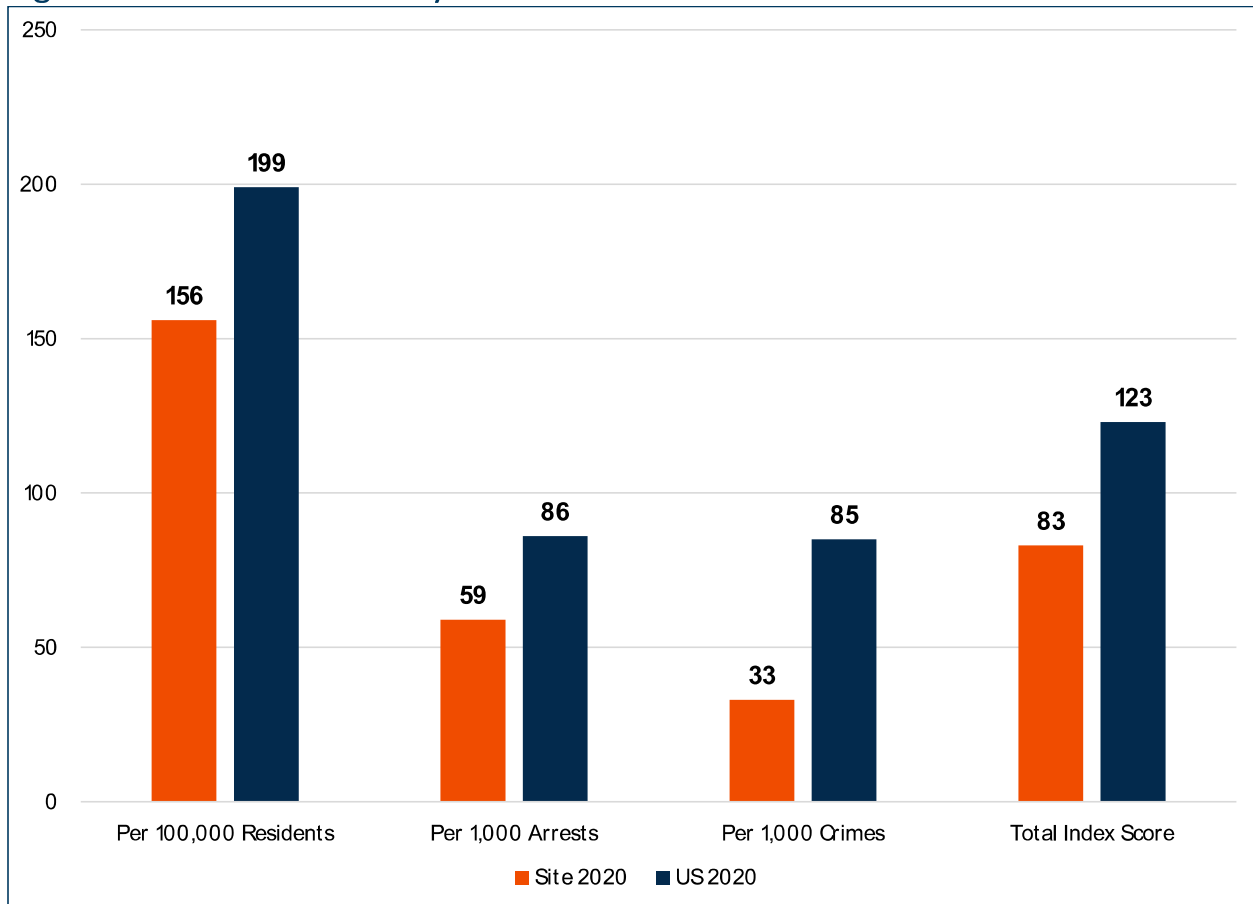


Figure IV. Milwaukee County versus US Jail Incarceration Index 2020

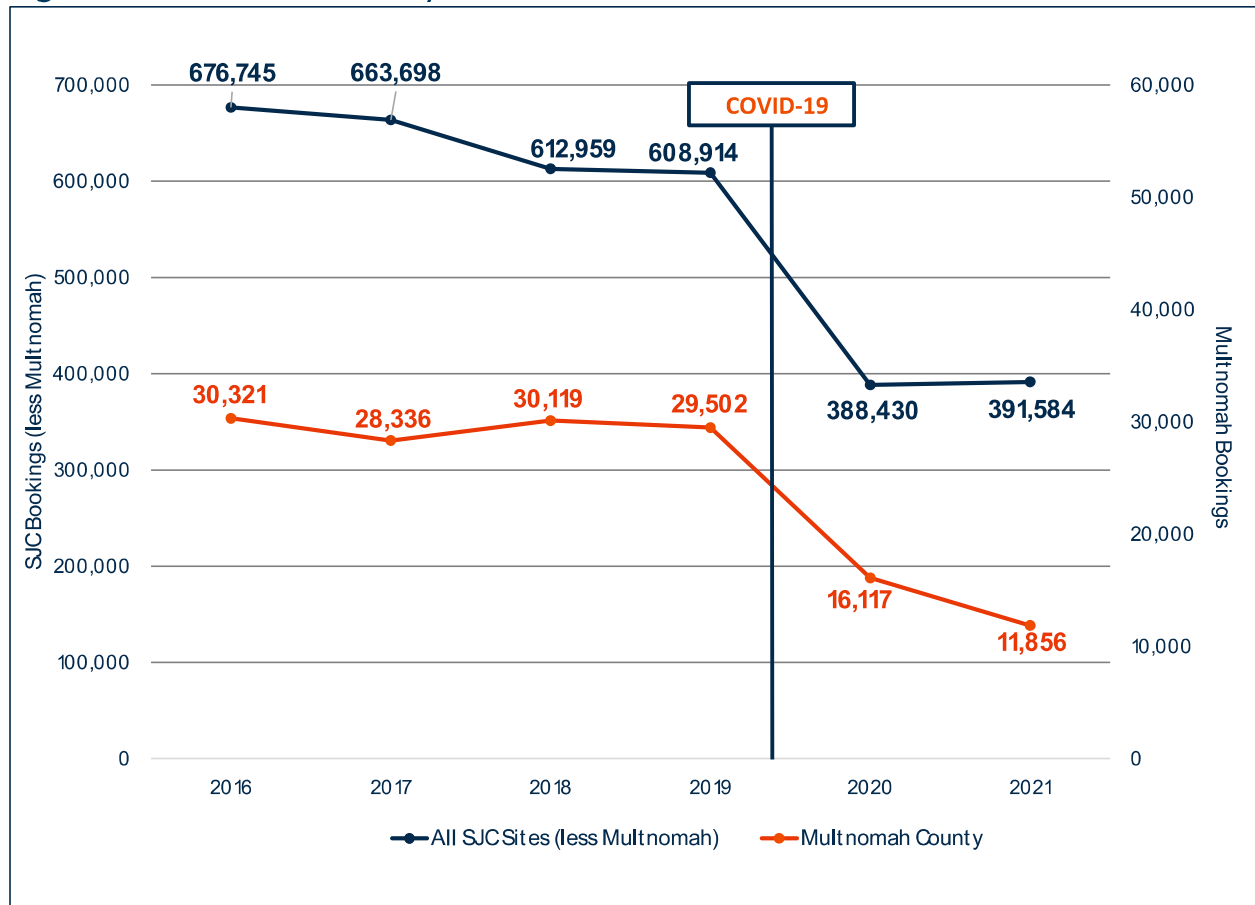


Sources

Milwaukee County Jail Population	Safety and Justice Challenge Exchange
Milwaukee County Jail Population Projections	The JFA Institute
Milwaukee County Arrests	Wisconsin Department of Justice, Wisconsin UCR Data Dashboard ( <a href="https://www.doj.state.wi.us">https://www.doj.state.wi.us</a> )
Milwaukee County Reported Crimes	Wisconsin Department of Justice, Wisconsin UCR Data Dashboard ( <a href="https://www.doj.state.wi.us">https://www.doj.state.wi.us</a> )

## MULTNOMAH COUNTY

Figure I. Multnomah County and All SJC Sites Jail Admissions 2016-2021<sup>25</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>25</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Multnomah County Jail Population Tracking 2010-2021

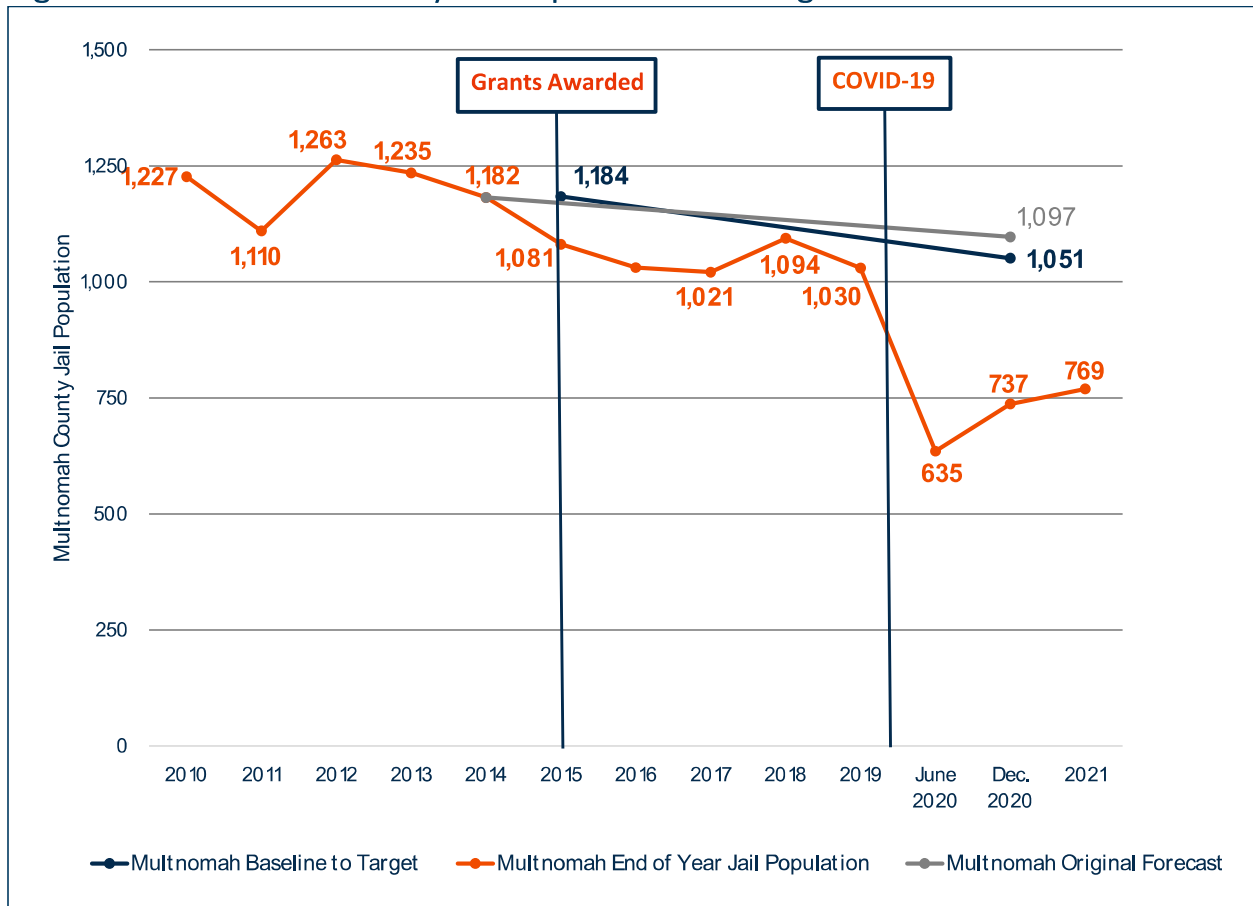


Table I. 2015 SJC & Multnomah versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Multnomah
Per 100,000 Residents	181	224	142
Per 1,000 Arrests	62	65	N/A <sup>26</sup>
Per 1,000 Crimes	39	78	40
Total Index Score**	94	122	N/A

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

<sup>26</sup> These data are not presented due to reporting changes.

Table II. 2020 SJC & Multnomah versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Multnomah
Per 100,000 Residents	128	199	98
Per 1,000 Arrests	65	86	45
Per 1,000 Crimes	41	85	11
Total Index Score**	78	123	51

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Multnomah County Jail Incarceration Index 2015 versus 2020

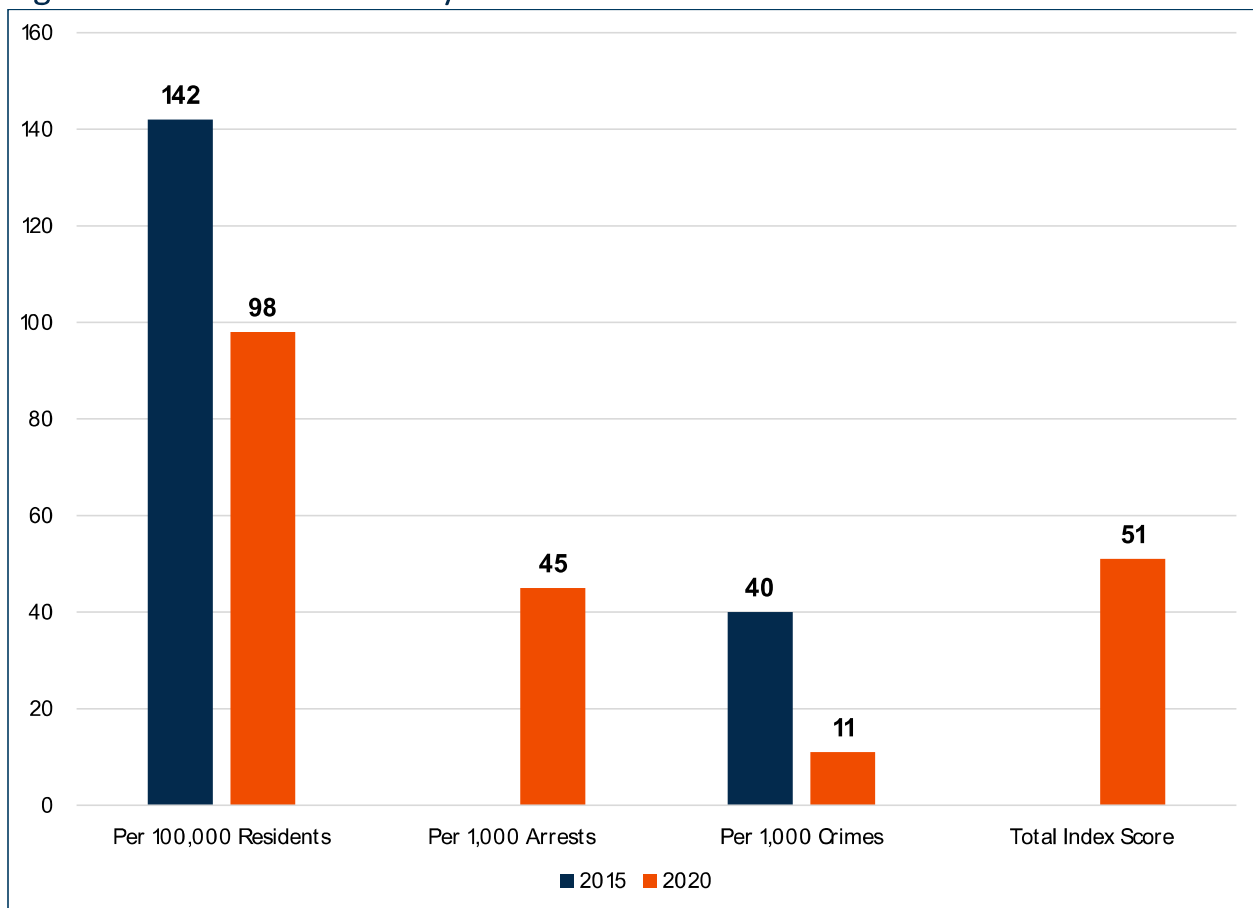
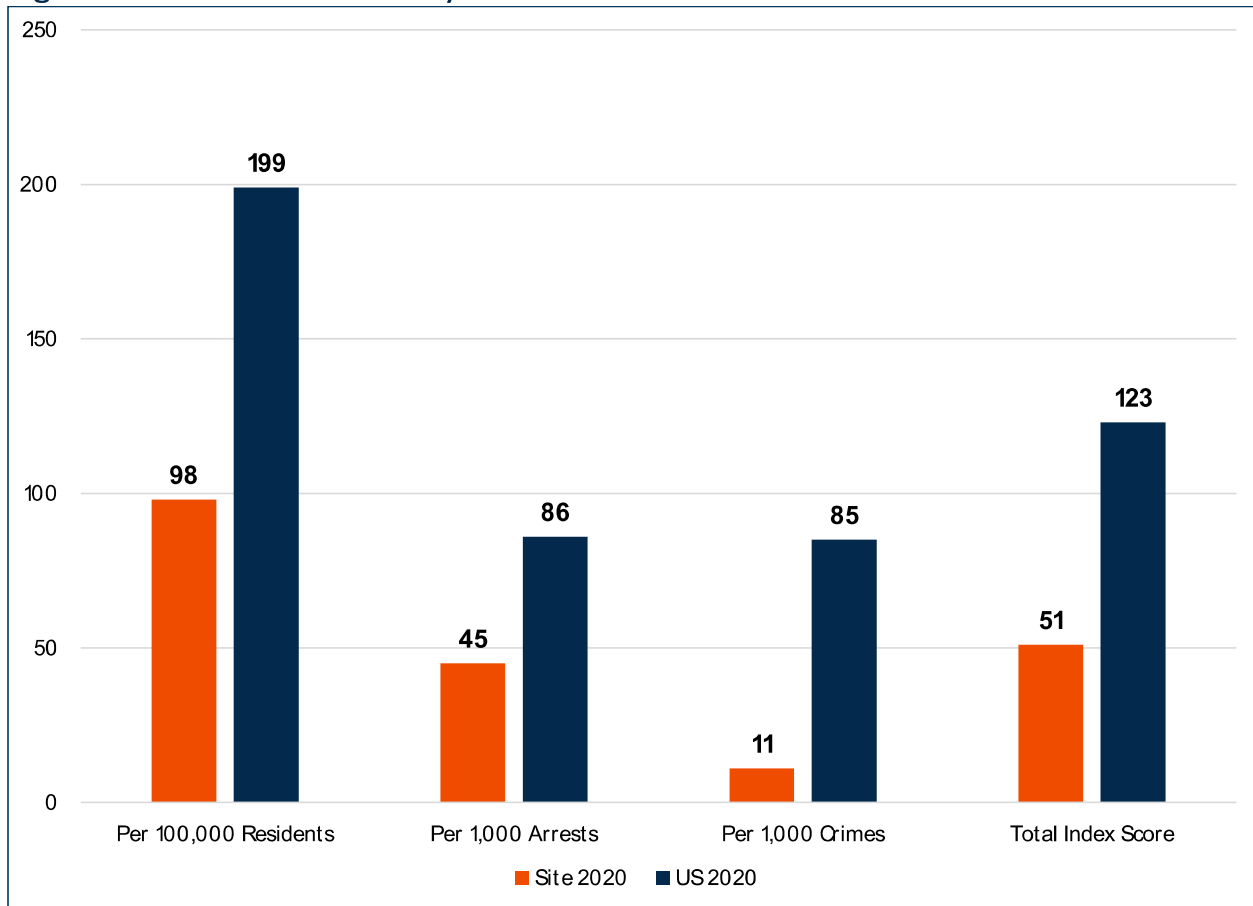


Figure IV. Multnomah County versus US Jail Incarceration Index 2020



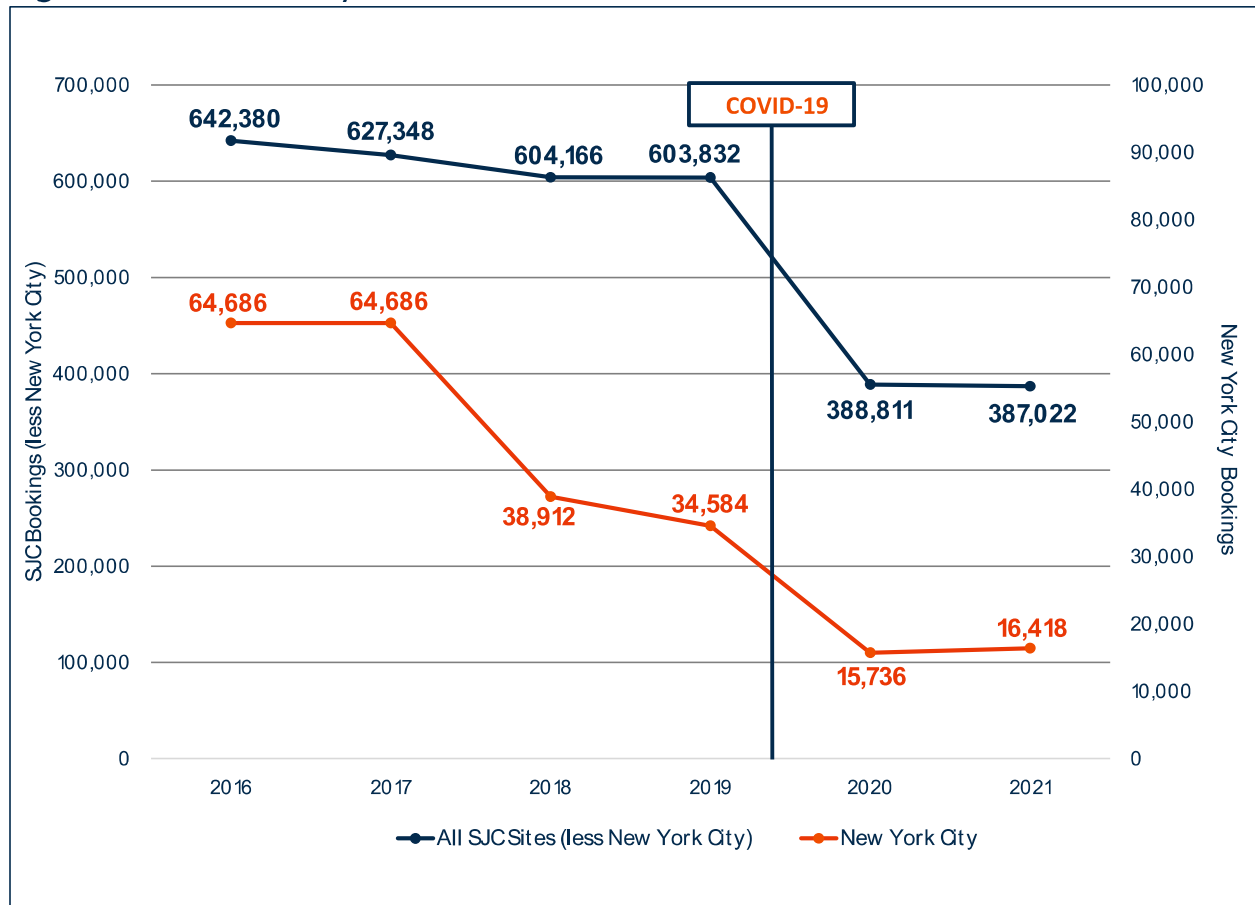
Sources

Multnomah County Jail Population	Safety and Justice Challenge Exchange
Multnomah County Jail Population Projections	The JFA Institute
Multnomah County Arrests	Oregon State Police, Uniform Crime Reporting Data ( <a href="https://www.oregon.gov/osp/Pages/Uniform-Crime-Reporting-Data.aspx">https://www.oregon.gov/osp/Pages/Uniform-Crime-Reporting-Data.aspx</a> )
Multnomah County Reported Crimes	Oregon State Police, Uniform Crime Reporting Data ( <a href="https://www.oregon.gov/osp/Pages/Uniform-Crime-Reporting-Data.aspx">https://www.oregon.gov/osp/Pages/Uniform-Crime-Reporting-Data.aspx</a> )



## NEW YORK CITY

Figure I. New York City and All SJC Sites Jail Admissions 2016-2021<sup>27,28,29</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>27</sup> SJC Site Booking details are from SJC monthly data tracking reports.

<sup>28</sup> 2016 NYC Bookings are estimated from the first 4 months of 2016.

<sup>29</sup> 2018 NYC Bookings are estimated from the last 3 months of 2018.

Figure II. New York City Jail Population Tracking 2010-2021

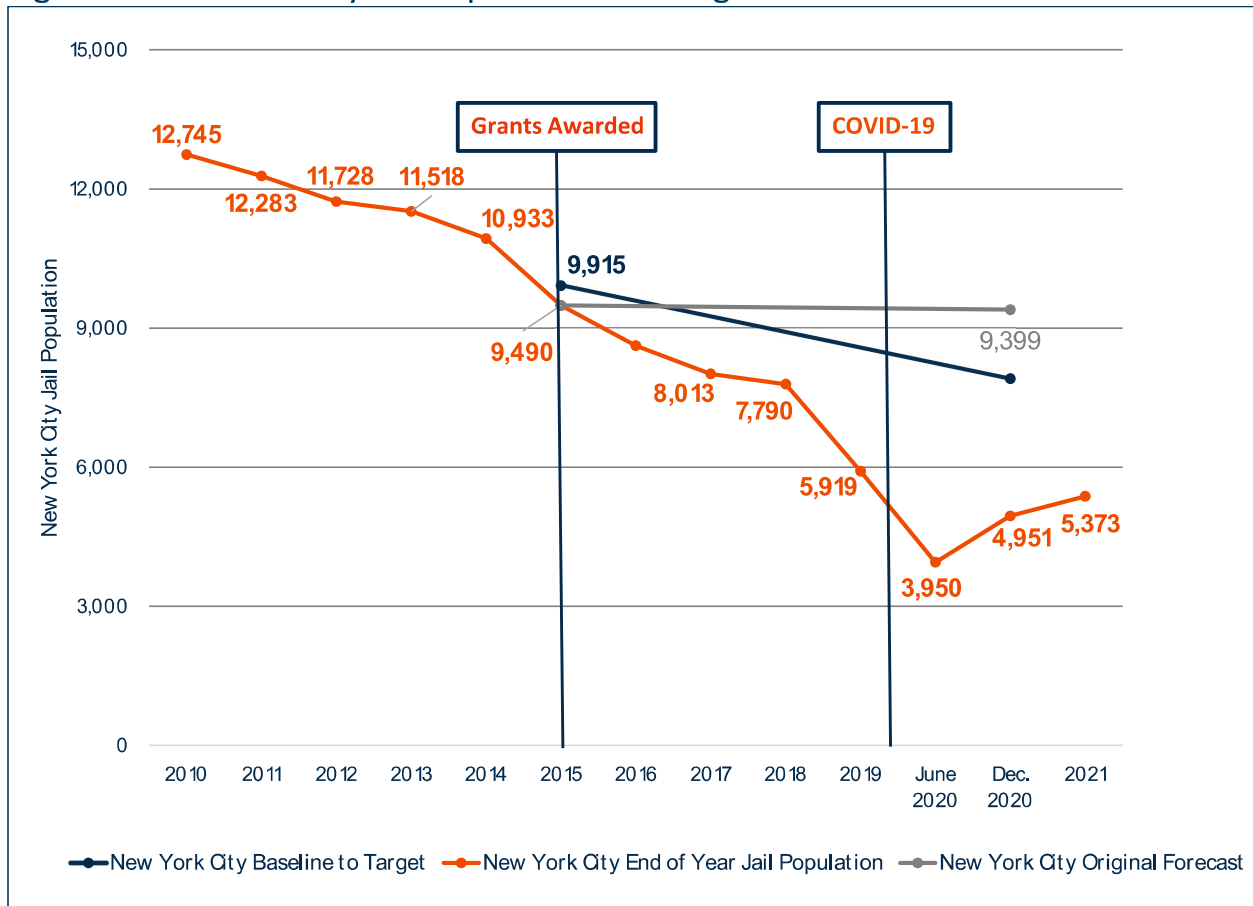


Table I. 2015 SJC & New York City versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	New York City
Per 100,000 Residents	181	224	115
Per 1,000 Arrests	62	65	38
Per 1,000 Crimes	39	78	25 <sup>30</sup>
Total Index Score**	94	122	60

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

<sup>30</sup> UCR reported crimes only.

Table II. 2020 SJC & New York City versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	New York City
Per 100,000 Residents	128	199	55
Per 1,000 Arrests	65	86	39
Per 1,000 Crimes	41	85	26 <sup>11</sup>
Total Index Score**	78	123	40

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. New York City Jail Incarceration Index 2015 versus 2020

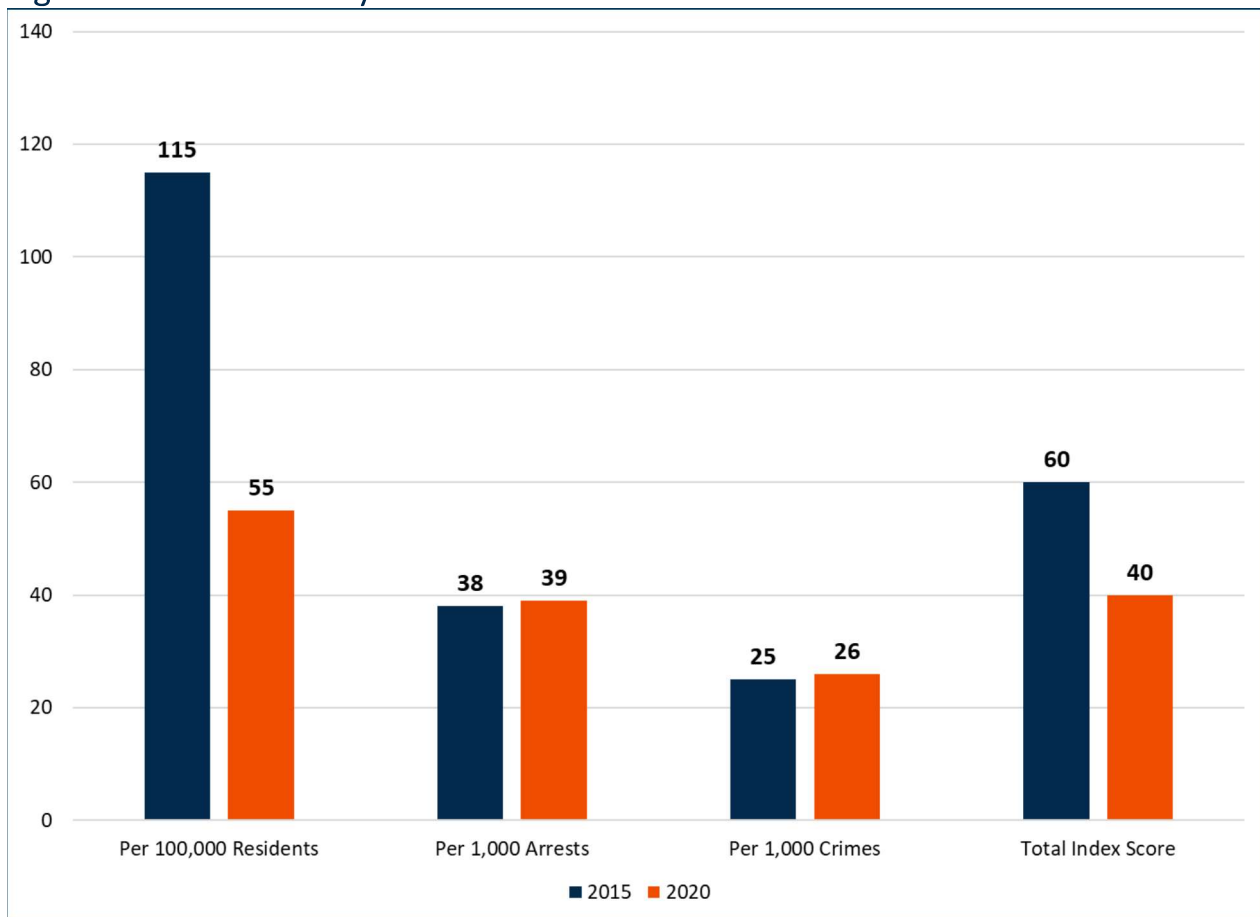
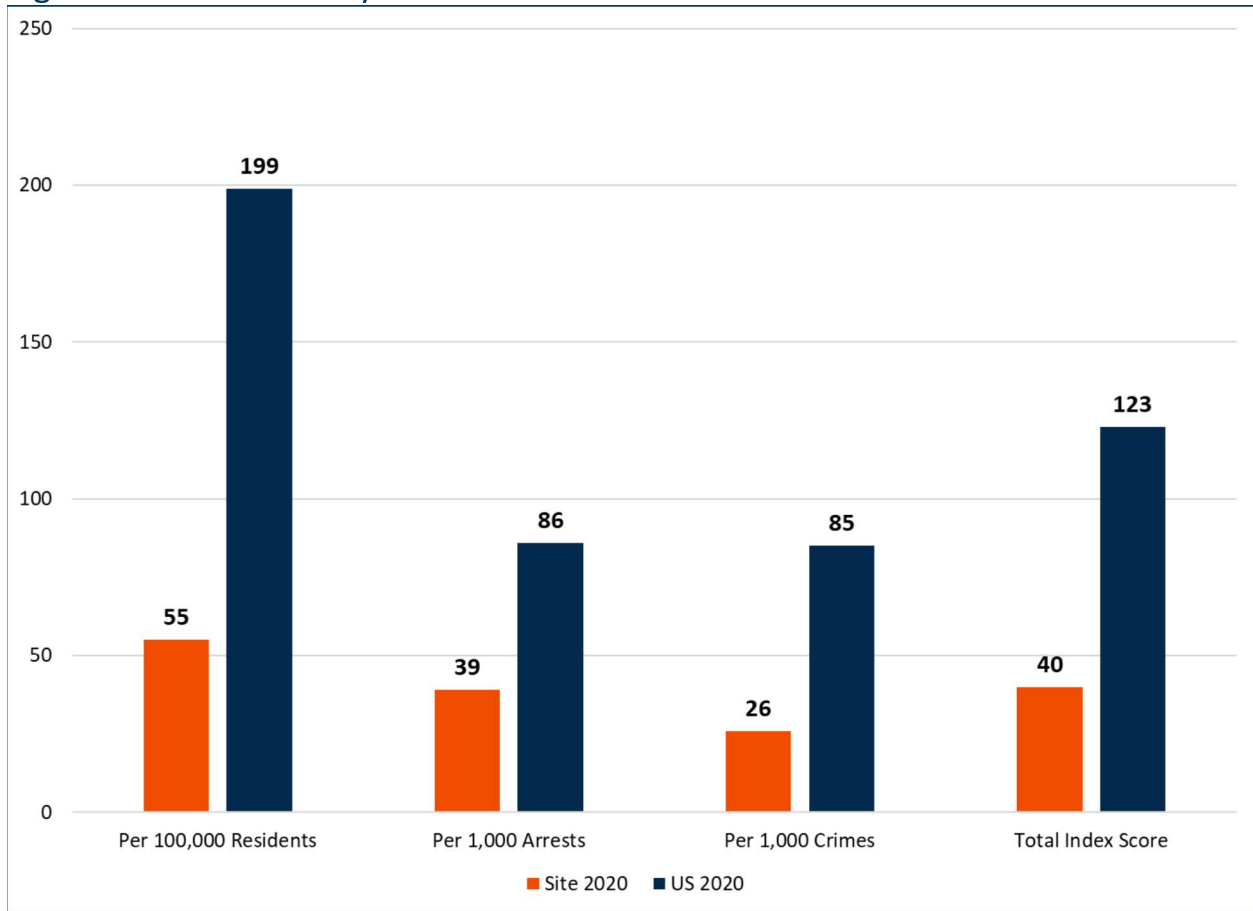


Figure IV. New York City versus US Jail Incarceration Index 2020

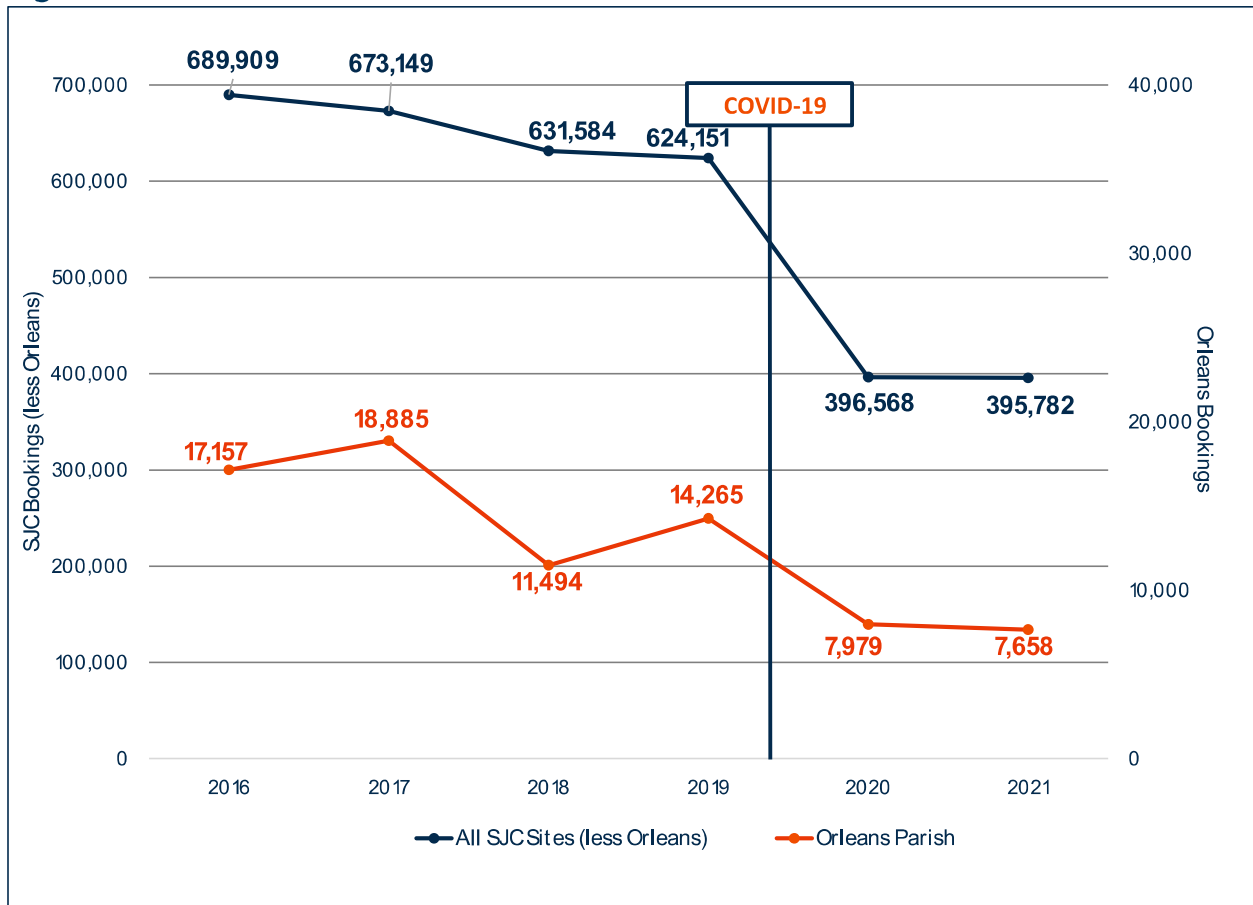


## Sources

New York City County Jail Population	Safety and Justice Challenge Exchange
New York City County Jail Population Projections	The JFA Institute
New York City County Arrests	New York State, Division of Criminal Justice Services, Criminal Justice Statistics ( <a href="https://www.criminaljustice.ny.gov/crimnet/ojsa/stats.htm">https://www.criminaljustice.ny.gov/crimnet/ojsa/stats.htm</a> )
New York City County Reported Crimes	New York State, Division of Criminal Justice Services, Criminal Justice Statistics ( <a href="https://www.criminaljustice.ny.gov/crimnet/ojsa/stats.htm">https://www.criminaljustice.ny.gov/crimnet/ojsa/stats.htm</a> )

## ORLEANS PARISH

Figure I. Orleans Parish and All SJC Sites Jail Admissions 2016-2021<sup>31</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>31</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Orleans Parish Jail Population Tracking 2010-2021

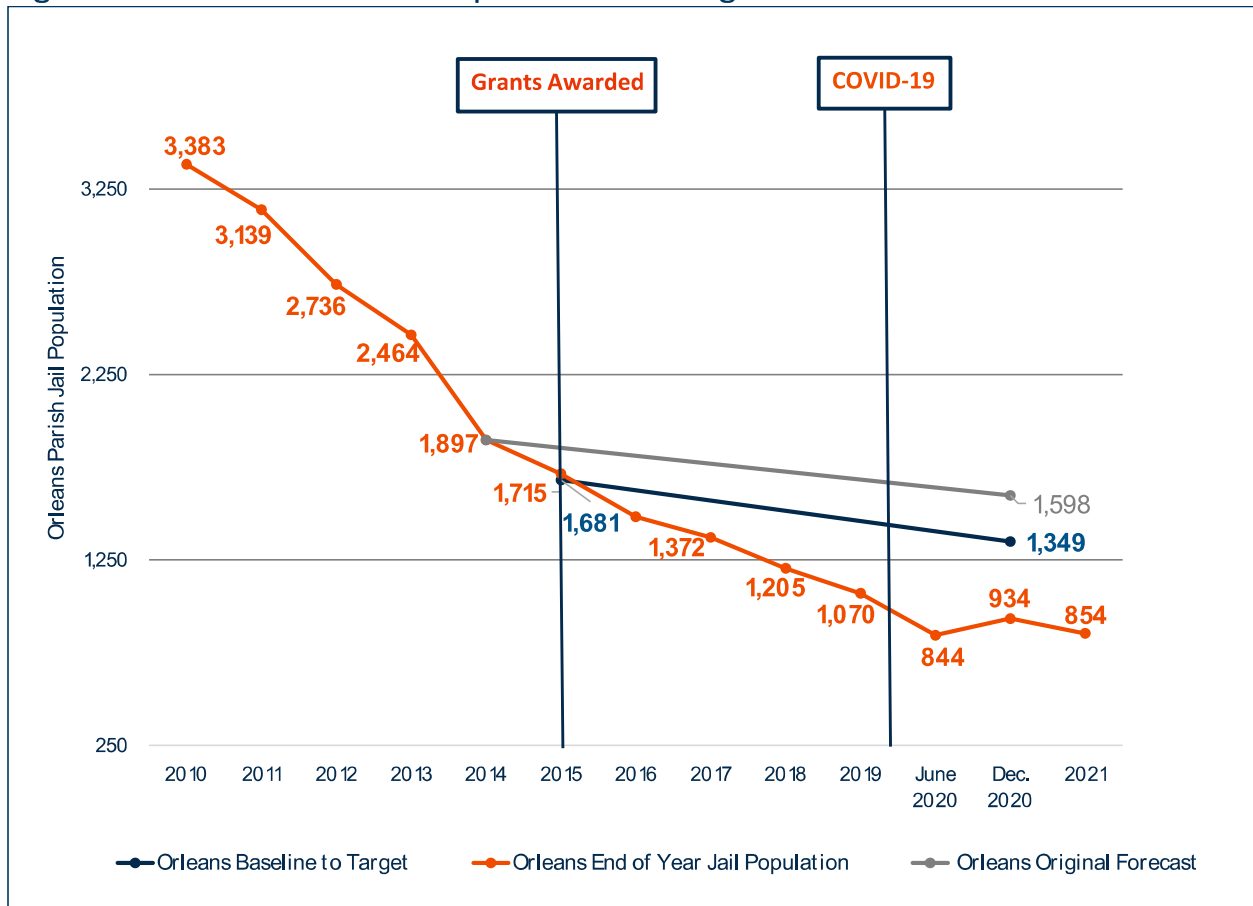


Table I. 2015 SJC & Orleans versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Orleans <sup>32</sup>
Per 100,000 Residents	181	224	477
Per 1,000 Arrests	62	65	N/A
Per 1,000 Crimes	39	78	N/A
Total Index Score**	94	122	N/A

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

<sup>32</sup> Due to reporting changes, comparable data are not available (N/A) for Orleans rates per 1,000 crimes and rates per 1,000 arrests. As a result, the total index score cannot be calculated.

Table II. 2020 SJC & Orleans versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

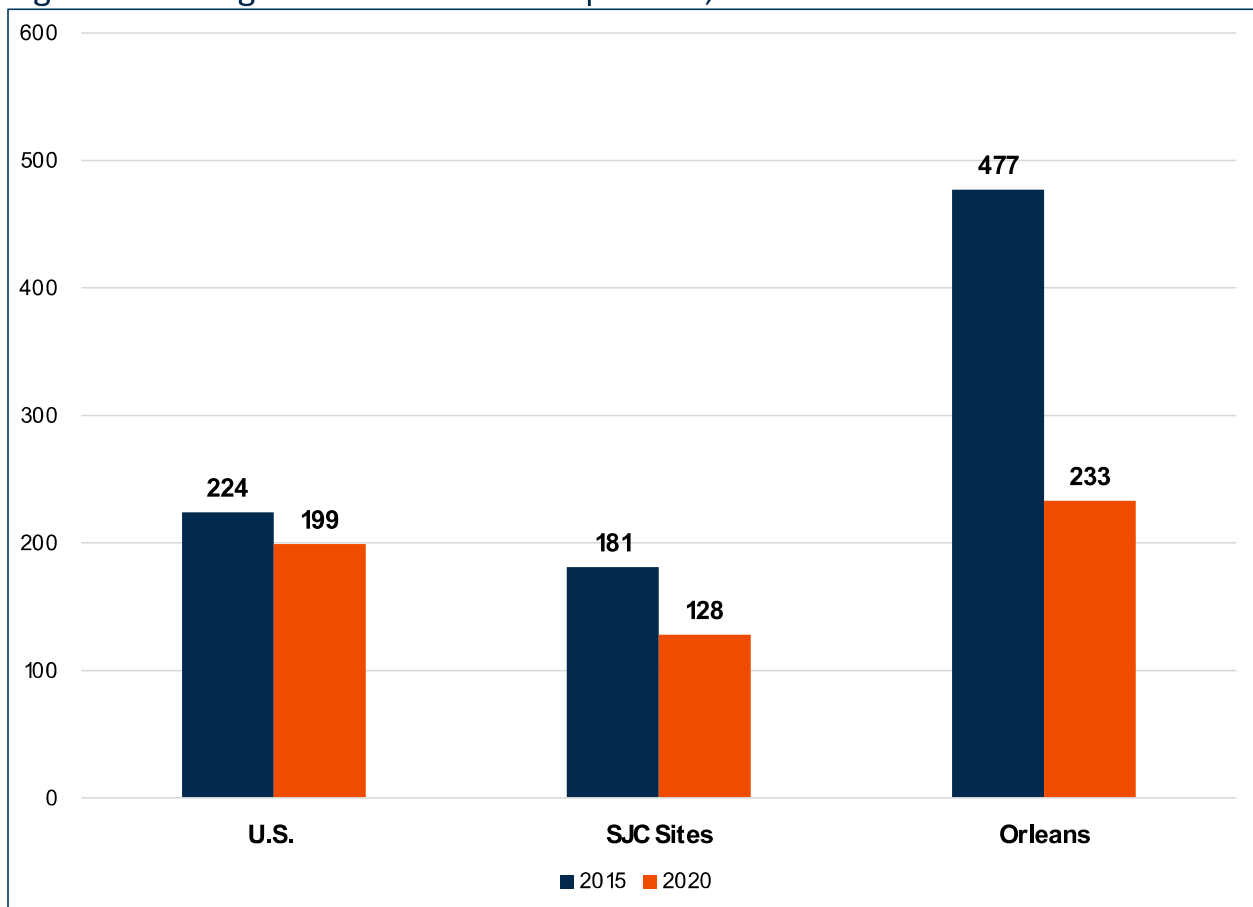
2020 Jail Index Measure	SJC Sites	Total US*	Orleans
Per 100,000 Residents	128	199	233
Per 1,000 Arrests	65	86	N/A
Per 1,000 Crimes	41	85	N/A
Total Index Score**	78	123	N/A

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Change in Jail Incarceration per 100,000 - 2015 to 2020

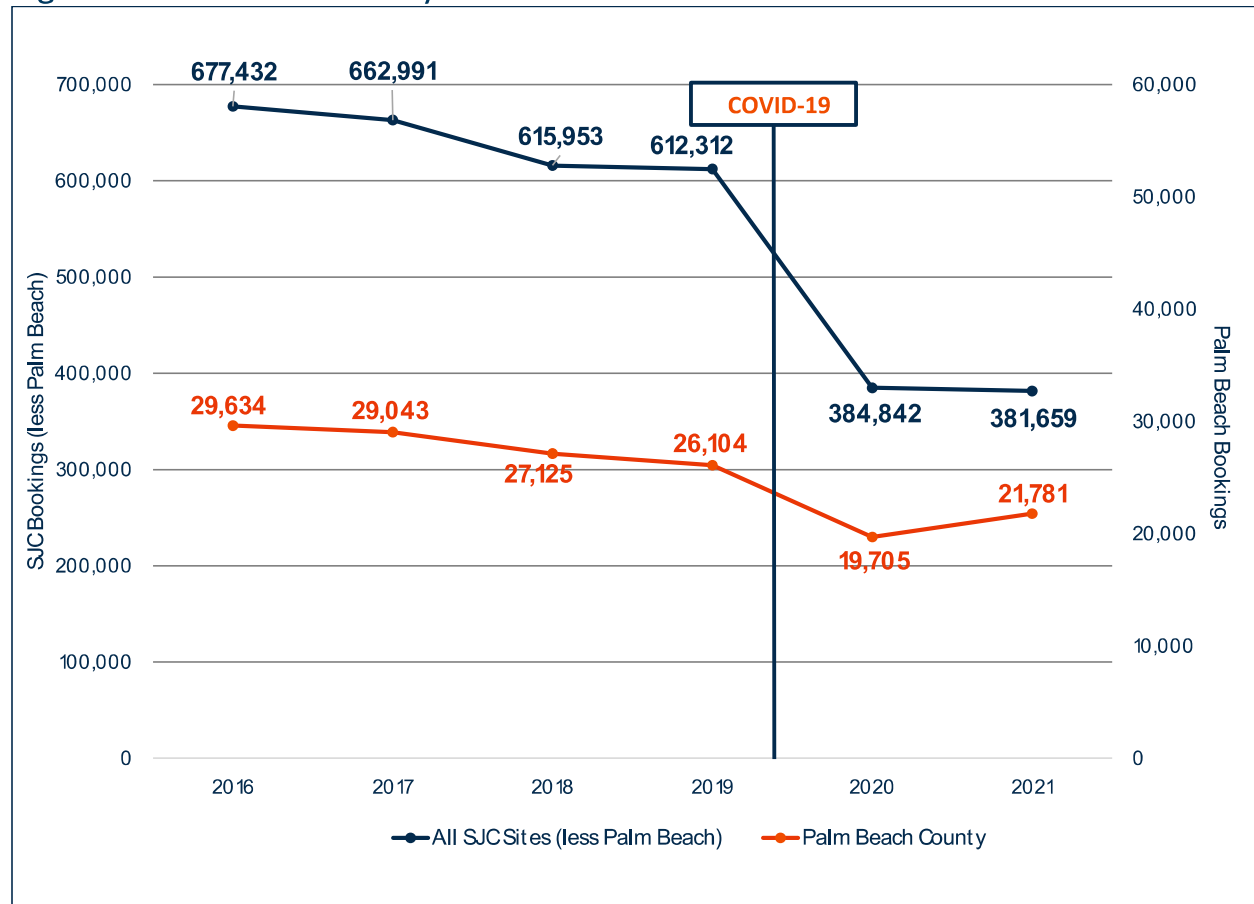


## Sources

Orleans County Jail Population	Safety and Justice Challenge Exchange
Orleans County Jail Population Projections	The JFA Institute

## PALM BEACH COUNTY

Figure I. Palm Beach County and All SJC Sites Jail Admissions 2016-2021<sup>33</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>33</sup> SJC Site Booking details are from SJC monthly data tracking reports.



Figure II. Palm Beach County Jail Population Tracking 2010-2021

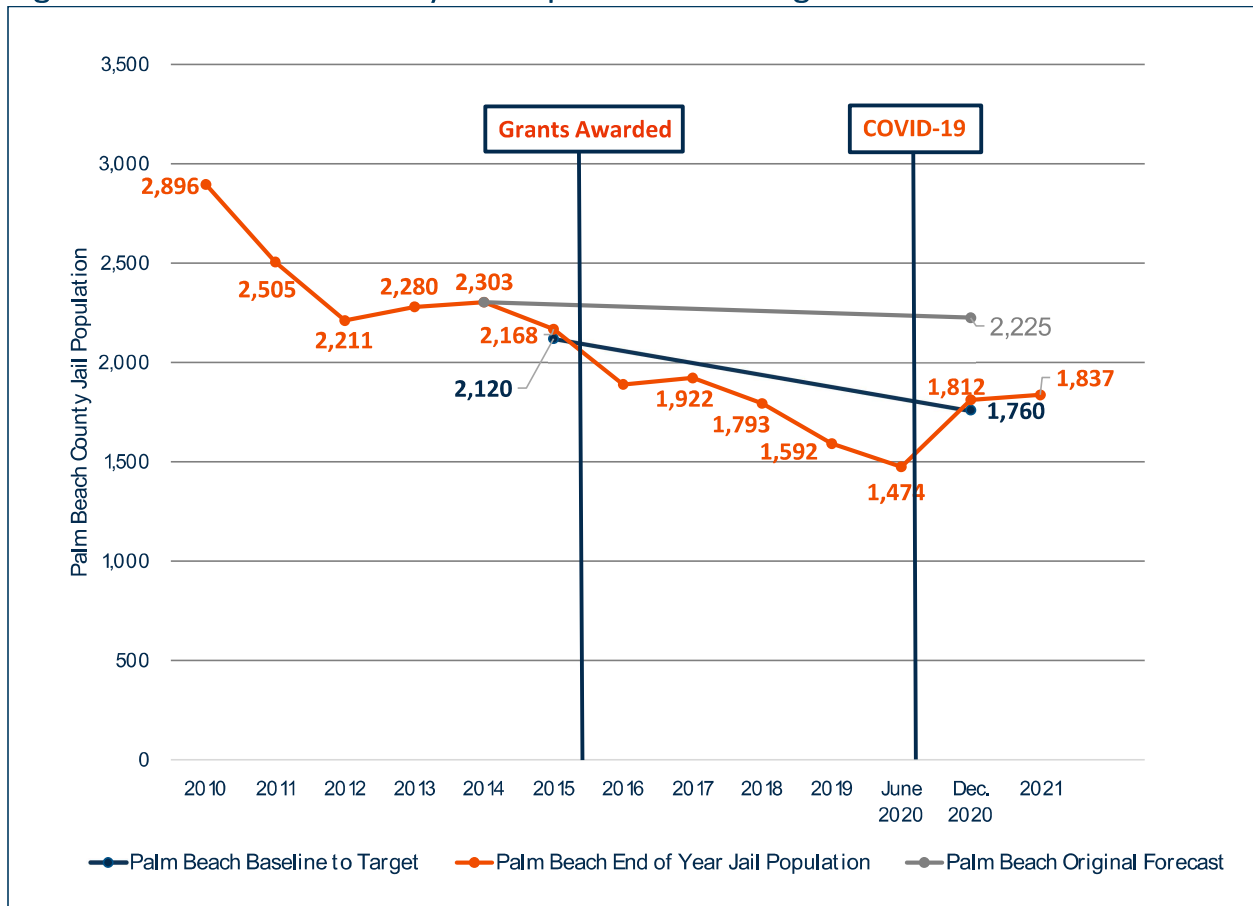


Table I. 2015 SJC & Palm Beach versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Palm Beach
Per 100,000 Residents	181	224	179
Per 1,000 Arrests	62	65	57
Per 1,000 Crimes	39	78	35
Total Index Score**	94	122	90

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Palm Beach versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Palm Beach
Per 100,000 Residents	128	199	109
Per 1,000 Arrests	65	86	41
Per 1,000 Crimes	41	85	44
Total Index Score**	78	123	65

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Palm Beach County Jail Incarceration Index 2015 versus 2020

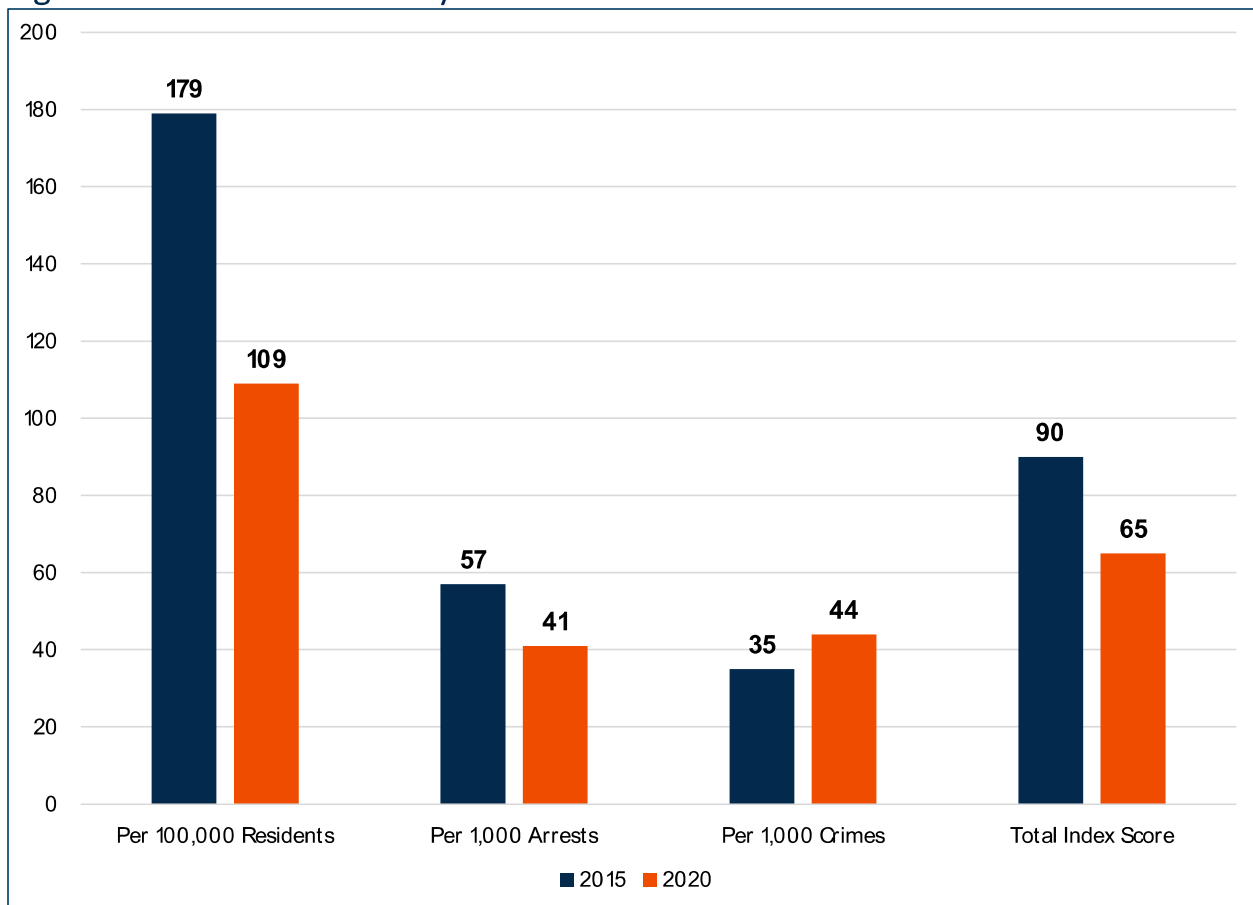
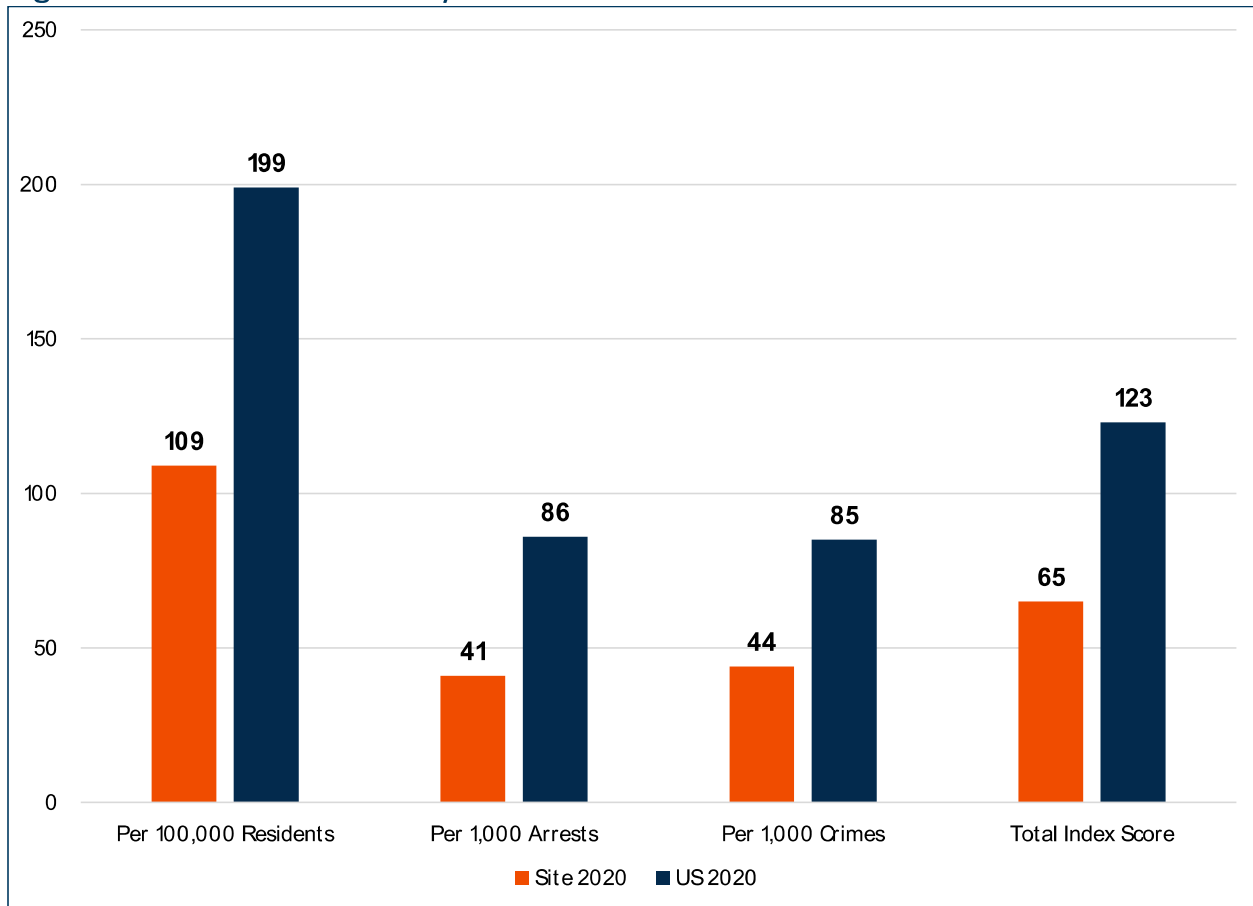


Figure IV. Palm Beach County versus US Jail Incarceration Index 2020

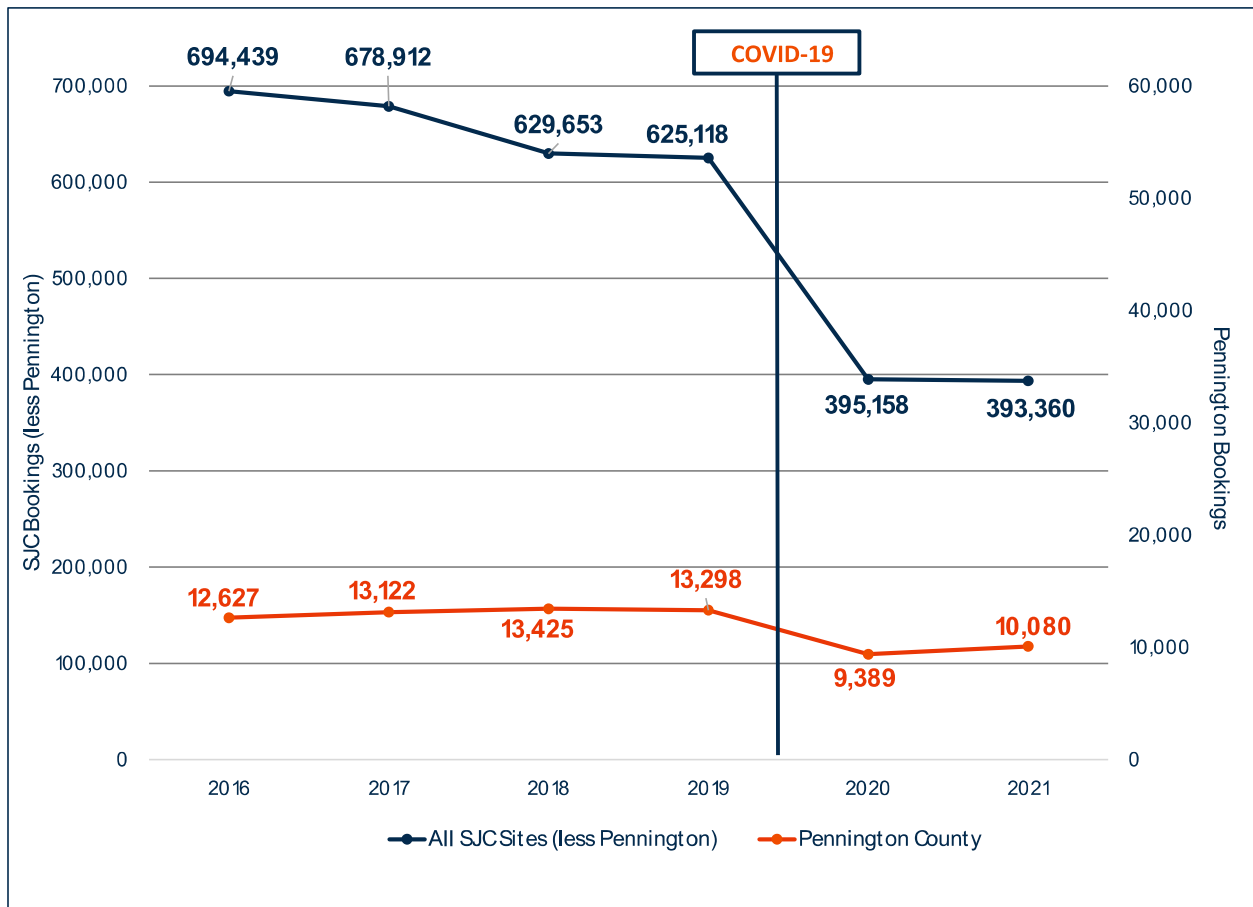


Sources

Palm Beach County Jail Population	Safety and Justice Challenge Exchange
Palm Beach County Jail Population Projections	The JFA Institute
Palm Beach County Arrests	Florida Department of Law Enforcement, Annual State Crime Data Reports ( <a href="https://www.fdle.state.fl.us/FSAC/CJAB-Home/Uniform-Crime-Report/Data-Archives">https://www.fdle.state.fl.us/FSAC/CJAB-Home/Uniform-Crime-Report/Data-Archives</a> )
Palm Beach County Reported Crimes	Florida Department of Law Enforcement, Annual State Crime Data Reports ( <a href="https://www.fdle.state.fl.us/FSAC/CJAB-Home/Uniform-Crime-Report/Data-Archives">https://www.fdle.state.fl.us/FSAC/CJAB-Home/Uniform-Crime-Report/Data-Archives</a> )

PENNINGTON COUNTY

Figure I. Pennington County and All SJC Sites Jail Admissions 2010-2021<sup>34</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>34</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Pennington County Jail Population Tracking 2010-2021

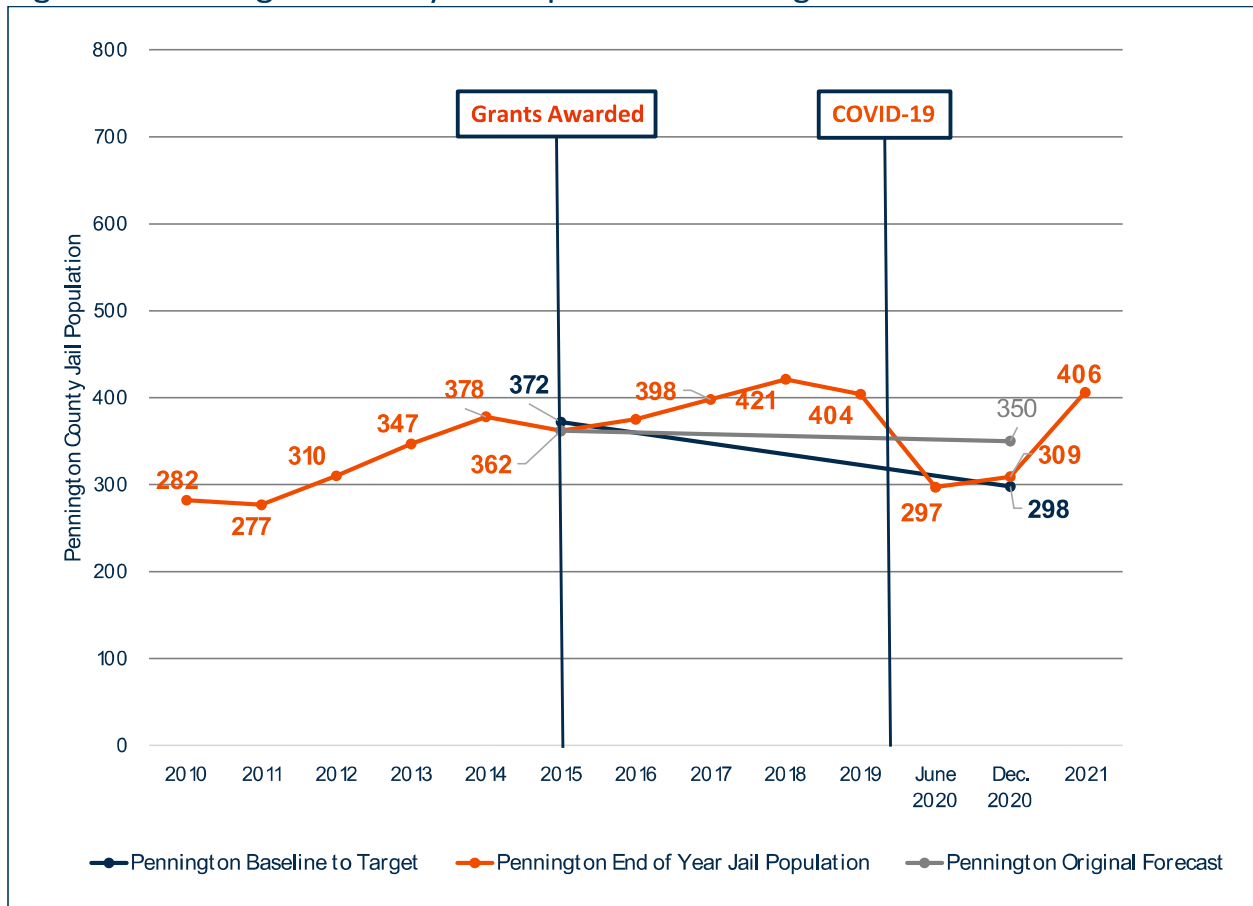


Table I. 2015 SJC & Pennington versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Pennington
Per 100,000 Residents	181	224	314
Per 1,000 Arrests	62	65	31
Per 1,000 Crimes	39	78	31
Total Index Score**	94	122	125

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table I. 2020 SJC & Pennington versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Pennington
Per 100,000 Residents	128	199	263
Per 1,000 Arrests	65	86	34
Per 1,000 Crimes	41	85	21
Total Index Score**	78	123	106

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Pennington County Jail Incarceration Index 2015 versus 2020

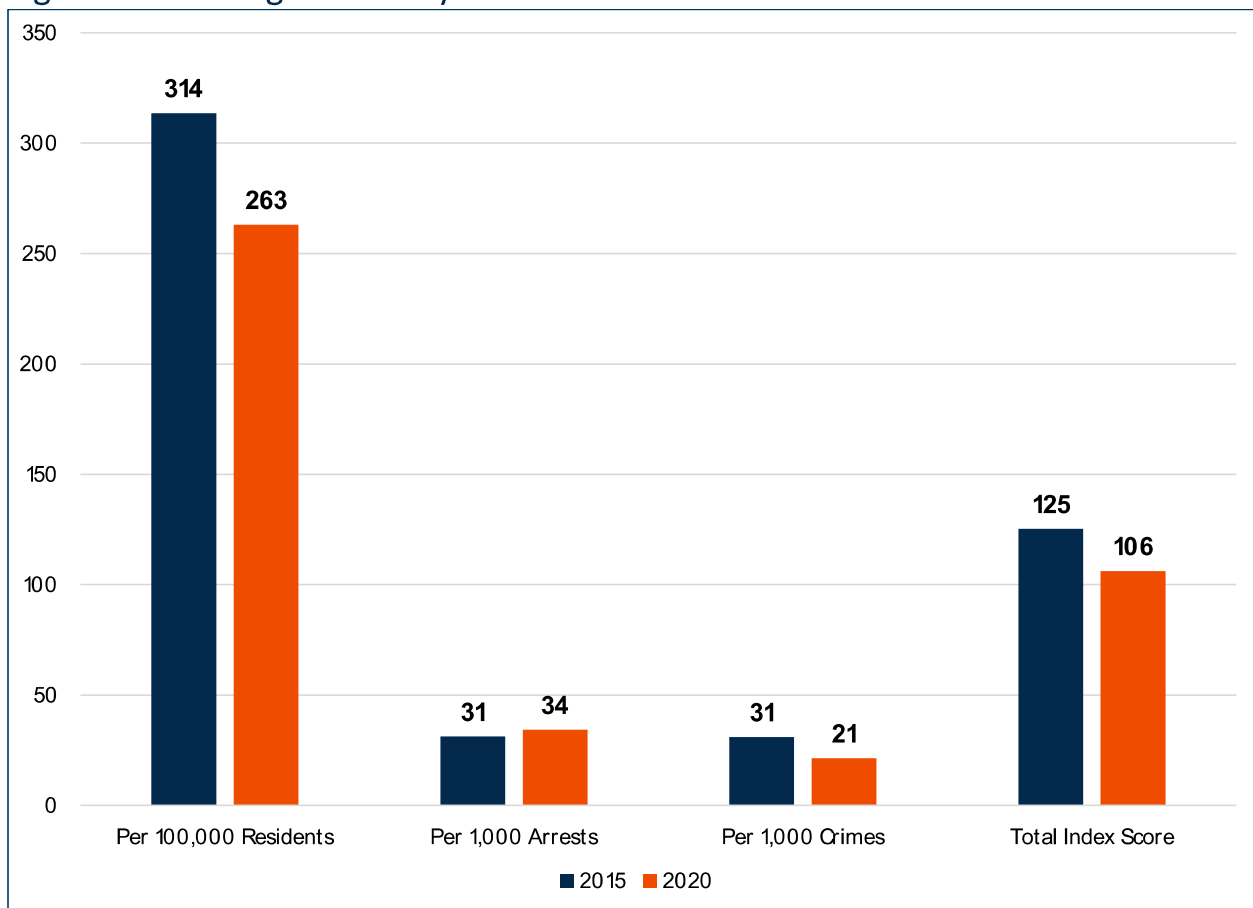
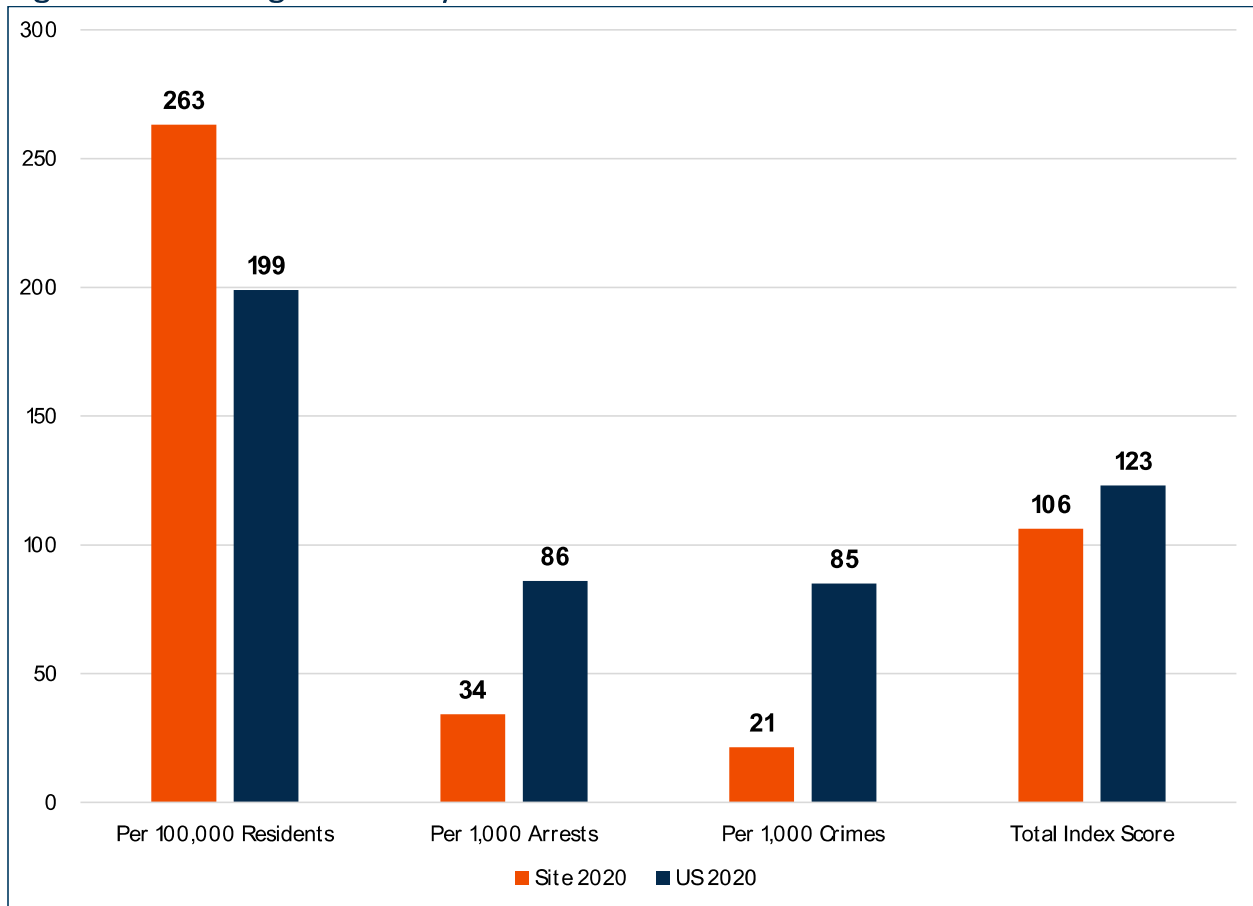


Figure IV. Pennington County versus US Jail Incarceration Index 2020

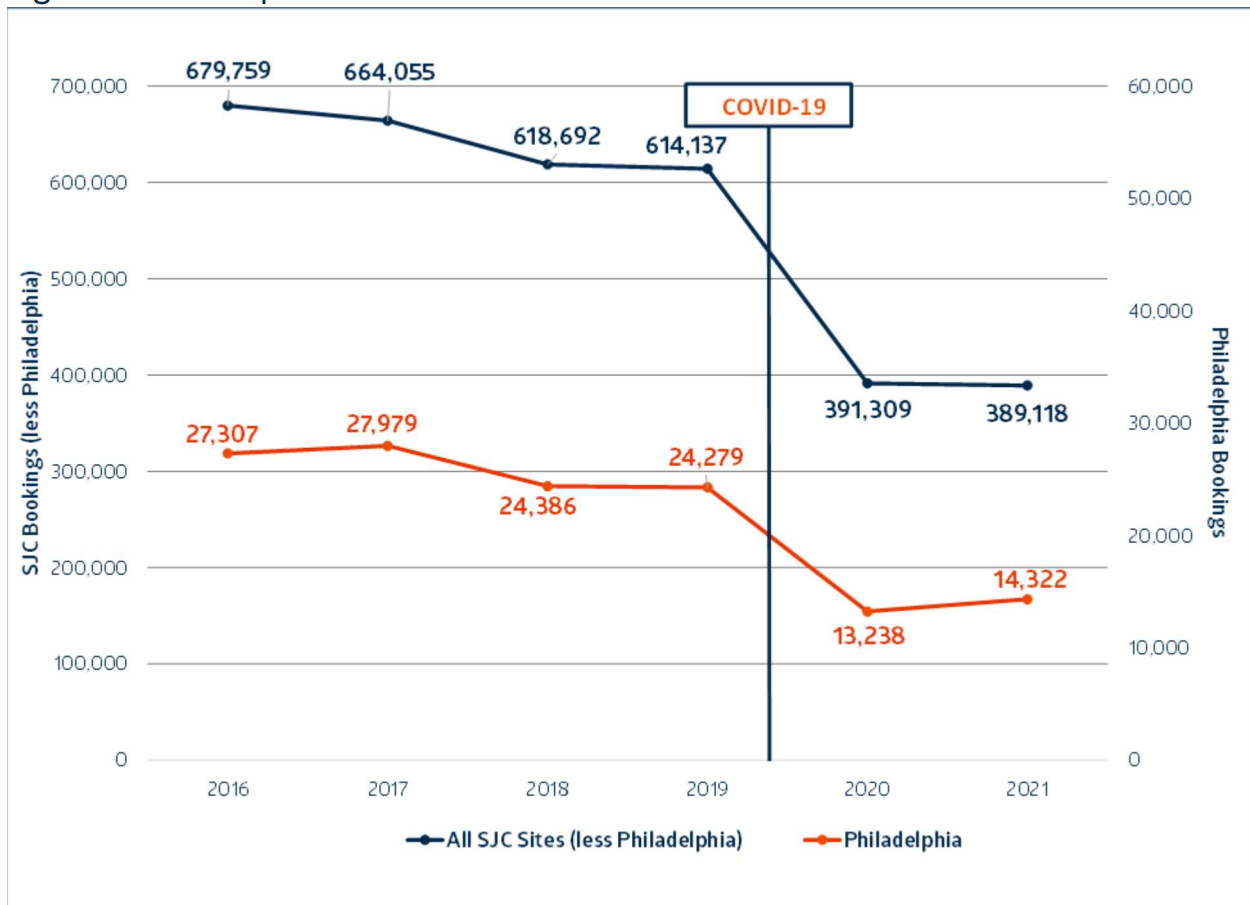


Sources

Pennington County Jail Population	Safety and Justice Challenge Exchange
Pennington County Jail Population Projections	The JFA Institute
Pennington County Arrests	Office of the Attorney General, Division of Criminal Investigation, Criminal Statistical Analysis Center, Crime in South Dakota reports ( <a href="https://sdcrime.nibrs.com">https://sdcrime.nibrs.com</a> )
Pennington County Reported Crimes	Office of the Attorney General, Division of Criminal Investigation, Criminal Statistical Analysis Center, Crime in South Dakota reports ( <a href="https://sdcrime.nibrs.com">https://sdcrime.nibrs.com</a> )

## PHILADELPHIA

Figure I. Philadelphia and All SJC Sites Jail Admissions 2016-2021<sup>35</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>35</sup> SJC Site Booking details are from SJC monthly data tracking reports.



Figure II. Philadelphia Jail Population Tracking 2010-2021

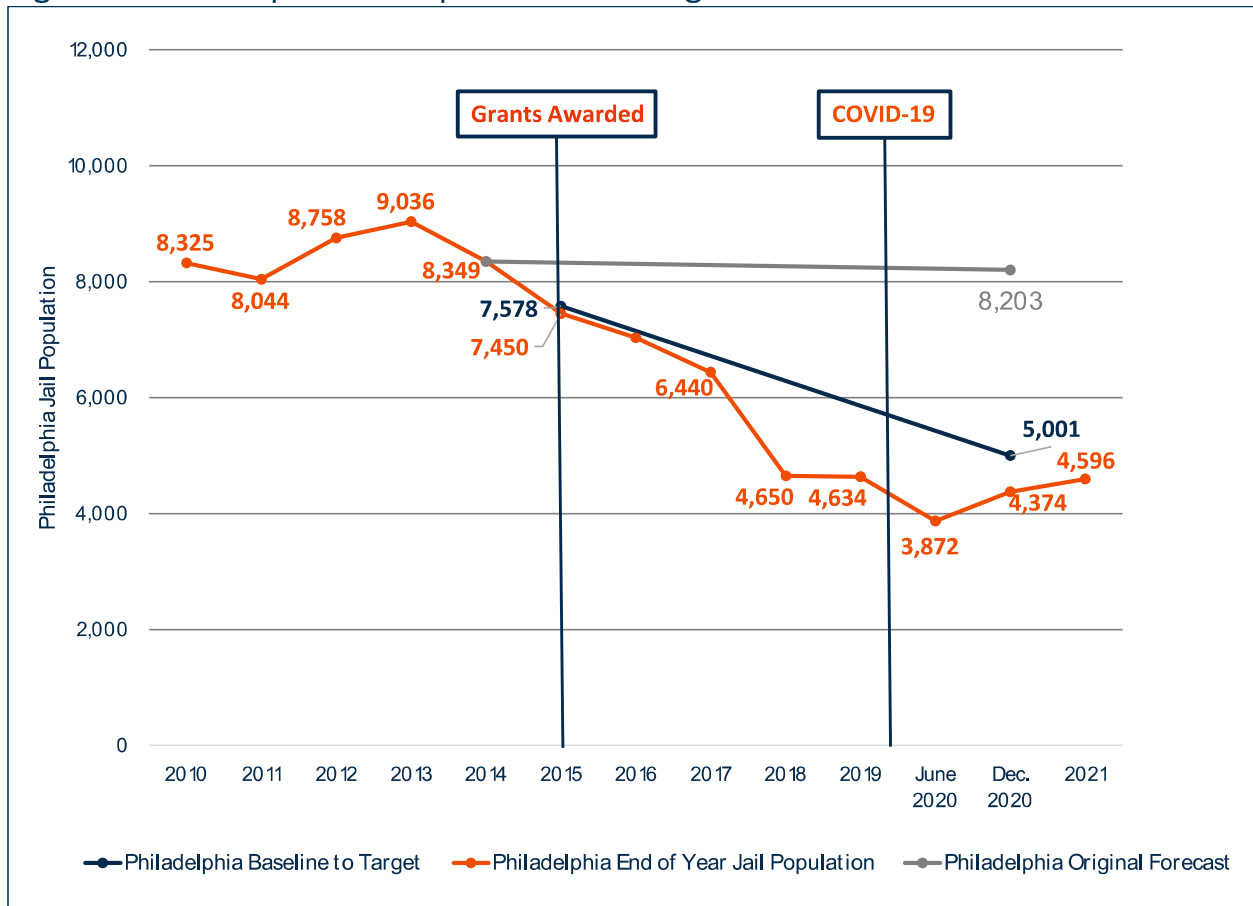


Table I. 2015 SJC & Philadelphia versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Philadelphia
Per 100,000 Residents	181	224	519
Per 1,000 Arrests	62	65	183
Per 1,000 Crimes	39	78	65
Total Index Score**	94	122	256

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Philadelphia versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	Philadelphia
Per 100,000 Residents	128	199	267
Per 1,000 Arrests	65	86	160
Per 1,000 Crimes	41	85	65
Total Index Score**	78	123	164

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Philadelphia Jail Incarceration Index 2015 versus 2020

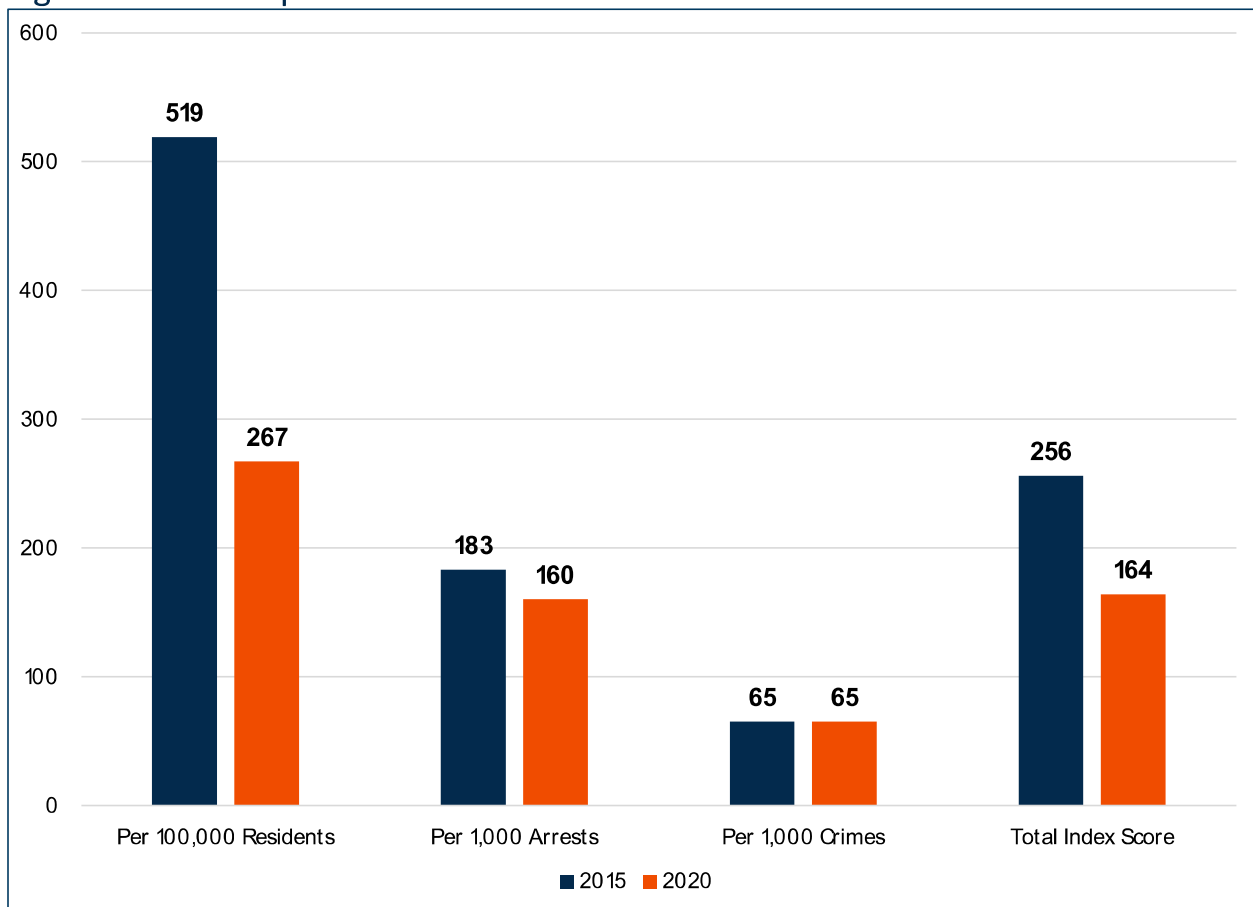
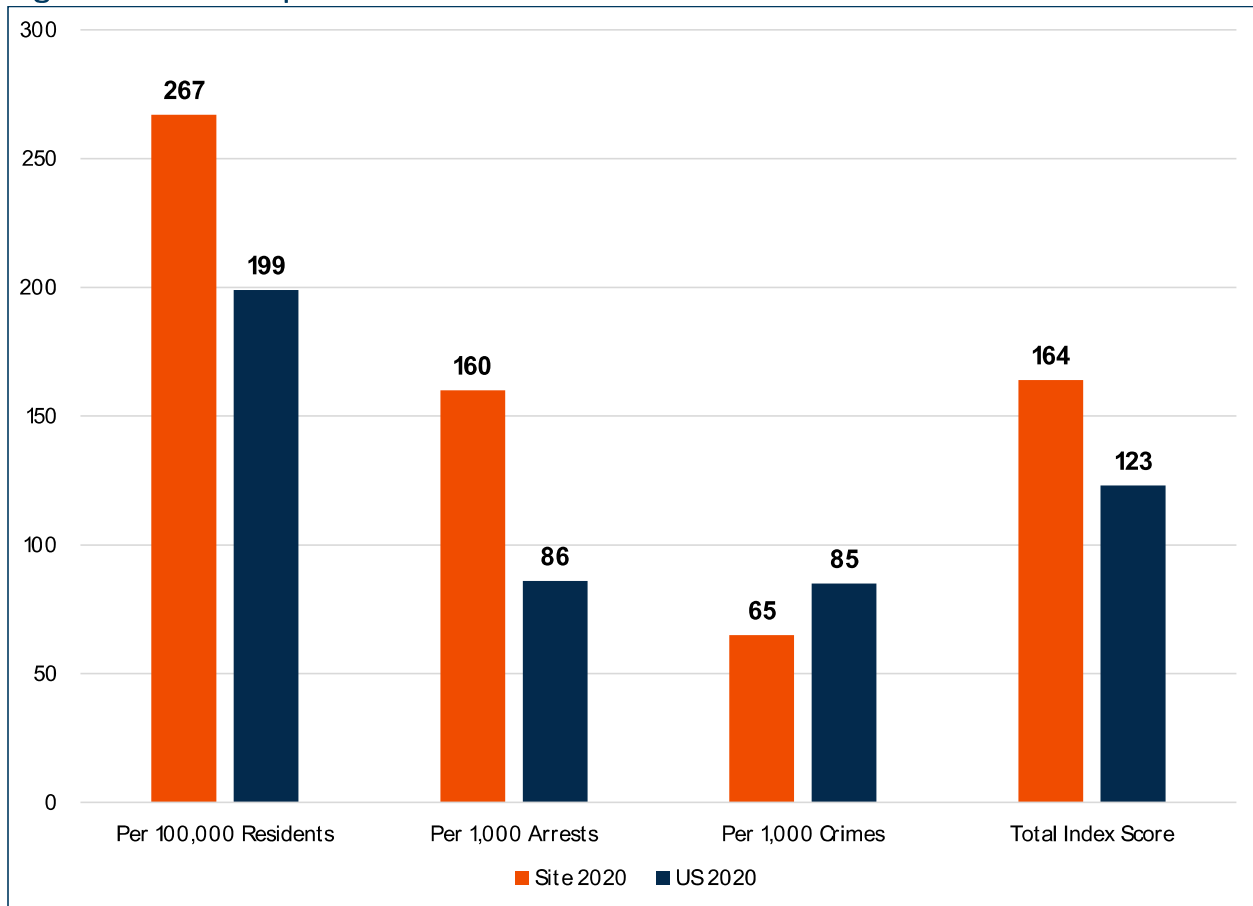


Figure IV. Philadelphia versus US Jail Incarceration Index 2020

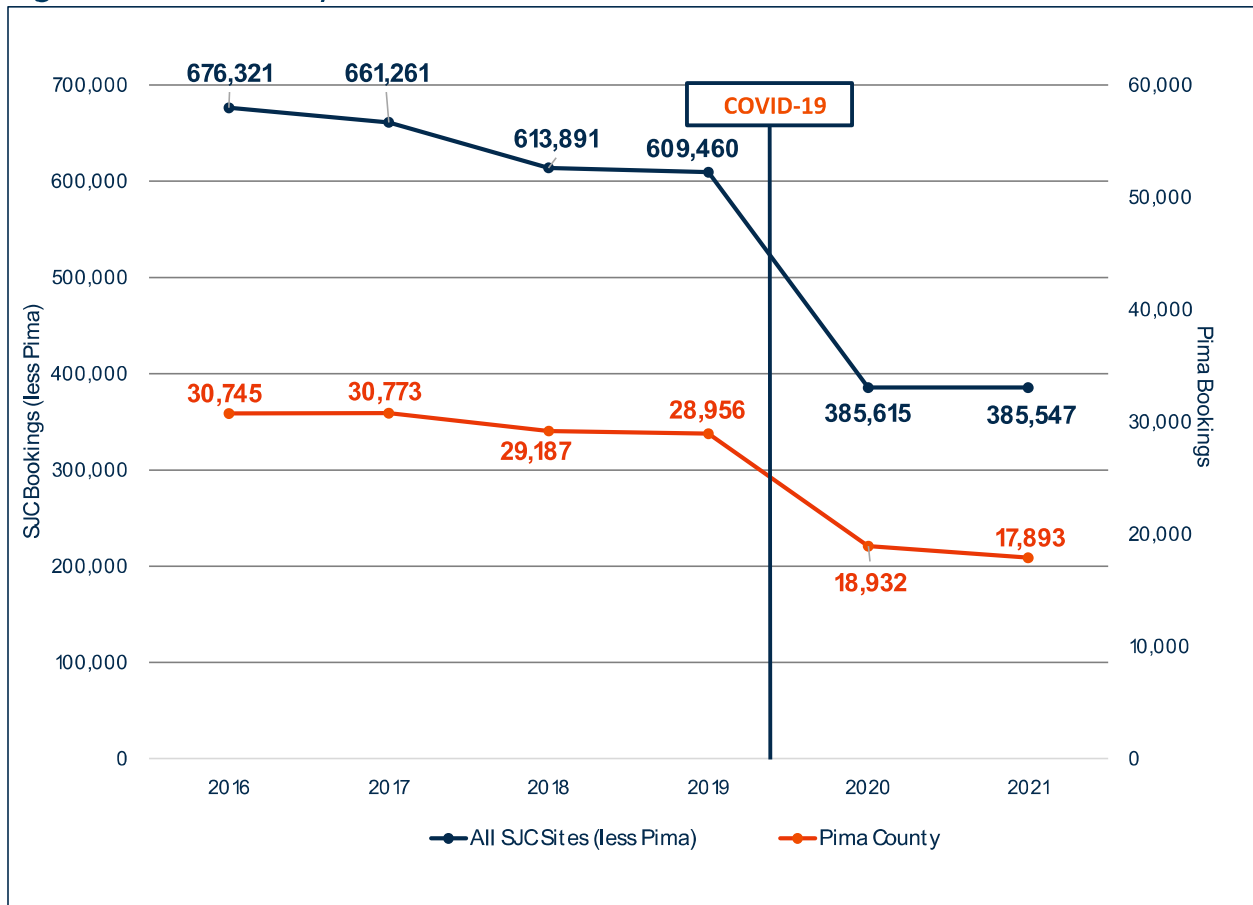


## Sources

Philadelphia Jail Population	Safety and Justice Challenge Exchange
Philadelphia Jail Population Projections	The JFA Institute
Philadelphia Arrests	Philadelphia Police Department, Crime Stats Reports ( <a href="https://www.phillypolice.com/crime-maps-stats/index.html">https://www.phillypolice.com/crime-maps-stats/index.html</a> )
Philadelphia Reported Crimes	Philadelphia Police Department, Crime Stats Reports ( <a href="https://www.phillypolice.com/crime-maps-stats/index.html">https://www.phillypolice.com/crime-maps-stats/index.html</a> )

## PIMA COUNTY

Figure I. Pima County and All SJC Sites Jail Admissions 2016-2021<sup>36</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>36</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Pima County Jail Population Tracking 2010-2021

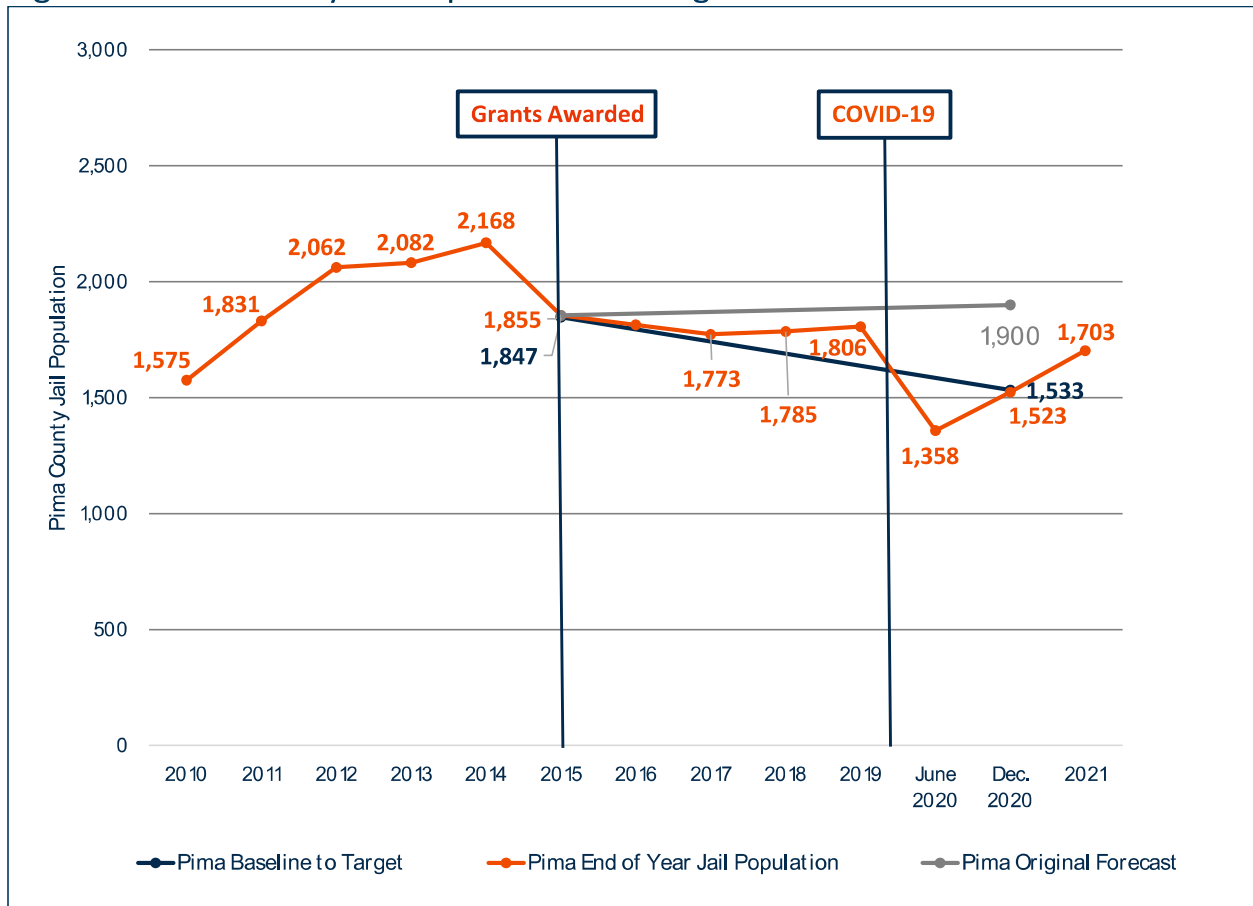


Table I. 2015 SJC & Pima versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Pima
Per 100,000 Residents	181	224	182
Per 1,000 Arrests	62	65	47
Per 1,000 Crimes	39	78	30
Total Index Score**	94	122	86

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Pima versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

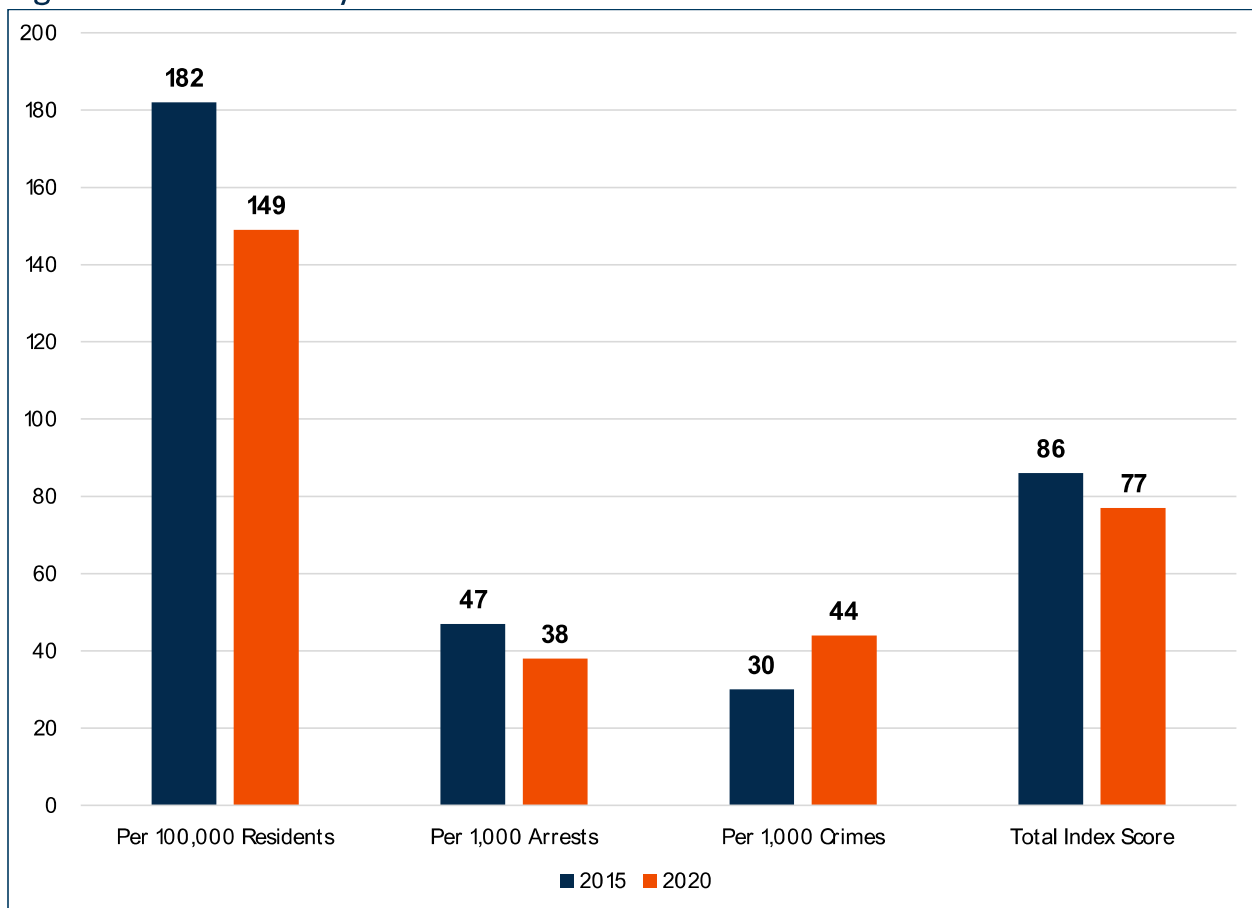
2020 Jail Index Measure	SJC Sites	Total US*	Pima <sup>37</sup>
Per 100,000 Residents	128	199	149
Per 1,000 Arrests	65	86	38
Per 1,000 Crimes	41	85	44
Total Index Score**	78	123	77

\* Includes SJC sites

\*\* The average of the three individual indices

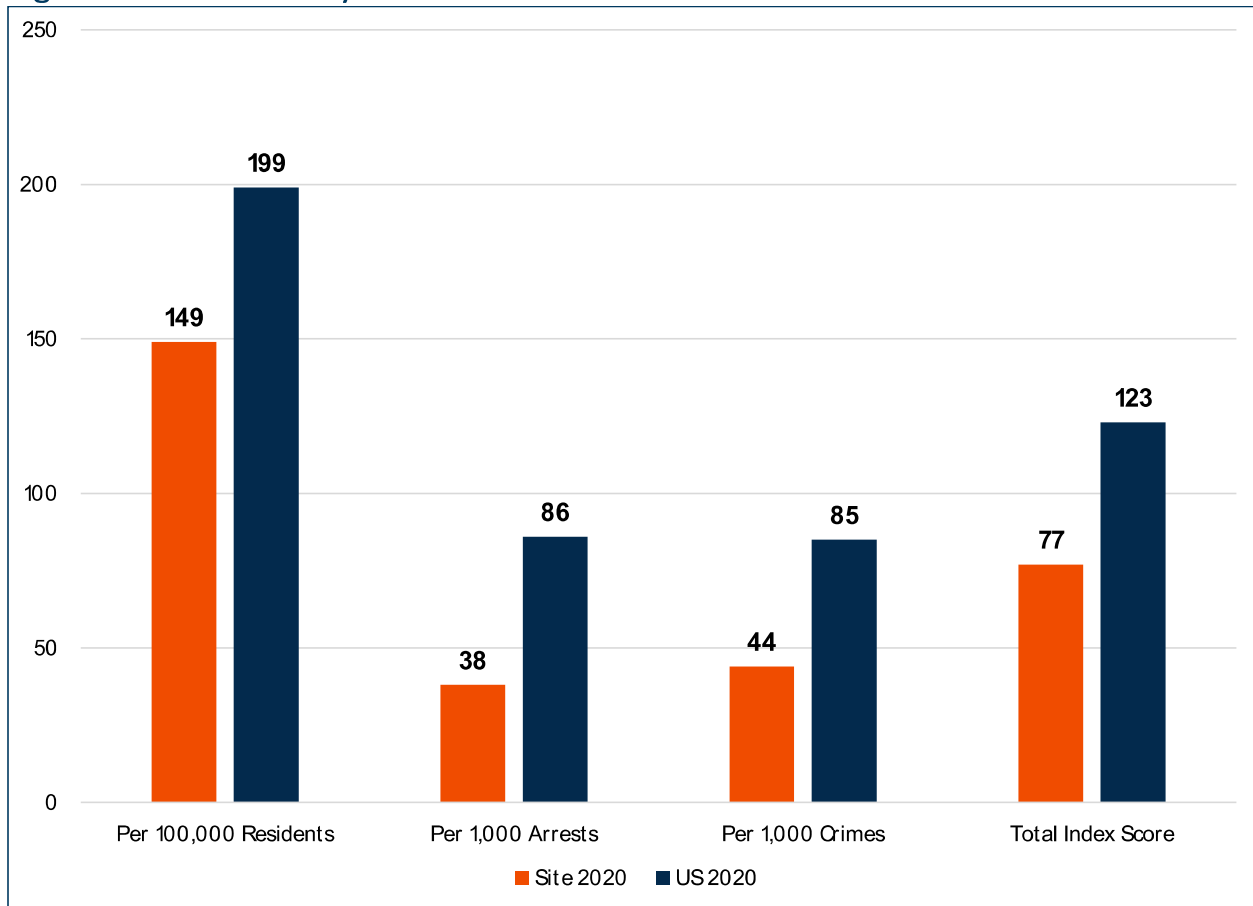
Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Pima County Jail Incarceration Index 2015 versus 2020



<sup>37</sup> Crime and arrest data are 2019.

Figure IV. Pima County versus US Jail Incarceration Index 2020

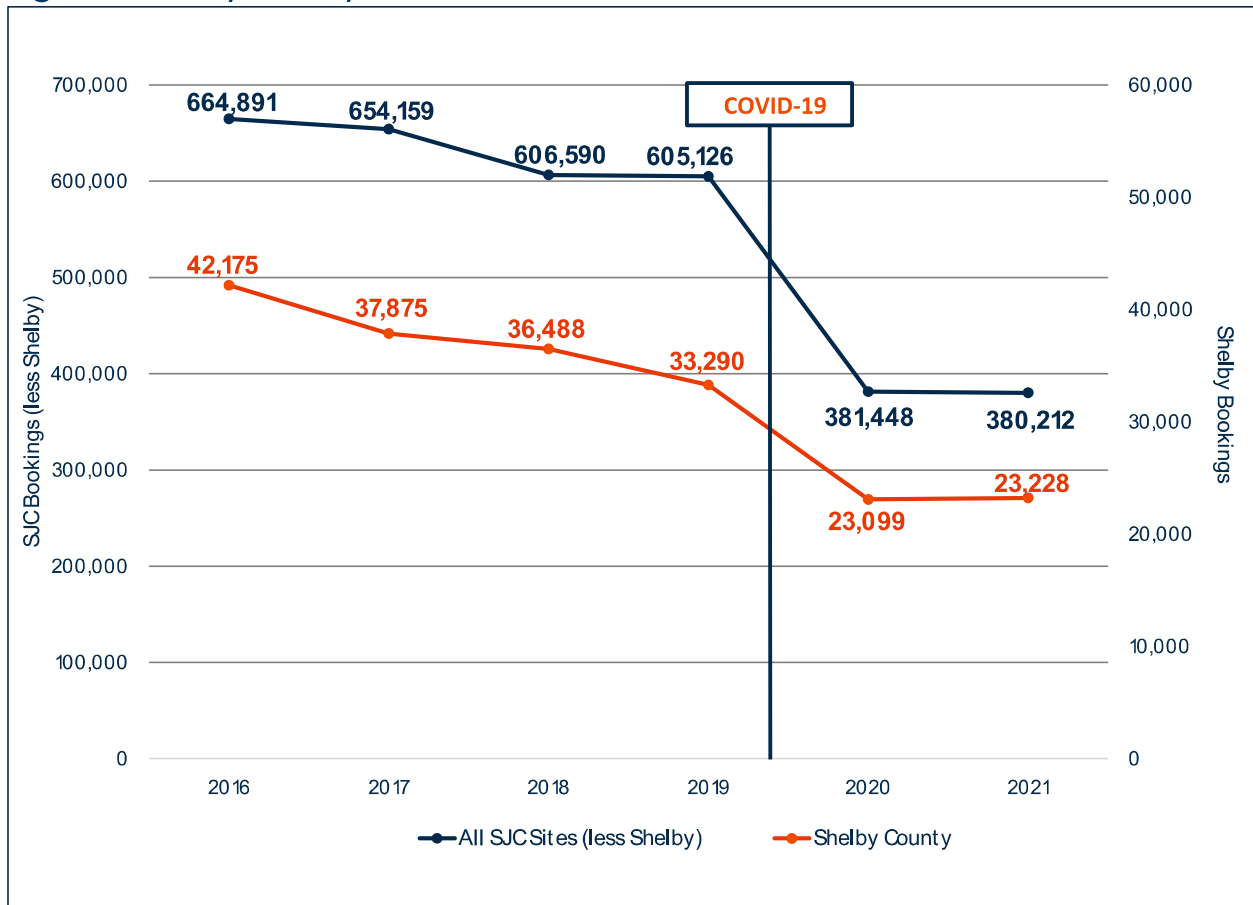


Sources

Pima County Jail Population	Safety and Justice Challenge Exchange
Pima County Jail Population Projections	The JFA Institute
Pima County Arrests	Arizona Department of Public Safety, Crime in Arizona Reports ( <a href="https://www.azdps.gov/about/reports/crime">https://www.azdps.gov/about/reports/crime</a> )
Pima County Reported Crimes	Arizona Department of Public Safety, Crime in Arizona Reports ( <a href="https://www.azdps.gov/about/reports/crime">https://www.azdps.gov/about/reports/crime</a> )

## SHELBY COUNTY

Figure I. Shelby County and All SJC Sites Jail Admissions 2016-2021<sup>38</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>38</sup> SJC Site Booking details are from SJC monthly data tracking reports.



Figure II. Shelby County Jail Population Tracking 2010-2021

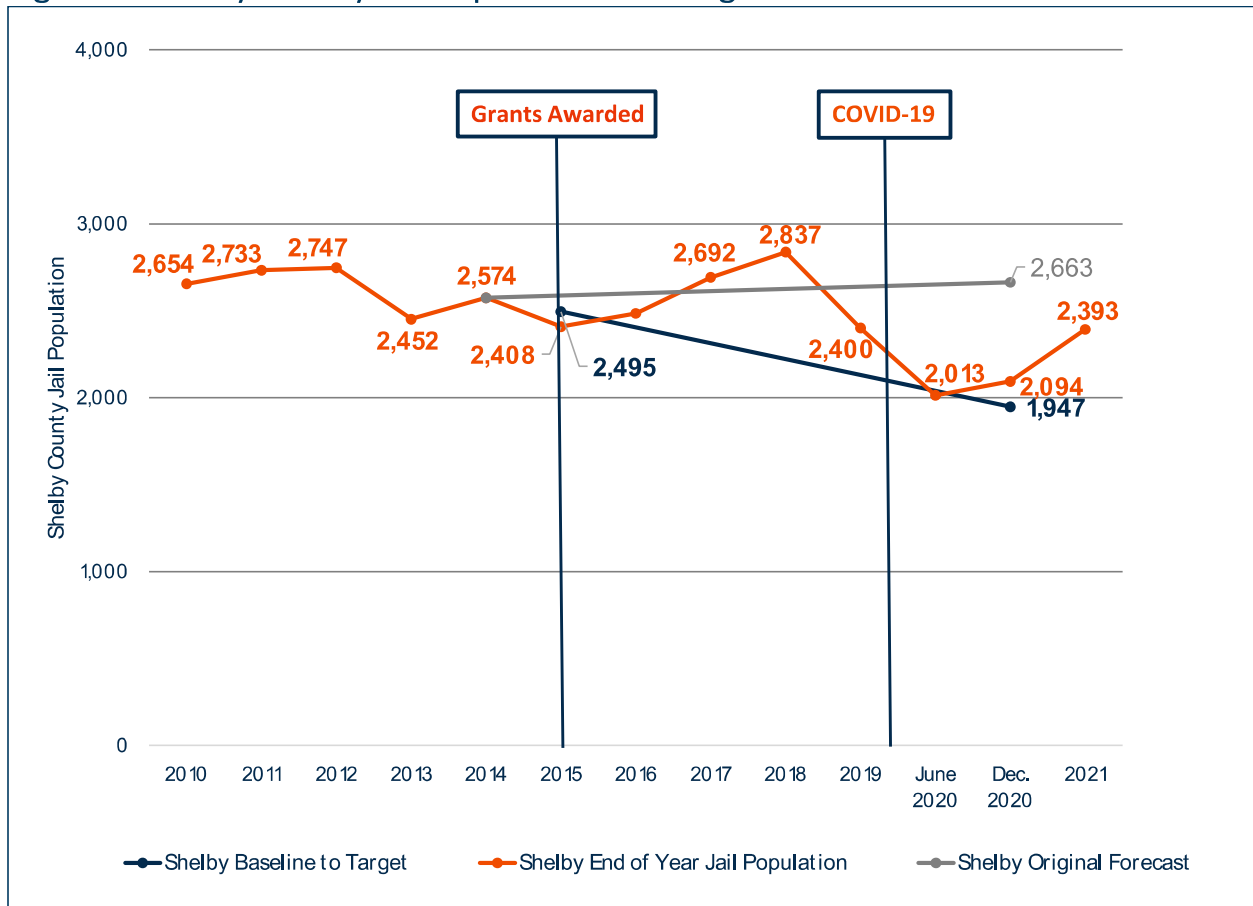


Table I. 2015 SJC & Shelby versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Shelby
Per 100,000 Residents	181	224	282
Per 1,000 Arrests	62	65	36
Per 1,000 Crimes	39	78	48
Total Index Score**	94	122	122

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & Shelby versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

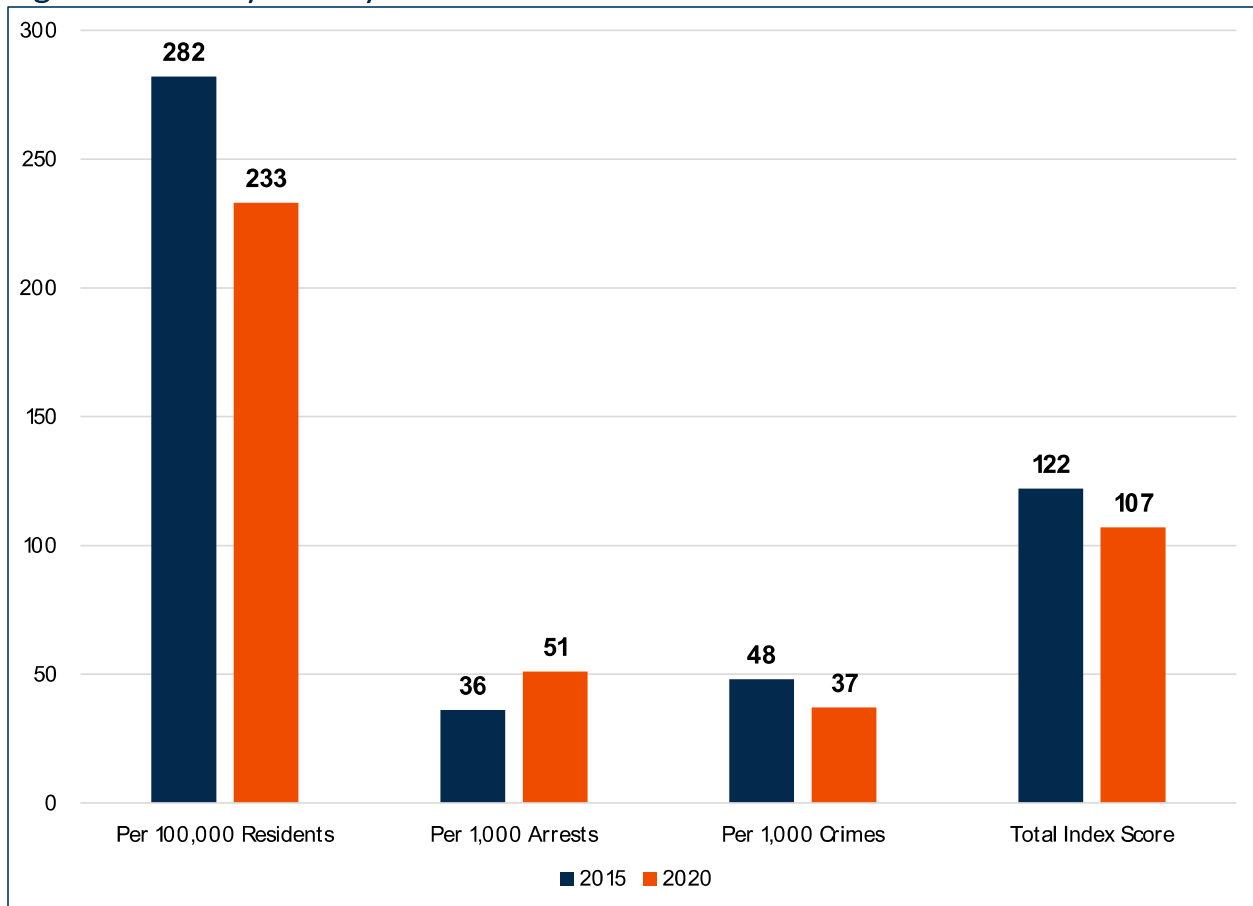
2020 Jail Index Measure	SJC Sites	Total US*	Shelby <sup>39</sup>
Per 100,000 Residents	128	199	233
Per 1,000 Arrests	65	86	51
Per 1,000 Crimes	41	85	37
Total Index Score**	78	123	107

\* Includes SJC sites

\*\* The average of the three individual indices

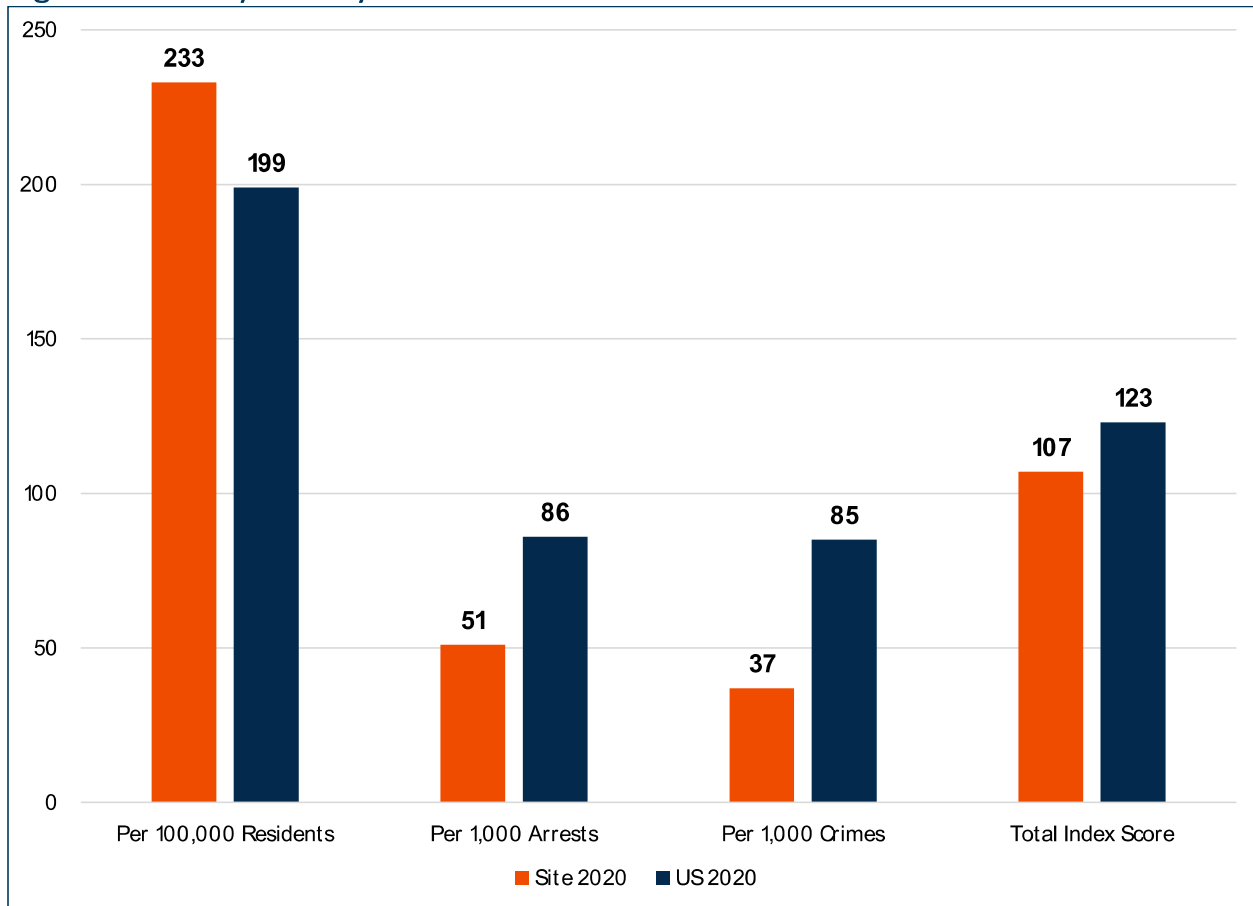
Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Shelby County Jail Incarceration Index 2015 versus 2020



<sup>39</sup> Crime and arrest data are 2019, sourced via Memphis Police Department Annual Report.

Figure IV Shelby County versus US Jail Incarceration Index 2020

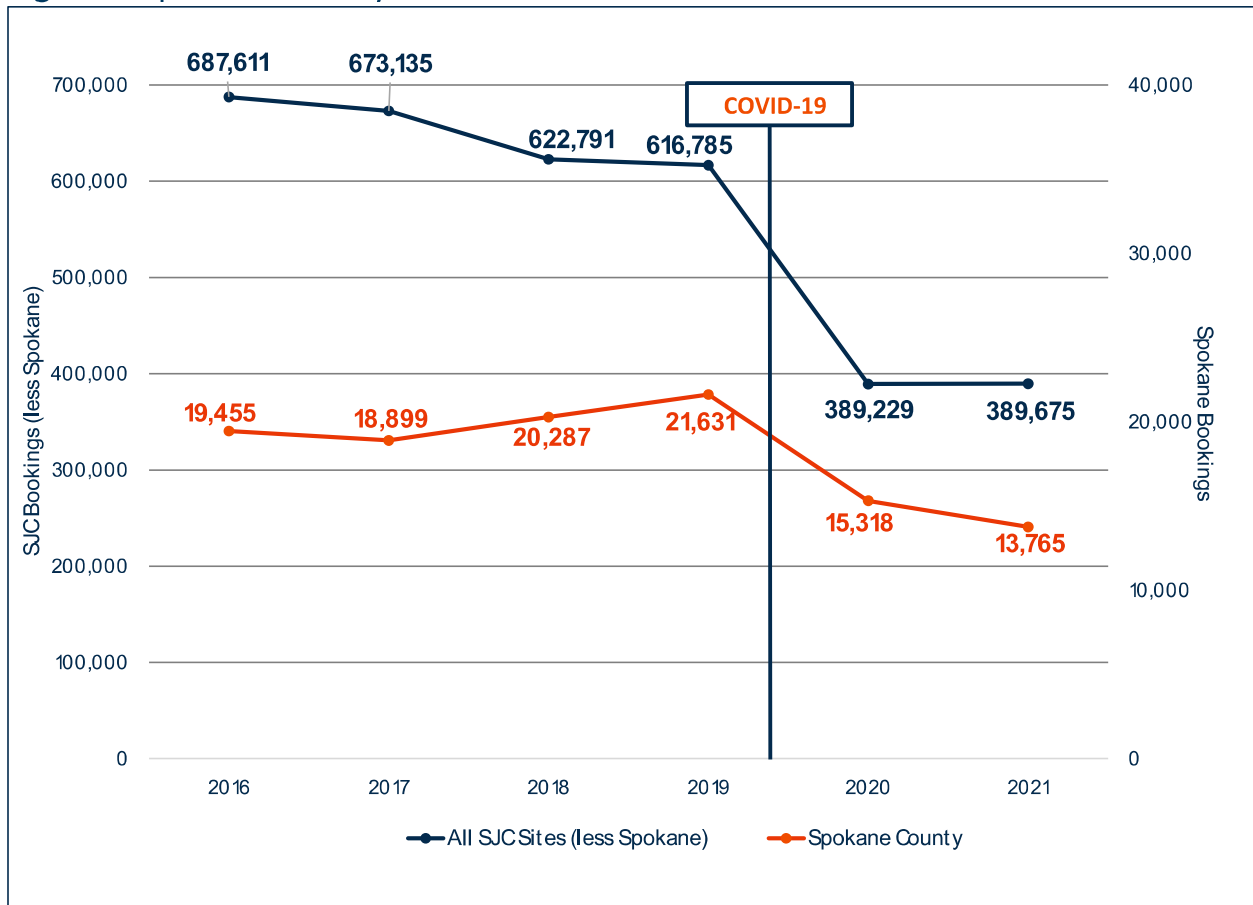


Sources

Shelby County Jail Population	Safety and Justice Challenge Exchange
Shelby County Jail Population Projections	The JFA Institute
Shelby County Arrests	Memphis Police Department Annual Report ( <a href="https://memphispolice.org/reports-and-public-info/annual-reports/">https://memphispolice.org/reports-and-public-info/annual-reports/</a> )
Shelby County Reported Crimes	Memphis Police Department Annual Report ( <a href="https://memphispolice.org/reports-and-public-info/annual-reports/">https://memphispolice.org/reports-and-public-info/annual-reports/</a> )

## SPOKANE COUNTY

Figure I. Spokane County and All SJC Sites Jail Admissions 2016-2021<sup>40</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>40</sup> SJC Site Booking details are from SJC monthly data tracking reports.

Figure II. Spokane County Jail Population Tracking 2010-2021

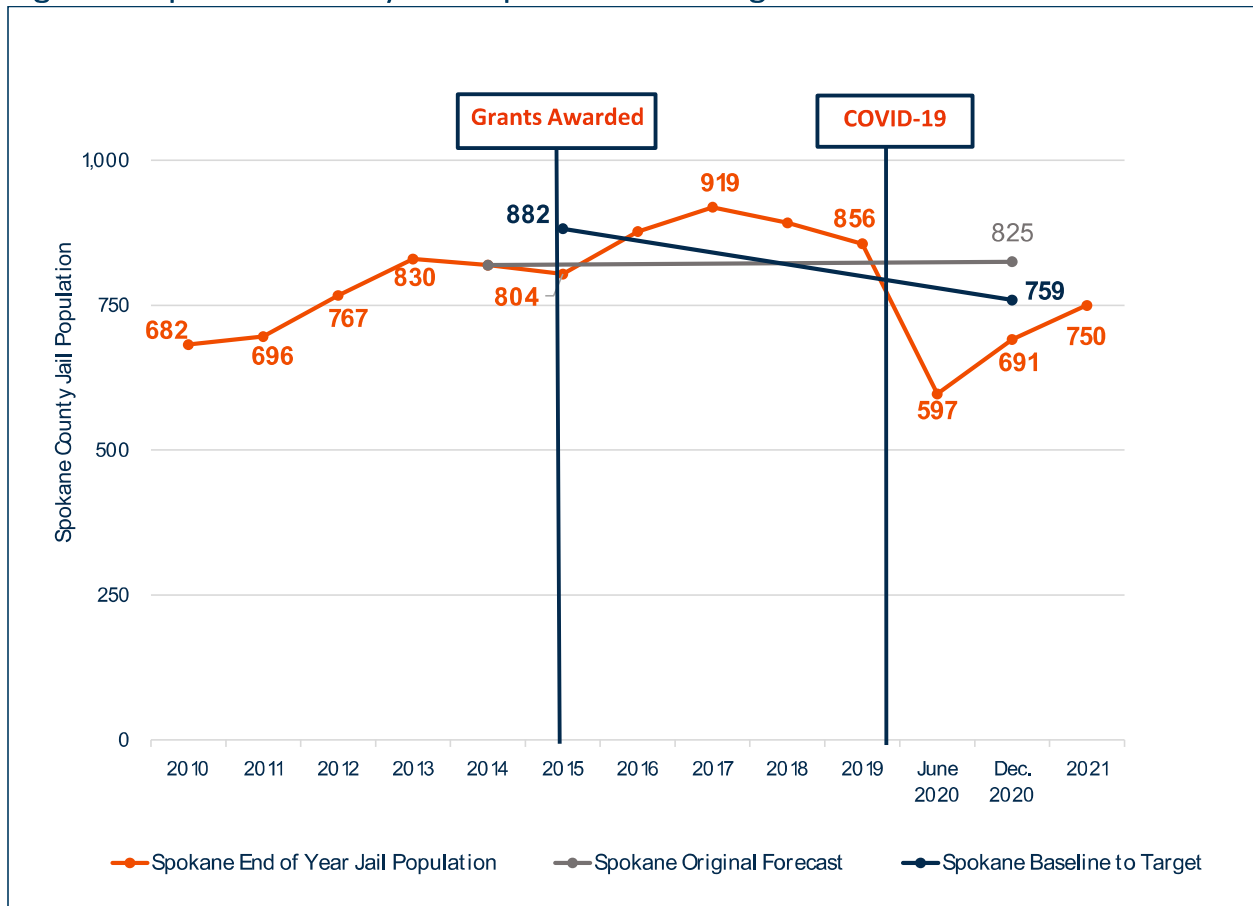


Table I. 2015 SJC & Spokane versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	Spokane <sup>41</sup>
Per 100,000 Residents	181	224	189
Per 1,000 Arrests	62	65	N/A
Per 1,000 Crimes	39	78	N/A
Total Index Score**	94	122	N/A

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

<sup>41</sup> Due to changes in reporting 2015 crime and arrests are not comparable to 2020 data.

Table II. 2020 SJC & Spokane versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

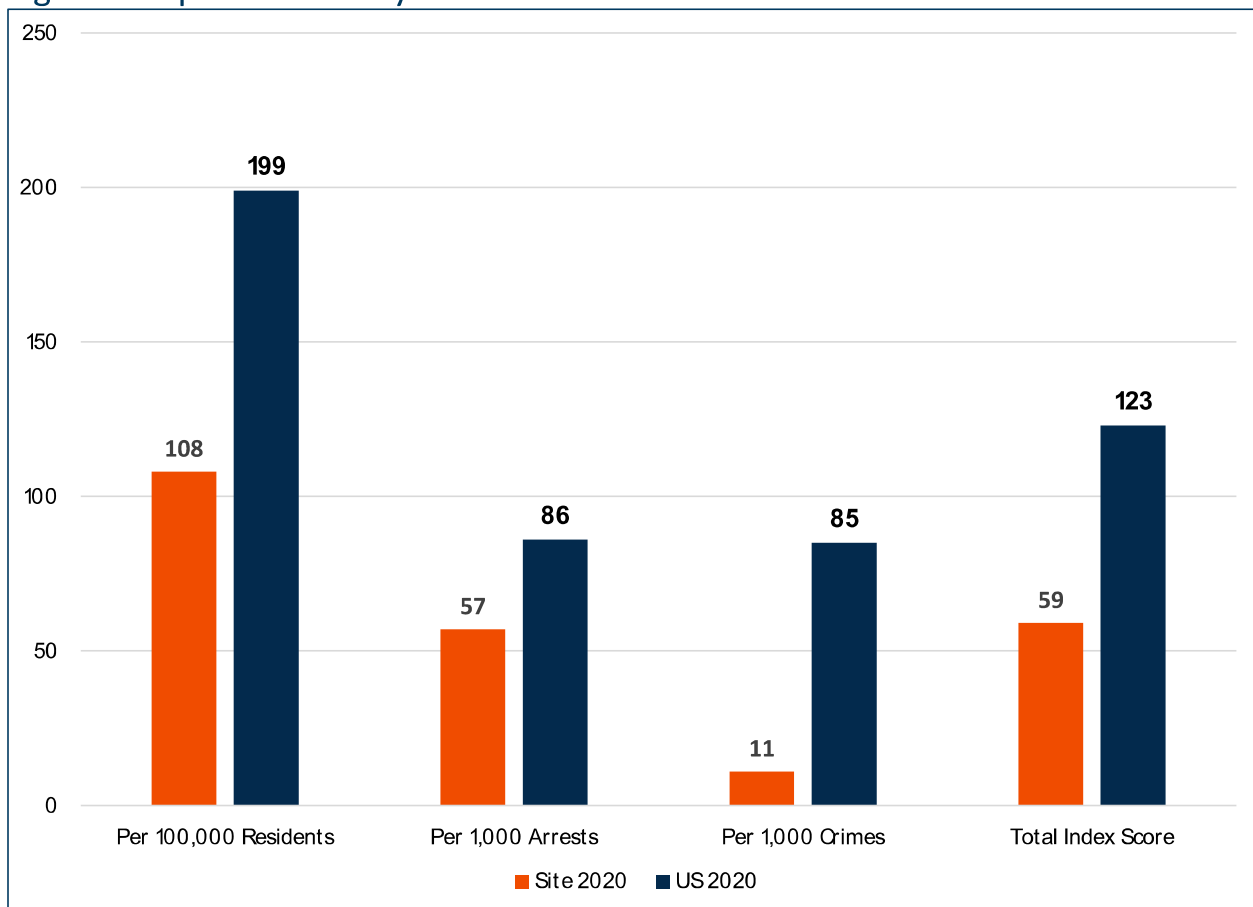
2020 Jail Index Measure	SJC Sites	Total US*	Spokane
Per 100,000 Residents	128	199	108
Per 1,000 Arrests	65	86	57
Per 1,000 Crimes	41	85	11
Total Index Score**	78	123	59

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. Spokane County versus US Jail Incarceration Index 2020

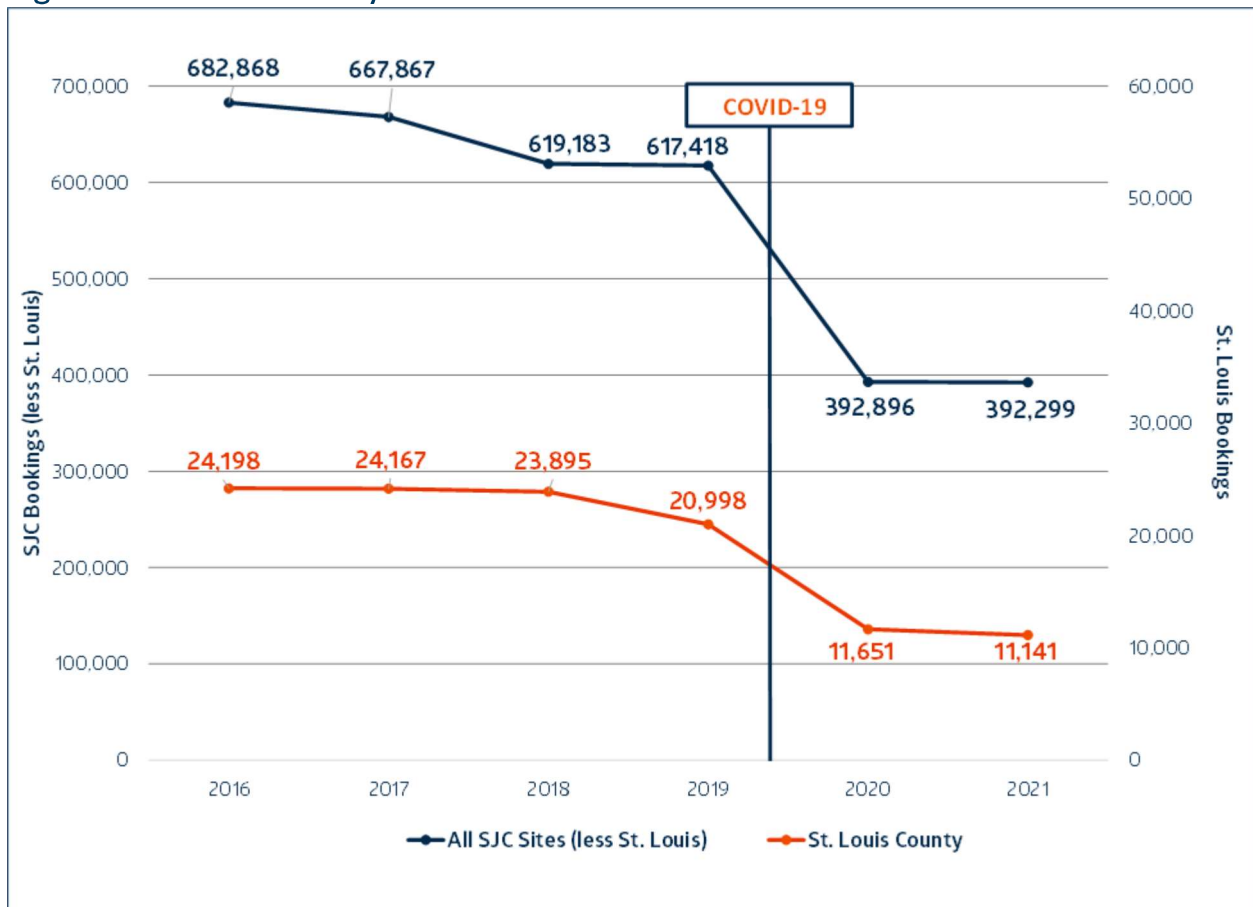


## Sources

Spokane County Jail Population	Safety and Justice Challenge Exchange
Spokane County Jail Population Projections	The JFA Institute
Spokane County Arrests	Washington State Statistical Analysis Center, Washington State Criminal Justice Data Book 1990-2020 ( <a href="https://sac.ofm.wa.gov/washington-state-county-criminal-justice-data-book-1990-2020">https://sac.ofm.wa.gov/washington-state-county-criminal-justice-data-book-1990-2020</a> )
Spokane County Reported Crimes	Washington State Statistical Analysis Center, Washington State Criminal Justice Data Book 1990-2020 ( <a href="https://sac.ofm.wa.gov/washington-state-county-criminal-justice-data-book-1990-2020">https://sac.ofm.wa.gov/washington-state-county-criminal-justice-data-book-1990-2020</a> )

## ST. LOUIS COUNTY

Figure I. St. Louis County and All SJC Sites Jail Admissions 2016-2021<sup>42</sup>



SJC SITES INCLUDED: ADA, CHARLESTON, COOK, HARRIS, LOS ANGELES, LUCAS, MECKLENBURG, MILWAUKEE, MULTNOMAH, NEW YORK CITY, ORLEANS, PALM BEACH, PENNINGTON, PHILADELPHIA, PIMA, SHELBY, SPOKANE, AND ST. LOUIS

<sup>42</sup> SJC Site Booking details are from SJC monthly data tracking reports.



Figure II. St. Louis County Jail Population Tracking 2010-2021

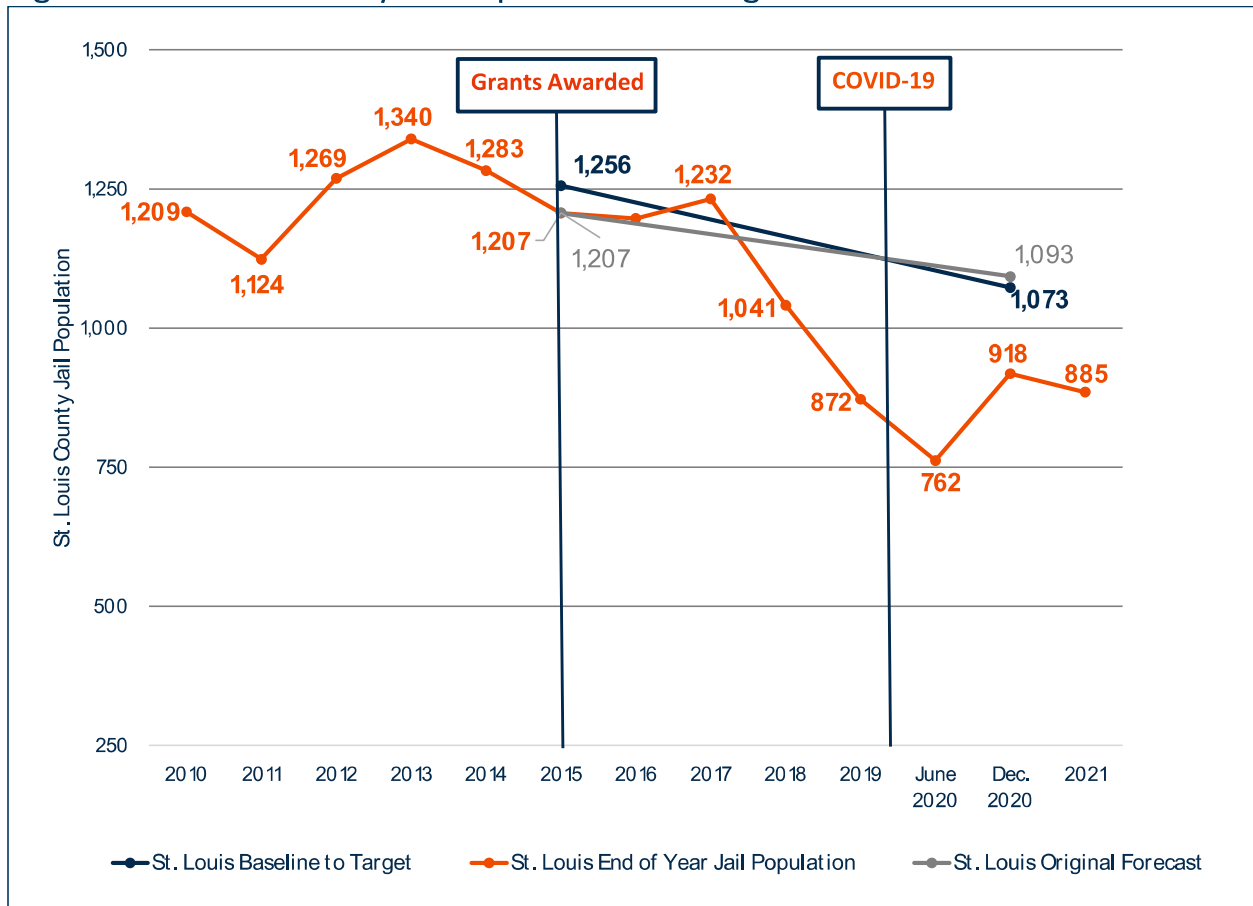


Table I. 2015 SJC & St. Louis versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2015 Jail Index Measure	SJC Sites	Total US*	St. Louis
Per 100,000 Residents	181	224	116
Per 1,000 Arrests	62	65	17
Per 1,000 Crimes	39	78	15
Total Index Score**	94	122	49

\* Includes SJC sites      \*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Table II. 2020 SJC & St. Louis versus U.S. Total Jail Incarceration Rates Per Capita, Per Serious Crime, Per Arrests and Per Index Score

2020 Jail Index Measure	SJC Sites	Total US*	St. Louis
Per 100,000 Residents	128	199	84
Per 1,000 Arrests	65	86	14
Per 1,000 Crimes	41	85	17
Total Index Score**	78	123	38

\* Includes SJC sites

\*\* The average of the three individual indices

Note: Lucas, Multnomah, Orleans, and Spokane excluded from SJC calculation due to changes in reporting of crimes and arrests between 2015 and 2020.

Figure III. St. Louis County Jail Incarceration Index 2015 versus 2020

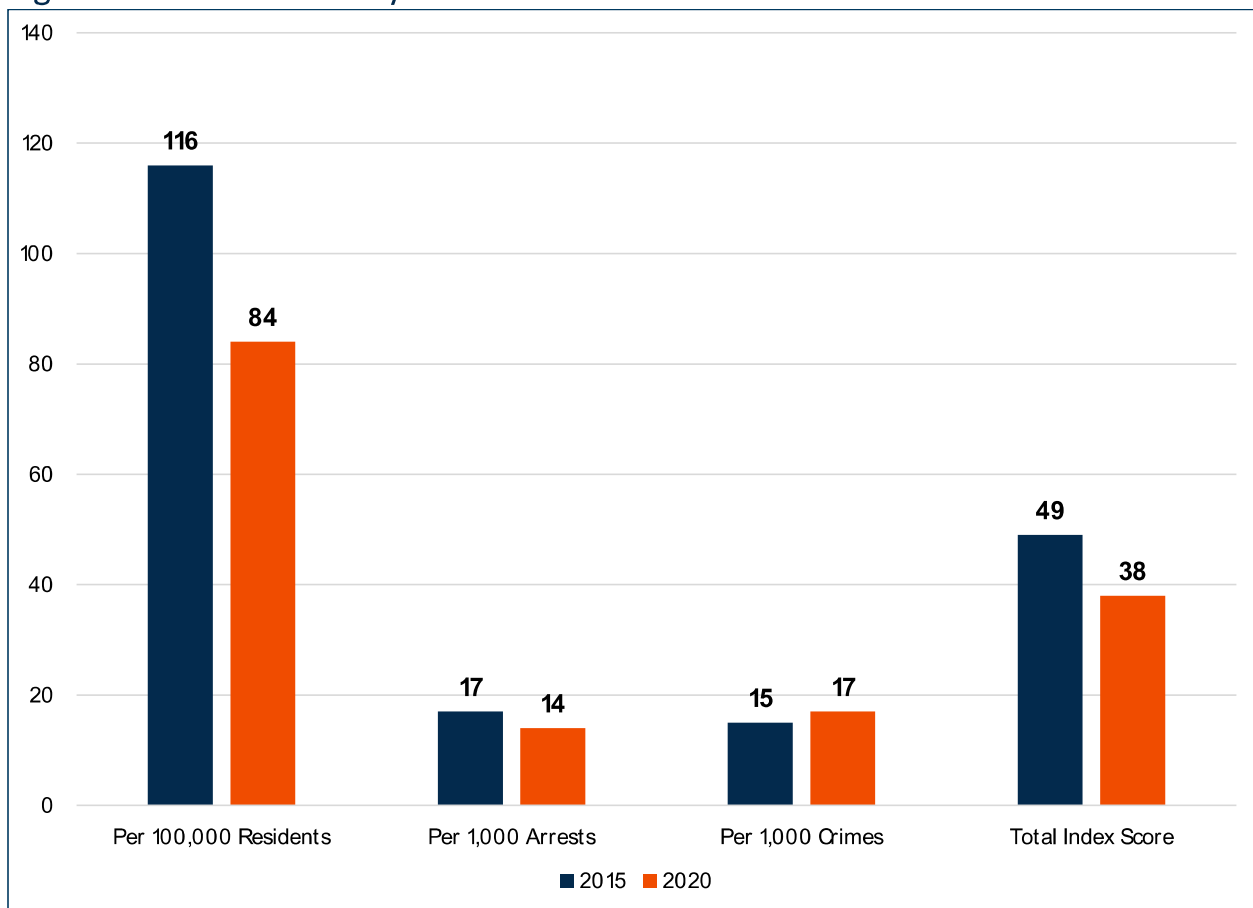
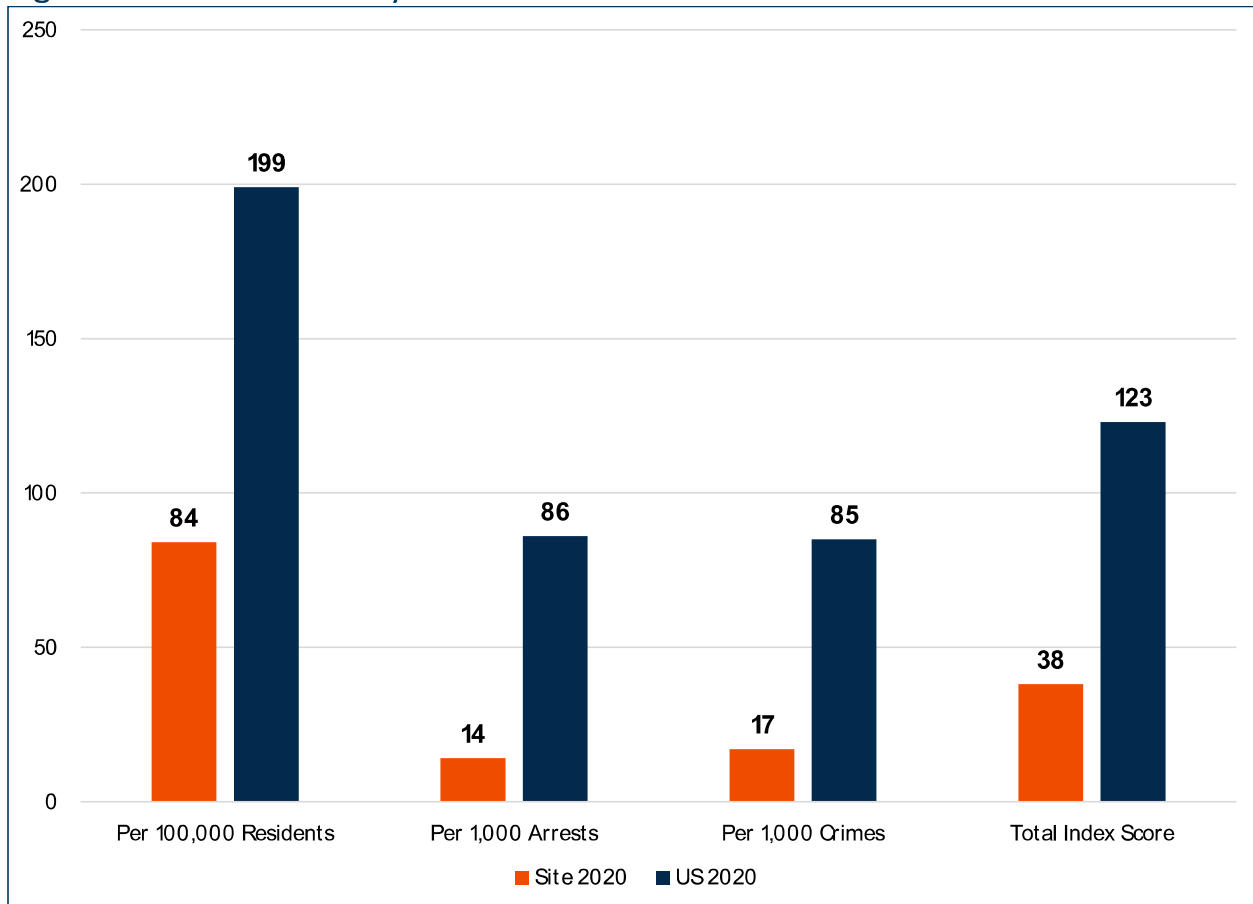


Figure IV. St. Louis County versus US Jail Incarceration Index 2020



Sources

St. Louis County Jail Population	Safety and Justice Challenge Exchange
St. Louis County Jail Population Projections	The JFA Institute
St. Louis County Arrests	Missouri State Highway Patrol, Statistical Analysis Center, Crime in Missouri ( <a href="https://www.mshp.dps.missouri.gov/MSHPWeb/SAC/CIM/CrimeInMissouri.html#">https://www.mshp.dps.missouri.gov/MSHPWeb/SAC/CIM/CrimeInMissouri.html#</a> )
St. Louis County Reported Crimes	Missouri State Highway Patrol, Statistical Analysis Center, Crime in Missouri ( <a href="https://www.mshp.dps.missouri.gov/MSHPWeb/SAC/CIM/CrimeInMissouri.html#">https://www.mshp.dps.missouri.gov/MSHPWeb/SAC/CIM/CrimeInMissouri.html#</a> )